

City of San José Federated Postemployment Healthcare Plan

Actuarial Valuation Funding Report as of June 30, 2019

Produced by Cheiron

January 2020

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#### SECTION I - BOARD SUMMARY

This report measures assets and liabilities of the City of San José Federated Postemployment Healthcare Plan for funding purposes only. There is a separate report for financial reporting.

#### Dashboard Contributions **Funded Status** Member City Explicit In Pay Status Vested Term Normal Cost Active Implicit City Implicit Tread Water Assets \$700 42.6% 46.6% \$35 \$86.4 \$600 \$4.3 \$90.9 \$5.0 \$30 \$500 \$188.6 \$175.6 \$25 \$400 \$21.8 \$20 \$21.0 \$300 \$15 \$200 \$361.4 \$350.7 \$10 \$100 \$5 \$9.9 \$9.4 \$0 \$0 2020 2021 2018 2019 Valuation FYE

The charts above are intended to provide a quick overview of the current valuation results compared to the prior valuation results. The chart on the left shows contributions for FYE 2020 and 2021. The normal cost shown by the red line represents the expected cost of the benefits attributable to the current year of service. All contributions above the normal cost go toward paying off the Unfunded Actuarial Liability (UAL). The Tread Water amount shown by the blue line represents the amount needed to pay the normal cost and interest on the UAL. Contributions above the Tread Water line reduce the principal of the UAL.

The chart on the right summarizes the funded status as of the June 30, 2018 and June 30, 2019 actuarial valuations. The stacked bars represent the Actuarial Liability, with the liability for the explicit subsidy broken into separate components for members currently receiving benefits, vested terminated members and active members. The light blue bar at the top represents the liability for the implicit subsidy.

More detail and discussion is provided in the next sections.



#### SECTION I - BOARD SUMMARY

## **Contributions**

There are two components to the benefits under the Plan: the explicit subsidy and the implicit subsidy. The explicit subsidy (or premium subsidy) is paid by the Plan and is the premium for health coverage selected by the retiree, up to 100% of the premium for the lowest cost plan offered to active employees. The implicit subsidy is the difference between the expected claims cost for a retiree or spouse and the total (retiree plus city) premium.

Historically, member and City contributions to the Plan were negotiated through collective bargaining and were not actuarially determined. With the implementation of Measure F, member contributions are fixed at 7.5% of pay; the City's contribution toward the explicit subsidy is actuarially determined; and, the City also pays the implicit subsidy on a pay-as-you-go basis as a part of active health premiums. Finally, the City has an option to limit its contribution toward the explicit subsidy to 14% of payroll.

Table I-1 shows the contribution amounts for the fiscal years ending in 2020 and 2021.

Table I-1 Summary of Contribution Amounts											
	F	YE 2021	F	YE 2020	% Change						
Explicit Subsidy											
Members	\$	9,356	\$	9,890	-5.4%						
City's Actuarially Determined Contribution		20,949		21,790	-3.9%						
Estimated City Optional Cap		43,116		43,218	-0.2%						
Implicit Subsidy	\$	4,991	\$	4,339	15.0%						



#### SECTION I - BOARD SUMMARY

The chart below shows the historical and projected contributions to the Plan. The purple bars represent the member contributions, the gold bars are the City's contributions to pre-fund the explicit subsidy, and the blue bars are the City contributions to pay the implicit subsidy. The gray area behind the bars represents the projected annual benefit payments. The black line represents the normal cost and the red line is the projection of the total contributions from the 2019 actuarial valuation. The significant reduction in contributions between FYE 2018 and FYE 2019 is due to the implementation of Measure F, including the VEBA elections and the new lowest cost health plan.

# Historical and Projected Contributions FYE 2011-2041



Because the Plan is closed to new entrants, the member contributions are expected to decline as current active members retire or otherwise leave active employment with the City. The City's actuarially determined contribution is expected to increase slightly as the member contributions decrease. The Plan has historically had positive net cash flow, but that is only expected to last for another year.



### SECTION I – BOARD SUMMARY

## **Funded Status**

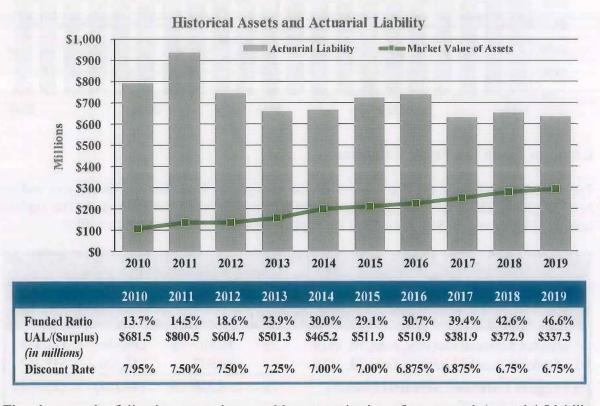
Table I-2 below summarizes the Actuarial Liability, Market Value of Assets, Unfunded Actuarial Liability, and funded percentage for the Plan as of June 30, 2019 compared to June 30, 2018. The Actuarial Liability, including both the explicit and implicit subsidies, decreased by 2.8%, primarily due to premium experience and changes in the trend assumptions. At the same time, assets increased over 6% due to contributions and investment earnings. As a result, the Unfunded Actuarial Liability decreased by about 9.5% and the funded percentage improved from 49.2% to 54.5% for the explicit subsidy and from 42.6% to 46.6% in total.

Table 1-2 Summary of Funded Status												
	6	30/2019	6	/30/2018	Change							
Actuarial Liability Explicit Subsidy		_		Fr.	45 10							
Actives	\$	175,597	\$	188,554	<b>-</b> 6.9%							
Deferred Vested		14,564		13,772	5.8%							
In Pay Status	- H - <u></u>	350,653		361,380	-3.0%							
Total Explicit Subsidy	\$	540,815	\$	563,706	-4.1%							
Implicit Subsidy		90,937		86,407	5.2%							
Total Actuarial Liability	\$	631,752	\$	650,114	-2.8%							
Assets		294,489		277,256	6.2%							
Explicit Unfunded Actuarial Liability	\$	246,326	\$	286,450	-14.0%							
Explicit Subsidy Funded Percentage		54.5%		49.2%	5.3%							
Total Unfunded Actuarial Liability	\$	337,263	\$	372,858	-9.5%							
Total Funded Percentage		46.6%		42.6%	4.0%							



### SECTION I - BOARD SUMMARY

The following chart shows the historical trend of assets and the Actuarial Liability on a funding basis for the City of San José Federated Postemployment Healthcare Plan. The Actuarial Liability grew from 2010 to 2011, reflecting the accumulation of additional benefits as well as rising health care costs and reductions in the discount rate and changes to other assumptions. The reduction in Actuarial Liability from 2011 to 2014 was primarily due to plan changes and favorable medical cost trend experience, offset by changes in the discount rate. The increase in the Actuarial Liability in 2015 was primarily due to the change in demographic assumptions. The decrease in the Actuarial Liability in 2017 was primarily due to plan changes and health assumption changes. The Actuarial Liability has remained relatively stable since 2017.

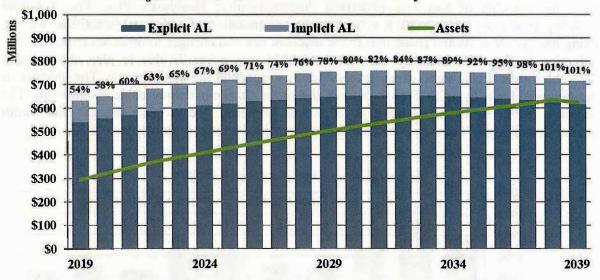


The chart on the following page shows a 20-year projection of assets and Actuarial Liability (AL), and also shows the projected funded percentage for the explicit subsidy. The AL for the implicit subsidy is shown in dark gray while the AL for the explicit subsidy is shown in a lighter gray. If all assumptions are met in the future including an expected return of 6.75% each year, the funded percentage for the explicit subsidy is expected to exceed 100% by 2038.



### SECTION I - BOARD SUMMARY

## Projected Assets and Actuarial Liability 2019-2039



# **Changes Since the Prior Valuation**

Table I-3 below breaks out the sources of the changes in UAL for the fiscal year ending June 30, 2019. The total UAL decreased about \$35 million since the prior year. The explicit subsidy UAL decreased \$40 million and the implicit subsidy UAL increased \$5 million.

Table I-3 Changes in Unfunded Actuarial Liability												
	Implicit Ex											
Unfunded Actuarial Liability, June, 30, 2018 Unfunded Actuarial Liability, June, 30, 2019	\$	86,407 90,937	\$	286,450 246,326	\$	372,858 337,263						
Change in Unfunded Actuarial Liability	\$	4,530	\$	(40,124)	\$	(35,595)						
Sources of Changes												
Tread Water less Contributions	\$	2,546	\$	(8,371)	\$	(5,826)						
Investment Experience		0		10,654		10,654						
Liability Experience		7,686		(33,324)		(25,638)						
Assumption Changes		(5,702)		(9,103)		(14,805)						
VEBA Transfers		0		20		20						
Total Changes	\$	4,530	\$	(40,124)	\$	(35,595)						



### SECTION I - BOARD SUMMARY

Liability experience decreased the UAL by about \$25.6 million, mainly driven by the lower than expected increases in the Medicare eligible premium rates. Assumption changes decreased the UAL by about \$14.8 million, primarily due to health trend changes. Contributions in excess of the Tread Water amount decreased the UAL by \$5.8 million. The Tread Water amount equals normal cost plus the interest on the UAL. If all assumptions are met, contributions equal to the Tread Water amount would result in no change to the dollar amount of the UAL. Investment experience and the additional assets transferred to the VEBA increased the UAL by about 10.7 million.



## SECTION I - BOARD SUMMARY

Table I-4 below provides a summary of the results of this valuation compared to the prior valuation.

Table I Summary of Valu		ı Results	ì		i i
	Jun	e 30, 2019	Jun	ie 30, 2018	% Change
Active Members					- Aprillo
Eligible for Full Benefits		1,581		1,750	-9.7%
Eligible for Catastrophic Disability Only		1,919	0	1,711	12.2%
Total Active Members		3,500		3,461	1.1%
Deferred Vested Members		165		164	0.6%
Members in Pay Status (Medical and/or Dental)		3,618		3,583	1.0%
Members In-Lieu only	1/2	28		23	N/A
Total		7,311		7,231	1.1%
Full Benefit Member Payroll	\$	135,090	\$	141,745	-4.7%
Total Payroll		299,002		298,985	0.0%
Actuarial Liability					
Explicit Subsidy	\$	540,815	\$	563,706	-4.1%
Implicit Subsidy	-	90,937	<u>~</u>	86,407	5.2%
Total Actuarial Liability	\$	631,752	\$	650,114	-2.8%
Market Value of Assets		294,489		277,256	6.2%
Explicit Subsidy Unfunded Actuarial Liability	\$	246,326	\$	286,450	-14.0%
Explicit Subsidy Funded Percentage		54.5%		49.2%	10.7%
Total Unfunded Actuarial Liability	\$	337,263	\$	372,858	-9.5%
Total Funded Percentage		46.6%		42.6%	9.3%
M. ENGLISH SPECIAL SE	F	YE 2021	F	YE 2020	% Change
City's Actuarially Determined Contribution	\$	20,949	\$	21,790	-3.9%
City's Actuarially Determined Contribution Rate		6.80%		7.06%	-0.3%
City's Implicit Subsidy Payment	\$	4,991	\$	4,339	15.0%



#### SECTION II - CERTIFICATION

The purpose of this report is to present the annual actuarial valuation of the City of San José Federated Postemployment Healthcare Plan. This report is for the use of the Board in setting actuarially determined amounts for the City to contribute to the Plan. There is a separate report for accounting and financial reporting under GASB Statements 74 and 75.

In preparing our report, we relied on information, some oral and some written, supplied by the Plan. This information includes, but is not limited to, the Plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The health assumptions and discount rate assumption were adopted by the Board of Administration at the December 19, 2019 Board meeting based upon our recommendations. All other assumptions in this report were adopted at the November 21, 2019 Board meeting based on recommendations from our Experience Study covering Plan experience through June 30, 2019. Please refer to the experience study report and our Board presentations for an explanation of the rationale for each assumption.

The liability measures and funding ratios in this report are for the purpose of establishing contribution amounts. These measures are not appropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligations.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: Plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in Plan provisions or applicable law.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we collectively meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This report was prepared for the Board for the purposes described herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.



#### SECTION II – CERTIFICATION

This valuation report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010, related legislation, or regulations.

William R. Hallmark, ASA, EA, FCA, MAAA Consulting Actuary

Withen R. Hall ale

Michael W. Schionning, FSA, MAAA Principal Consulting Actuary

John L. Colberg, FSA, EA, MAAA Principal Consulting Actuary



#### SECTION III - ASSETS

Assets are invested in two separate trust vehicles: a 401(h) account within the pension plan and a separate 115 Trust. The 401(h) account has been depleted since the last valuation and all future benefits will be paid from the 115 Trust.

## Statement of Change in Market Value of Assets

Table III-1 below shows the changes in the Market Value of Assets for the last two fiscal years. The implicit subsidy is shown as both a contribution and a payment from the Plan, but it is not actually contributed to the trust or paid from the trust. It is just paid directly by the City as a part of active health plan premiums.

	Cha	Tabl inge in Mark	II-1 Value of Asso 6/30/2019	ets		6/30/2018
Fiscal Year Ending	4	01(h) Acct	115 Trust		Total	Total
Market value, beginning of year	\$	9,417,520	\$ 267,838,640	\$	277,256,160	\$ 248,583,178
Contributions						
Employee		0	10,577,720		10,577,720	15,544,890
City		0	22,071,342		22,071,342	28,578,332
Implicit subsidy		0	4,338,698	_	4,338,698	3,818,363
Total	\$	0	\$ 36,987,760	\$	36,987,760	\$ 47,941,585
Net investment earnings		43,067	9,044,677		9,087,744	12,165,301
Benefit payments						
Explicit subsidy		9,460,587	15,024,593		24,485,180	25,905,264
Implicit subsidy		0	4,338,698		4,338,698	3,818,363
Total	\$	9,460,587	\$ 19,363,291	\$	28,823,878	\$ 29,723,627
VEBA Transfer		0	18,839		18,839	1,710,277
Market value, end of year	\$	0	\$ 294,488,947	\$	294,488,947	\$ 277,256,160
Estimated Rate of Return		0.9%	3.1%		3.1%	4.6%

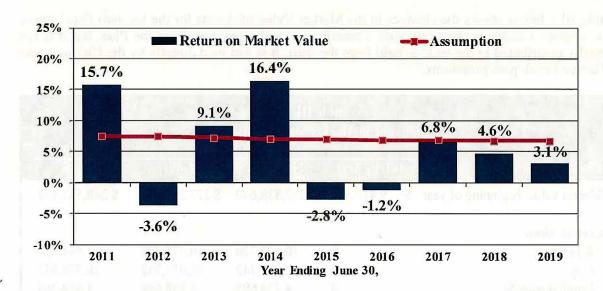
In the last year, investments, in aggregate, returned approximately 3.1% compared to an expected rate of return of 6.75%, resulting in an investment loss of approximately \$10.7 million. The assets in the 401(h) account returned approximately 0.9% while the assets in the 115 trust returned approximately 3.1%.



#### SECTION III - ASSETS

The chart below shows the actual investment return on the Market Value of Assets compared to the assumed return for the last nine years. The compound average of the actual returns is about 5.1%.

### Historical Rates of Return





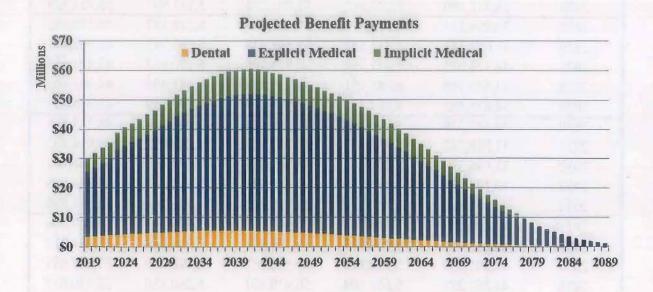
## SECTION IV - MEASURES OF LIABILITY

This section presents detailed information on liability measures for the Plan for funding purposes, including:

- · Projected benefit payments,
- Present value of future benefits,
- Normal cost, and
- Actuarial Liability.

## **Projected Benefit Payments**

The projected benefit payments are the fundamental basis for the valuation representing the amount that is expected to be paid in each future year for members in the Plan as of the valuation date if all assumptions are met. The chart below shows the projected benefit payments for the next 70 years.





### SECTION IV - MEASURES OF LIABILITY

Table IV-1 below shows the same projected benefit payments for the next 20 years. These payments include the expected annual implicit subsidy as well as expected Plan premium payments (the explicit subsidy).

		E	Tab xpected Net		V-1 nefit Paymen	ts				
Fiscal Year	Medical	Ехр	licit Subsidy Dental		Total		Implicit Subsidy	Total		
Ending	Medical		Demai		Total		Subsity	Total		
2020	\$ 21,818,150	\$	3,570,591	\$	25,388,741	\$	4,742,930	\$ 30,131,671		
2021	23,066,114		3,746,944		26,813,057		4,991,241	31,804,298		
2022	24,577,370		3,917,465		28,494,835		5,211,923	33,706,758		
2023	26,049,805		4,077,279		30,127,084		5,308,615	35,435,698		
2024	28,771,460		4,227,762		32,999,222		5,751,907	38,751,129		
2025	30,059,331		4,373,075		34,432,406		6,118,197	40,550,603		
2026	31,083,185		4,515,544		35,598,728		6,203,743	41,802,471		
2027	32,322,035		4,651,762		36,973,796		6,450,857	43,424,654		
2028	33,440,246		4,781,751		38,221,997		6,681,405	44,903,402		
2029	34,635,482		4,913,332		39,548,814		6,797,539	46,346,353		
2030	36,147,230		5,043,364		41,190,594		7,045,211	48,235,805		
2031	37,548,943		5,168,547		42,717,490		7,240,812	49,958,302		
2032	38,996,398		5,287,241		44,283,639		7,484,463	51,768,101		
2033	40,172,388		5,386,253		45,558,641		7,578,344	53,136,986		
2034	41,367,494		5,460,790		46,828,284		7,726,545	54,554,829		
2035	42,441,545	BE	5,515,746	17	47,957,291		7,889,715	55,847,006		
2036	43,243,356		5,556,618		48,799,974		8,034,243	56,834,217		
2037	44,041,840		5,588,813		49,630,653		8,196,402	57,827,055		
2038	44,803,287		5,616,604		50,419,891		8,260,126	58,680,017		
2039	45,514,065		5,630,870		51,144,936		8,460,634	59,605,570		



## SECTION IV - MEASURES OF LIABILITY

### **Present Value of Future Benefits**

The present value of future benefits represents the expected amount of money needed today if all assumptions are met to pay for all benefits both earned as of the valuation date and expected to be earned in the future by current Plan members under the current Plan provisions. Table IV-2 below shows the present value of future benefits as of June 30, 2019 and June 30, 2018.

		Pres		the state of	e IV-2 f Future E	en	efits			
			June 3	30,	Name and Address of the Owner o			Ju	ne 30, 2018	
	Actives		eferred Vested		In Pay Status		Total		Total	% Change
Explicit Subsidy					1					
Non-Medicare Eligible	\$ 75,616	\$	5,962	\$	55,071	\$	136,648	\$	139,059	-1.7%
Medicare Eligible	117,747		8,603		248,804		375,154		397,625	-5.7%
Dental	21,366		0		46,778		68,143		69,565	-2.0%
<b>Total Explicit Subsidy</b>	\$ 214,728	\$	14,564	\$	350,653	\$	579,945	\$	606,249	-4.3%
Implicit Subsidy	41,584		3,120		53,770		98,474		94,129	4.6%
Total	\$ 256,312	\$	17,685	\$	404,423	\$	678,420	\$	700,378	-3.1%



### SECTION IV - MEASURES OF LIABILITY

## **Normal Cost**

Under the Entry Age (EA) actuarial cost method, the present value of future benefits for each individual is spread over the individual's expected working career as a level percentage of the individual's expected pay. The normal cost rate is determined by taking the value, as of entry age into the Plan, of each member's projected future benefits divided by the value, also at entry age, of the member's expected future salary. The normal cost rate is multiplied by current salary to determine each member's normal cost. The normal cost of the Plan is the sum of the normal costs for each individual. The normal cost represents the expected amount of money needed to fund the benefits attributed to the next year of service under the Entry Age actuarial cost method. Table IV-3 below shows the EA normal cost as of June 30, 2019 and June 30, 2018 separately by component, develops the normal cost rate, and applies the rate to the projected payroll for the fiscal year for which contributions are determined.

	i	Table IV-3			
	J	une 30, 2019	J	une 30, 2018	% Change
Explicit Subsidy		123,600 \$ 800	i	1 117,421	
Non-Medicare Eligible	\$	2,211	\$	2,252	-1.8%
Medicare Eligible		2,900		3,399	-14.7%
Dental		624		703	-11.3%
Total Explicit Subsidy	\$	5,735	\$	6,354	-9.7%
Implicit Subsidy	_	1,079	_	1,120	-3.7%
Total Normal Cost	\$	6,813	\$	7,475	-8.8%
Valuation Pay	\$	130,749	\$	137,190	-4.7%
Explicit Subsidy Rate		4.39%		4.63%	-5.2%
Implicit Subsidy Rate		0.82%		0.82%	0.4%
Total Normal Cost Rate		5.21%		5.45%	-4.4%
	İ	FYE 2021		FYE 2020	% Change
Expected Pay	\$	124,746	\$	131,868	-5.4%
Explicit Subsidy		5,476		6,108	-10.3%
Implicit Subsidy		1,023	-	1,077	-5.0%
Total Normal Cost	\$	6,499	\$	7,185	-9.5%



### SECTION IV - MEASURES OF LIABILITY

## **Actuarial Liability**

The Actuarial Liability represents the expected amount of money needed today, if all assumptions are met, to pay for benefits attributed to service prior to the valuation date under the Entry Age actuarial cost method. As such, it is the amount of assets targeted by the actuarial cost method for the Plan to hold as of the valuation date. It is not the amount necessary to settle the obligation. Table IV-4 below shows the Actuarial Liability as of June 30, 2019 and June 30, 2018 separately by component.

				e IV-4 I Liability				
		June 3	30,	2019		Ju	ne 30, 2018	
	Actives	eferred Vested		In Pay Status	Total		Total	% Change
Explicit Subsidy				5-1-2				
Non-Medicare Eligible	\$ 59,776	\$ 5,962	\$	55,071	\$ 120,809	\$	123,188	-1.9%
Medicare Eligible	98,205	8,603		248,804	355,612		375,158	-5.2%
Dental	17,616	0		46,778	64,394		65,361	-1.5%
<b>Total Explicit Subsidy</b>	\$ 175,597	\$ 14,564	\$	350,653	\$ 540,815	\$	563,706	-4.1%
Implicit Subsidy	34,047	3,120		53,770	90,937		86,407	5.2%
Total	\$ 209,644	\$ 17,685	\$	404,423	\$ 631,752	\$	650,114	-2.8%



### SECTION V – CONTRIBUTIONS

## Amortization of the Unfunded Actuarial Liability

Under the contribution allocation procedure employed by the Plan, there are three components to the contribution toward the explicit subsidy: the normal cost, administrative expenses, and an amortization payment on the Unfunded Actuarial Liability (UAL). The normal cost was developed in Section IV. This section develops the administrative expenses, the UAL contribution, and the City's actuarially determined contribution for the explicit subsidy. The implicit subsidy is funded on a pay-as-you-go basis through the payment of active health premiums.

The difference between the Actuarial Liability and the Market Value of Assets is the Unfunded Actuarial Liability (UAL). Table V-1 calculates the UAL and funded percentage for the explicit subsidy and the implicit subsidy.

			Table led Actual	rial Liability		Jur	ne 30, 201	8
	Explicit	2000	mplicit	Total	Explicit	2.202	mplicit	Total
Actuarial Liability Assets	\$ 540,815 294,489	\$	90,937	\$ 631,752 294,489	\$ 563,706 277,256	\$	86,407	\$ 650,114 277,256
<b>Unfunded Actuarial Liability</b>	\$ 246,326	\$	90,937	\$ 337,263	\$ 286,450	\$	86,407	\$ 372,858
Funded Percentage	54.5%		0.0%	46.6%	49.2%		0.0%	42.6%

Dollar amounts in thousands

The UAL for the explicit subsidy as of June 30, 2017 is amortized as a level dollar amount over 20 years. Future amortization bases will be phased in and out over three years. Table V-2 below shows the schedule of amortization bases for payment of the UAL.

Table V-2 UAL Amortization													
		itstanding _ Balance	Re Period	maining Phase-in/out	FYE 2021 Payment								
2017 1141													
2017 UAL 2018 Changes	\$	253,099 1,309	18 19	N/A 2	\$	23,915 81							
2019 Changes		(32,832)	20	3		(1,045)							
FYE 2020 Payment*	_	24,751				( , ,							
Total 2019 UAL	\$	246,326			\$	22,950							

<sup>\*</sup> FYE 2020 amortization payment discounted to 7/1/2019



### SECTION V - CONTRIBUTIONS

## **Contributions for Administrative Expenses**

Contributions for administrative expenses are set equal to \$45 per member for FYE 2021 (increasing 3.0 percent each year). There are currently 7,311 members, resulting in estimated administrative expenses for FYE 2021 of \$328,995.

### **Contribution Amounts**

The City pays the actuarially determined contribution for the explicit subsidy, but has the option to cap its contribution at 14% of Federated payroll, including the payroll for members covered by the VEBA instead of this Plan. The actuarially determined contribution is the normal cost, administrative expenses, and the amortization payment on the UAL less expected member contributions. Members contribute 7.50% of pay.

Table V-3 shows the components of the Actuarially Determined Contribution (ADC) amounts for the explicit subsidy for FYE 2021 and 2020.

Table V-3 City's Actuarially Determined Contribution (ADC) Explicit Subsidy Only										
	F	YE 2021	F	YE 2020	% Change					
Normal Cost + Admin Expenses UAL Payment	\$	5,805 24,500	\$	6,108 25,572	-5.0% -4.2%					
Total Contribution Projected Member Contributions	\$	<b>30,305</b> 9,356	\$	<b>31,680</b> 9,890	-4.3% -5.4%					
City's ADC Amount	\$	20,949	\$	21,790	-3.9%					
Projected Payroll City's ADC Percentage		307,972 <b>6.8%</b>		308,702 7.1%	-0.2% -0.3%					



### SECTION VI - ACTUARIAL SECTION OF THE CAFR

The Government Finance Officers Association (GFOA) maintains a checklist of items to be included in the Plan's Comprehensive Annual Financial Report (CAFR) in order to receive recognition for excellence in financial reporting. The schedules in this section are listed by the GFOA for inclusion in the Actuarial Section of the Plan's CAFR.

	il	Actuarial			/I-1 erage Inf●rma	ation	
Actuarial Valuation Date	Ben an	etirees, deficiaries d Other nactives (A)	1	Active Members (B)	Reported Assets	Portion of Liabili Reported (A)	
6/30/2019	\$	422,108	\$	209,644	\$ 294,489	70%	0%
6/30/2018		426,984		223,130	\$ 277,256	65%	0%
6/30/2017		408,627		221,825	\$ 248,583	61%	0%
6/30/2016		450,793		313,468	\$ 225,845	50%	0%
6/30/2015		469,903		347,770	\$ 209,761	45%	0%
6/30/2014		435,826		293,580	\$ 199,776	46%	0%
6/30/2013		495,967		374,905	\$ 157,695	32%	0%
6/30/2012		611,267		485,353	\$ 137,798	23%	0%
6/30/2011		652,157		493,203	\$ 135,454	21%	0%
6/30/2010		515,284		411,087	\$ 108,011	21%	0%

	Table VI-2 Analysis of Financial Experience									
Actuarial Valuation Date		Gain evestment Income		r (Loss) for Yo Combined Liability Experience		Ending on Va Total Financial Experience		ation Date Due on-Recurring Items		Total Experience
6/30/2019	\$	(10,654)	\$	(34,979)	\$	(45,633)	\$	14,784	\$	(30,849)
6/30/2018		(5,915)		26,064		20,149		(11,137)		9,012
6/30/2017		117		5,259		5,376		123,632		129,008
6/30/2016		(16,044)		(11,608)		(27,652)		99,545		71,893
6/30/2015		(19,264)		6,948		(12,316)		(64,155)		(76,471)
6/30/2014		19,767		31,177		50,944		148,417		199,361
6/30/2013		6,847		5,834		12,681		114,786		127,467
6/30/2012		(14,897)		(27,919)		(42,816)		136,154		93,338
6/30/2011		10,131		(35,166)		(25,035)		(131,557)		(156,592)



## SECTION VI – ACTUARIAL SECTION OF THE CAFR

## Schedule of Funding Progress

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded and how this status has changed over the past several years. The Actuarial Liability is compared to the Actuarial Value of Assets to determine the funding ratio.

Actuarial Valuation Date	etuarial Value of Assets (a)	Schedule Actuarial Liability (b)	of I	ble VI-3 Funding Pro Infunded Actuarial Liability (UAL) (b-a)	ogress Funded Ratio (a/b)	Annual Covered Payroll (d)	UAL as Percentage of Covered Payroll ((b-a)/c)
6/30/2019	\$ 294,489	\$ 631,752	\$	337,263	47%	\$ 299,002	113%
6/30/2018	277,256	650,114		372,858	43%	298,985	125%
6/30/2017	248,583	630,452		381,869	39%	287,339	133%
6/30/2016	225,845	764,261		538,416	30%	266,823	202%
6/30/2015	209,761	817,673		607,912	26%	251,430	242%
6/30/2014	199,776	729,406		529,630	27%	234,677	226%
6/30/2013	157,695	870,872		713,177	18%	226,098	315%
6/30/2012	137,798	1,096,620		958,822	13%	225,859	425%
6/30/2011	135,454	1,145,360		1,009,906	12%	228,936	441%
6/30/2010	108,011	926,371		818,360	12%	300,069	273%



### SECTION VI - ACTUARIAL SECTION OF THE CAFR

100			Schedul	le of Active	Member Data	17-18	
Valuation	٠,	Active N	Member Cou	nts	Annual	Average	Percent Change
Date		Under Age 65	Age 65+	Total	Payroll	Annual Pay	in Average Pay
2019	2	3,514	89	3,603	\$299,001,886	\$82,987	1.1%
2018	2	3,377	84	3,461	284,008,289	82,060	-2.6%
2017	2	3,321	89	3,410	287,339,424	84,264	-0.9%
2016	1	2,310	77	2,387	202,911,153	85,007	5.8%
2015	1	2,527	74	2,601	208,957,370	80,337	5.9%
2014	1	2,800	64	2,864	217,167,654	75,827	3.7%
2013		3,028	65	3,093	226,097,882	73,100	-0.4%
2012		3,017	59	3,076	225,859,144	73,426	5.0%
2011		3,201	73	3,274	228,936,398	69,926	-11.2%
2010		3,721	97	3,818	300,811,165	78,788	N/A

Does not include Tier 2B Active Employees



<sup>&</sup>lt;sup>2</sup> Includes members that are only eligible for catastrophic disability benefits

## SECTION VI - ACTUARIAL SECTION OF THE CAFR

1		R. A.	9.0				nd Beneficia /ed from Rol			1	<b>HOLD</b>		
Period	Beginni	ng of Period	Added to Rolls	Removed from Rolls	En	d of	Period	N	Net Change		% Increase	1000	verage
	Count	Annual Subsidy	Count	Count	Count		Annual Subsidy	Count		Annual Subsidy	in Annual Subsidy	3.50	nnual ubsidy
Medical													
2018-19	2,923	\$ 20,565,618	124	138	2,909	\$	21,588,408	-14	\$	1,022,790	5.0%	\$	7,421
2017-18	2,920	23,621,494	139	136	2,923		20,565,618	3		(3,055,876)	-12.9%		7,036
2016-17	2,821	21,844,128	210	111	2,920		23,621,494	99		1,777,366	8.1%		8,090
2015-16	2,769	21,341,423	183	131	2,821		21,844,128	52		502,705	2.4%		7,743
2014-15	2,737	21,940,885	152	120	2,769		21,341,423	32		(599,462)	-2.7%		7,707
2013-14	2,718	22,656,997	151	132	2,737		21,940,885	19		(716,112)	-3.2%		8,016
2012-13	2,680	25,223,474	158	120	2,718		22,656,997	38		(2,566,477)	-10.2%		8,336
2011-12	2,557	25,518,761	203	80	2,680		25,223,474	123		(295,287)	-1.2%		9,412
2010-11	2,245	20,520,530	429	117	2,557		25,518,761	312		4,998,231	24.4%		9,980
2009-10	2,078	17,710,949	243	76	2,245		20,520,530	167		2,809,581	15.9%		9,141
<u>Dental</u>			400	-11-7						- 1			
2018-19	3,375	\$ 3,477,633	123	93	3,405	\$	3,502,331	30	\$	24,698	0.7%	\$	1,029
2017-18	3,322	3,414,299	152	99	3,375		3,477,633	53		63,334	1.9%		1,030
2016-17	3,264	3,224,133	170	112	3,322		3,414,299	58		190,166	5.9%		1,028
2015-16	3,206	3,212,072	159	101	3,264		3,224,133	58		12,061	0.4%		988
2014-15	3,133	3,130,058	160	87	3,206		3,212,072	73		82,014	2.6%		1,002
2013-14	3,103	3,742,351	138	108	3,133		3,130,058	30		(612,293)	-16.4%		999
2012-13	3,044	3,924,332	144	85	3,103		3,742,351	59		(181,981)			1,206
2011-12	2,906	3,744,833	203	65	3,044		3,924,332	138		179,499	4.8%		1,289
2010-11	2,588	3,017,473	413	95	2,906		3,744,833	318		727,360	24.1%	- 13	1,289
2009-10	2,375	2,410,561	291	78	2,588		3,017,473	213		606,912	25.2%		1,166

Annual subsidies are explicit amounts



## APPENDIX A – MEMBERSHIP INFORMATION

## **Member Data**

Valuation Date	June 30, 2019	June 30, 2018	% Change
Active Employees Eligible for Full	Benefits		
Count	1,581	1,750	-9.66%
Average Age	49.7	49.2	0.99%
Average OPEB Benefit Service	16.8	16.4	2.89%
Total Payroll	\$147,613,697	\$155,082,892	-4.82%
Active Employees Eligible for Cata	strophic Disability	Only	
Count	1,919	1,711	12.16%
Average Age	38.7	38.7	0.14%
Average OPEB Benefit Service	3.2	3.1	5.21%
Total Payroll	\$151,388,189	\$128,925,397	17.42%
All the beautiful and the second		1 - 1 - 1	
Retirees and Surviving Spouses wi	th Medical Covera	ge *	
Pre-65	900	994	-9.46%
Post-65	2,009	1,929	4.15%
Total	2,909	2,923	-0.48%
Retirees and Surviving Spouses wi	th Dental Coverage	e *	
Total	3,405	3,375	0.89%
Retirees and Surviving Spouses in	In-Lieu Credit Pro	ogram *	
Total	134	102	31.37%
Term Vested Members	165	164	0.61%

<sup>\*</sup> Counts do not include dependent spouses



## APPENDIX A - MEMBERSHIP INFORMATION

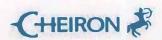
	Stat	tus Reconcilia	tion			
	Active	Terminated Vested	Retiree	Surviving Spouse	Disabled	Total
Beginning of Year	3,461	164	3,004	418	184	7,231
New Hires	0	0	0	0	0	0
Rehires	2	(2)	0	0	0	0
Vested Terminations	(26)	26	0	0	0	0
Service Retirements	(102)	(14)	116	0	0	0
Disabled Retirements	0	(1)	(2)	0	3	0
New survivors	0	0	0	19	0	19
No longer covered	(247)	(8)	(69)	(21)	(10)	(355)
Data corrections	8	0	13	(10)	1	12
New Catastrophic Disability	404	0	0	0	0	404
End of Year	3,500	165	3,062	406	178	7,311

Counts do not include dependent spouses

Counts include members in In-Lieu credit program and those eligible for catastrophic disability only

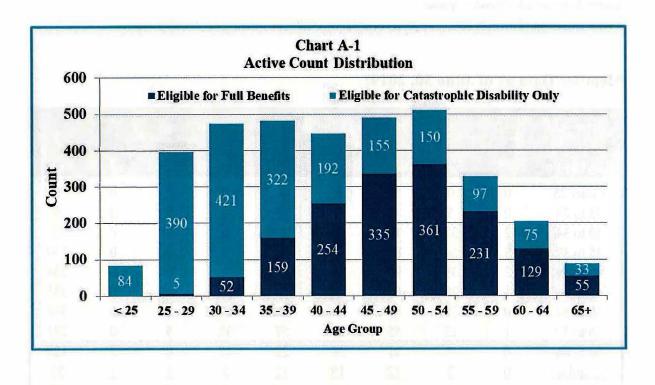
# Member Data as of June 30, 2019:

		Activ	e Employ Years of	9	ole for Ful enefit Ser		S		
Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Total
Under 25	0	0	0	0	0	0	0	0	0
25 to 29	0	5	0	0	0	0	0	0	5
30 to 34	2	32	18	0	0	0	0	0	52
35 to 39	3	54	82	19	1	0	0	0	159
40 to 44	2	39	99	91	22	1	0	0	254
45 to 49	1	29	65	132	88	19	1	0	335
50 to 54	0	23	59	105	105	67	2	0	361
55 to 59	1	22	55	59	57	32	5	0	231
60 to 64	0	7	41	38	22	12	6	3	129
65 and up	0	2	<u>12</u>	<u>19</u>	12	<u>5</u>	4	1	<u>55</u>
Total	9	213	431	463	307	136	18	4	1,581



### APPENDIX A – MEMBERSHIP INFORMATION

			Years of	OPEB B	enefit Sei	rvice			
Age Group	< 5	5-9	10 - 14	15 - 19	20 - 24	25 - 29	30 - 34	35+	Tota
Under 25	84	0	0	0	0	0	0	0	84
25 to 29	379	11	0	0	0	0	0	0	390
30 to 34	382	38	1	0	0	0	0	0	421
35 to 39	257	59	4	2	0	0	0	0	322
40 to 44	158	29	3	1	1	0	0	0	192
45 to 49	124	16	5	7	3	0	0	0	155
50 to 54	112	18	8	5	2	5	0	0	150
55 to 59	74	12	4	1	2	4	0	0	97
60 to 64	50	18	4	1	2	0	0	0	75
65 and up	14	6	8	2	3	<u>0</u>	0	0	<u>33</u>
Total	1,634	207	37	19	13	9	0	0	1,919

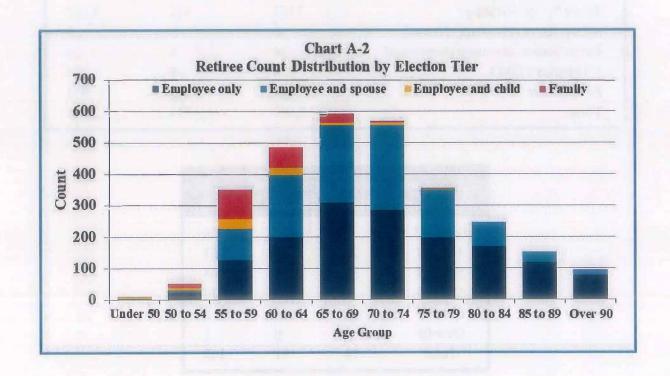




## APPENDIX A - MEMBERSHIP INFORMATION

Reti		d Retirees and S ledical Insuranc		uses Dental
Age Group	Males	Females	Total	<u>Insurance</u>
Under 50	2	8	10	12
50 to 54	25	26	51	62
55 to 59	193	158	351	361
60 to 64	269	219	488	531
65 to 69	315	278	593	685
70 to 74	320	249	569	681
75 to 79	182	174	356	437
80 to 84	118	128	246	296
85 to 89	71	81	152	188
Over 90	34	59	93	152
Total	1,529	1,380	2,909	3,405

Counts do not include dependent spouses or members in In-Lieu credit program





## APPENDIX A - MEMBERSHIP INFORMATION

Medical P	Plan Elections as of Jul Retirees &	y 1, 2019	
Medical Plan	Surviving Spouses	s Spouses	Total
Pre-Medicare Medical Plans			ribid.
Kaiser DHMO	105	71	176
Kaiser HDHP	82	53	135
Kaiser \$25 Co-pay	561	359	920
Kaiser \$15 Co-pay (Hawaii)	1	1	2
Kaiser \$25 Co-pay (Northwest)	6	8	14
Sutter Health DHMO	9	4	13
Sutter Health \$20 Co-pay	51	29	80
Sutter Health Vista	3	3	6
PPO / POS \$25 Co-pay	<u>82</u>	<u>52</u>	<u>134</u>
Total	900	580	1,480
Medicare Medical Plans			
Kaiser Senior Advantage	1167	445	1,612
Kaiser Senior Advantage (Hawaii)	6	1	7
Kaiser Senior Advantage (Northwe	est) 24	5	29
BS Medicare HMO	128	48	176
BS Medicare PPO / POS	<u>684</u>	240	924
Total –	2,009	739	2,748

Curre	nt Vested T	<b>Terminations</b>	*
Age Group	Male	Female	Total
Under 45	9	17	26
45 to 49	21	32	53
50 to 54	35	33	68
55 to 59	7	7	14
60 to 64	1	2	3
Over 65	<u>1</u>	0	<u>1</u>
Total	74	91	165

<sup>\*</sup> Includes term vested participants with at least 15 years of OPEB benefit service (37.5% pension multiplier)



## APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

## **Economic Assumptions**

The expected return on Plan assets and per person cost trend assumptions shown below were adopted by the Board of Administration with our input at the December 19, 2019 Board meeting. Please refer to the presentation for that meeting for details, including the rationale for each assumption.

## 1. Expected Return on Plan Assets

6.75% per year. The Board expects a long-term rate of return of 7.6% based on Meketa's 20-year capital market assumptions and the System's current investment policy.

#### 2. Per Person Cost Trends

Medical trends were developed using the 2019 Getzen model published by the Society of Actuaries using the following parameters:

#### Initial trend rate:

miliai tiena rate.	
Non-Medicare Eligible:	8.00%
Medicare Eligible:	4.00%
Inflation:	2.50%
Real GDP per Capita:	1.40%
Excess Medical Cost Growth:	1.00%
Expected GDP Share in 2028:	20.5%
Resistance Point:	20.0%
Year limited to GDP growth:	2075



### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

			Annual	Increase			
o Calendar Year	Pre- Medicare	Medicare Eligible	Dental	To Calendar Year	Pre- Medicare	Medicare Eligible	Dental
2020	Actu	al Premiums U	Ised	2050	4.54	4.54	3.50
2021	7.66%	4.11%	3.50%	2051	4.53	4.53	3.50
2022	7.33	4.22	3.50	2052	4.52	4.52	3.50
2023	6.99	4.32	3.50	2053	4.51	4.51	3.50
2024	6.66	4.43	3.50	2054	4.51	4.51	3.50
2025	6.32	4.54	3.50	2055	4.50	4.50	3.50
2026	5.98	4.65	3.50	2056	4.49	4.49	3.50
2027	5.65	4.76	3.50	2057	4.48	4.48	3.50
2028	5.31	4.87	3.50	2058	4.48	4.48	3.50
2029	4.97	4.97	3.50	2059	4.47	4.47	3.50
2030	4.81	4.81	3.50	2060	4.46	4.46	3.50
2031	4.78	4.78	3.50	2061	4.46	4.46	3.50
2032	4.76	4.76	3.50	2062	4.45	4.45	3.50
2033	4.74	4.74	3.50	2063	4.44	4.44	3.50
2034	4.72	4.72	3.50	2064	4.44	4.44	3.50
2035	4.71	4.71	3.50	2065	4.43	4.43	3.50
2036	4.69	4.69	3.50	2066	4.42	4.42	3.50
2037	4.68	4.68	3.50	2067	4.37	4.37	3.50
2038	4.66	4.66	3.50	2068	4.32	4.32	3.50
2039	4.65	4.65	3.50	2069	4.27	4.27	3.50
2040	4.64	4.64	3.50	2070	4.22	4.22	3.50
2041	4.63	4.63	3.50	2071	4.17	4.17	3.50
2042	4.61	4.61	3.50	2072	4.12	4.12	3.50
2043	4.60	4.60	3.50	2073	4.07	4.07	3.50
2044	4.59	4.59	3.50	2074	4.03	4.03	3.50
2045	4.58	4.58	3.50	2075	3.98	3.98	3.50
2046	4.57	4.57	3.50	2076+	3.94	3.94	3.50
2047	4.56	4.56	3.50				
2048	4.55	4.55	3.50				
2049	4.55	4.55	3.50				

Actual premium increases for 2020 were reflected with the above rates applying after 2020. Deductibles, Co-payments, Out-of-Pocket Maximums, and Annual Maximum (where applicable) are assumed to increase at the above trend rates.

## 3. Changes Since Last Valuation

The per-person cost trends were updated.



### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

## **Demographic Assumptions**

The OPEB assumptions were adopted by the Board of Administration at the December 19, 2019 Board meeting based on our recommendations. The demographic assumptions shared with the pension plan shown below were adopted at the November 21, 2019 Board meeting based on recommendations from our experience study covering Plan experience through June 30, 2019. Please refer to the full experience study report for details, including the rationale for each assumption.

## 1. Salary Increase Rate

Wage inflation component:

3.00%

In addition, the following merit component is added based on an individual member's years of service.

Salary Merit Increases				
Years of Service	Merit/ Longevity	Years of Service	Merit/ Longevity	
0	3.75%	8	1.00	
1	3.00	9	0.85	
2	2.50	10	0.70	
3	2.15	11	0.55	
4	1.85	12	0.45	
5	1.60	13	0.30	
6	1.40	14	0.20	
7	1.20	15+	0.10	

### 2. Rates of Termination

Rates of termination are show in the following table.

CANADA CONTRACTOR	Rates of Termination				
Years of Service	Termination Rate	Years of Service	Termination Rate		
0	15.00%	8	5.50		
1	12.75	9	4.75		
2	11.75	10	4.25		
3	10.75	11	4.00		
4	9.75	12	3.75		
5	8.75	13	3.50		
6	7.75	14	3.25		
7	6.50	15+	3.25		

Termination rates do not apply once a member is eligible for retirement.



### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

### 3. Rates of Refund

Tier 1:

Rates of vested terminated employees electing a refund of contributions are shown in the following table.

Rates of Refund					
Years of Service	Under Age 35	Ages 35 - 44	Ages 45 and Older		
0-4	100.00%	100.00%	100.00%		
5	25.00	15.00	18.00		
6	20.00	12.50	15.00		
7	20.00	10.00	12.00		
8	20.00	10.00	9.00		
9	20.00	10.00	6.00		
10	20.00	10.00	3.00		
11	17.50	10.00	0.00		
12	15.00	10.00	0.00		
13	10.00	10.00	0.00		
14	10.00	7.50	0.00		
15	10.00	5.00	0.00		
16	10.00	2.50	0.00		
17+	10.00	0.00	0.00		

### Tier 2:

Vested terminated employees are expected to take a refund if it exceeds the actuarial present value of their deferred benefit payment.

## 4. Deferred Vested Member Retirement Age

Tier 1 terminated vested members are assumed to retire at age 57 and Tier 2 terminated vested members are assumed to retire at age 62.



## APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

### 5. Retirement Rates

Rates of retirement for Tier 1 members are based on age according to the following table – Tier 1.

	Tier 1 Rates of Retirement by Age and Service				
Age	Less than 15 Years of Service	15 or more Years of Service and less than 30 Years of Service	30 or more Years of Service		
50	0.0%	0.0%	70.0%		
51	0.0	0.0	70.0		
52	0.0	0.0	70.0		
53	0.0	0.0	70.0		
54	0.0	0.0	70.0		
55	10.0	35.0	50.0		
56	10.0	20.0	45.0		
57	10.0	20.0	40.0		
58	5.0	15.0	35.0		
59	5.0	15.0	30.0		
60	5.0	15.0	30.0		
61	10.0	20.0	30.0		
62	15.0	20.0	30.0		
63	20.0	20.0	30.0		
64	20.0	20.0	30.0		
65	20.0	20.0	30.0		
66	25.0	30.0	30.0		
67	25.0	35.0	30.0		
68	25.0	35.0	30.0		
69	25.0	35.0	30.0		
70 & over	100.0	100.0	100.0		



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Rates of retirement for Tier 2 members are based on age according to the following table – Tier 2. These rates are based on CalPERS retirement rates for its 2.0% at age 62 formula with adjustments based on professional judgment for differences between the CalPERS benefits and the benefits provided to Tier 2 members.

	Tier 2 Rates of Retirement by Age and Service				
	Years of Service				
Age	5-10	11 - 20	21 - 25	26 - 34	35+
55	3.0%	5.0%	7.0%	10.0%	15.0%
56	2.0%	3.5%	4.0%	7.0%	10.5%
57	2.5%	4.5%	5.0%	8.5%	12.75%
58	3.0%	5.5%	7.0%	11.0%	16.5%
59	3.5%	7.0%	9.0%	13.5%	20.25%
60 - 61	4.0%	8.5%	10.0%	14.5%	21.75%
62	7.5%	12.5%	17.5%	25.0%	100.0%
63 – 69	5.0%	10.0%	15.0%	25.0%	100.0%
70 & over	100.0%	100.0%	100.0%	100.0%	100.0%

## 6. Disability Rates

Disability rates are equal to the 0.973 times the CalPERS 2017 non-industrial disability incidence rates for miscellaneous state agencies, blended 55% male and 45% female. Sample disability rates of active members are provided in the following table.

Rates of Disability at Selected Ages		
Age	Disability	
25	0.0272	
30	0.0303	
35	0.0613	
40	0.1366	
45	0.2519	
50	0.3240	
55	0.2631	
60+	0.2191	

45% of disabilities are assumed to be duty related, and 55% are assumed to be non-duty related.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

## 7. Base Rates of Mortality

Base mortality rates are based on the sex-distinct employee and retiree mortality tables shown below.

St. St.	Base Mortality Tables									
Category	Male	Female								
Healthy Annuitant	0.995 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees	0.960 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Retirees								
Healthy Non- Annuitant	0.992 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees	1.084 times the 2010 Public General Mortality Table (PubG-2010) for Healthy Employees								
Disabled Annuitant	1.051 times the CalPERS 2009 Ordinary Disability Mortality Table	0.991 times the CalPERS 2009 Ordinary Disability Mortality Table								

## 8. Rates of Mortality Improvement

Future mortality improvements are reflected by applying the most recent projection scale issued by the Society of Actuaries on a generational basis from the base year of 2010 for the Pub2010 tables and 2009 for the CalPERS tables. The projection scale used for the June 30, 2019 valuation is MP-2019.

## 9. Married Percentage

Percentage Married				
Gender	Percentage			
Males	80%			
Females	60%			

## 10. Administrative Expenses

\$45 per member for FYE 2021, increasing at the wage inflation assumption of 3.00% per annum.



#### APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

# 11. Percent of Retirees Electing Coverage

85% of active members are assumed to elect coverage upon retirement and 15% are assumed to enter the In-Lieu credit program. 60% of term vested members are assumed to elect coverage upon retirement and 40% are assumed to enter the in-Lieu credit program. Retirees are assumed to continue in their current plan.

Members who elect to receive the In-Lieu credits are assumed to remain in the In-Lieu credit program for five years, after which they are assumed to elect coverage and use their In-Lieu credits. Their medical tier election assumptions are provided in the following table.

Assumed Medical Tier Elections for Future Retirces who Elect In-Lieu Coverage*						
	% Electing			% Electing		
Pre-Medicare Retirees	on war and	Medi	care-Eligible Retirees			
Retiree Only	40%	1183	Retiree Only	60%		
Retiree Plus Spouse	15%	844	Retiree Plus Spouse	40%		
Retiree Plus Family	45%		Retiree Plus Family	0%		

<sup>\*</sup> Eligible for coverage

The Sutter Health and Blue Shield plans will no longer be offered as of 1/1/2020. They are replaced with Anthem plan options effective 1/1/2020.

Retirees who are not yet age 65 are assumed to be eligible for Medicare when they reach age 65 and are assumed to enroll in the Medicare-eligible plan corresponding to their current Pre-Medicare plan election. Future retirees are assumed to elect plans in the proportion shown in the following table.

H	Assumed Plan Elections for Future Retirees*								
		% Electing		% Electing					
Pre-I	Medicare Medical Plans		Medicare-Eligible Medical Plans						
*	Kaiser DHMO	11%	Kaiser Senior Advantage	58%					
9	Kaiser \$25 Co-pay	64%	Anthem Medicare HMO	8%					
	Kaiser HDHP	8%	Anthem Medicare PPO	34%					
14	Anthem DHMO	1%		or and special					
	Anthem \$20 Co-pay	4%		militaria					
	Anthem HDHP PPO	0%	Dental Plans (All Retirees)						
7%	Anthem Select PPO	0%	Delta Dental PPO	97%					
- 23	Anthem Classic PPO	12%	DeltaCare HMO	3%					

<sup>\*</sup> Eligible for coverage and elect coverage



## APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

#### 12. Family Composition

85% of married males and 70% of married females will elect spouse coverage in a medical plan at retirement. 100% of employees with a spouse will elect spouse coverage in a dental plan at retirement.

Pre-Medicare, 31% of males and 21% of females will cover children.

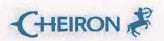
# 13. Dependent Age

For current retirees, actual spouse date of birth was used when available. For future retirees, male retirees are assumed to be three years older than their partner, and female retirees are assumed to be two years younger than their partner.

## 14. Changes Since Last Valuation

In-Lieu elections were updated and an administrative expense assumption was added.

Demographic assumptions were updated based on the most recent experience study covering the period through June 30, 2019. Please refer to the full experience study report for detail on the specific changes.



#### APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

# **Claim and Expense Assumptions**

The claim and expense assumptions shown below were adopted by the Board of Administration at the December 19, 2019 Board meeting based upon our recommendations.

The claims costs are based on the fully insured premiums charged to the City for the active and retiree population in 2019 and 2020. For non-Medicare adults, the premiums for each coverage tier (retiree only, retiree plus spouse, retiree plus child(ren) and retiree plus family) were blended based on enrollment data for the 2019 calendar year. The same process was used for Medicare adults, except only Medicare-eligible retirees were included. The resulting per person per month (PPPM) cost was then adjusted using age curves. The pre-Medicare adult claims curves were then loaded for the cost of children; the load for children decreases by retiree age since older retirees have fewer children. The impact of children on Medicare costs was assumed to be de minimis. All claims costs are developed separately for the Federated, Police, and Fire Postemployment Healthcare Plans of the City of San José.

This report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010, related legislation, or regulations.

## 1. Average Annual Claims and Expense Assumptions

The following claim and expense assumptions were developed as of July 1, 2019 based on the premiums for 2019 and 2020. The explicit subsidy amount (100% of the premium for the lowest cost health plan available to active City employees) is assumed to grow based on the Pre-Medicare cost trend rates.

The following tables show the claims costs for each medical plan as of the valuation date:

100	Sample Claims Costs - Non-Medicare Eligible									
	Kaiser	DHMO	Kaiser \$2	5 Co-Pay	<u>Kaiser</u>	HDHP.				
Age	Male	Male Female		Male Female		Female				
40	6,949	8,844	8,228	10,438	5,444	6,782				
45	7,402	8,866	8,730	10,437	5,655	6,689				
50	8,149	9,340	9,575	10,963	6,073	6,914				
55	9,370	10,210	10,973	11,952	6,827	7,419				
60	11,305	11,015	13,203	12,865	8,083	7,879				
64	13,566	11,033	15,817	12,865	9,591	7,804				



## APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

and the same	Sample	Sample Claims Costs - Non-Medicare Eligible								
	Sutter/Anthem		Sutter/A		Blue Shield/Anthem					
	DHI	<u>мо</u>	\$20 C	o-Pay	<u> PP</u>	$\underline{\mathbf{O}}$				
Age	Male	Female	Male	Female	Male	Female				
40	8,131	10,317	9,411	11,684	13,428	17,178				
45	8,630	10,318	9,736	11,492	14,389	17,286				
50	9,468	10,841	10,414	11,842	15,931	18,287				
55	10,853	11,821	11,661	12,668	18,412	20,073				
60	13,061	12,727	13,763	13,416	22,306	21,732				
64	15,650	12,729	16,300	13,263	26,830	21,819				

Market Street	Sample Claims Costs - Medicare Eligible									
	Kaiser Se	nior Adv	BS/Anth	em PPO	BS/Anthe	BS/Anthem HMO				
Age	Male	Female	Male	Female	Male	Female				
65	3,367	2,971	5,641	4,977	5,965	5,262				
70	3,576	3,029	5,991	5,074	6,335	5,365				
75	4,110	3,406	6,885	5,706	7,281	6,034				
80	4,667	3,863	7,819	6,471	8,267	6,842				
85	5,040	4,221	8,444	7,071	8,929	7,477				

Sample Claims Costs - Dental							
	Delta Dei	ntal PPO	DeltaCai	e HMO			
Age	Male	Female	Male	Female			
All	684	684	309	309			

# 2. Medicare Part D Subsidy

Per GASB guidance, the Part D Subsidy has not been reflected in this valuation.

# 3. Medicare Part B

All Medicare eligible retirees are assumed to participate in Medicare Part B.

# 4. Medicare Eligibility

All retirees who turn age 65 are assumed to be eligible for Medicare.

# 5. Annual Limits

Assumed to increase at the same rate as trend.



#### APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

#### 6. Lifetime Maximums

Are not assumed to have any financial impact.

#### 7. Geography

Implicitly assumed to remain the same as current retirees.

#### 8. Retiree Contributions

Retirees pay the difference between the actual premium for the elected medical plan and the lowest cost medical plan available to active members, if the retiree is eligible to receive the explicit subsidy. No retiree contributions are required for dental.

#### 9. Changes Since Last Valuation

All claims costs were updated to reflect the changes in plan premiums and the populations covered.



## APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS

#### **Contribution Allocation Procedure**

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below.

#### 1. Actuarial Cost Method

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the retirement benefits between each member's date of hire and assumed retirement. The Actuarial Liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and Actuarial Liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and Actuarial Liability for the Plan. The Actuarial Liability for the Plan represents the target amount of assets the Plan should have as of the valuation date according to the actuarial cost method.

#### 2. Asset Valuation Method

The Actuarial Value of Assets equals the Market Value of Assets.

#### 3. Amortization Method

The Unfunded Actuarial Liability is the difference between the Actuarial Liability and the Actuarial Value of Assets. The Unfunded Actuarial Liability as of June 30, 2017 is amortized as a level dollar amount over a closed 20-year period. All future amortization bases will be amortized over 20-year periods with a 3-year phase-in and phase-out.

#### 4. Contributions

The City will contribute the annual implicit subsidy as part of active employee health premiums and will prefund the explicit subsidy based on the normal cost, administrative expenses and amortization payment described above less expected employee contributions. The City has the option to limit its contribution towards the explicit subsidy to no more than 14% of total payroll.

Active members that are eligible for full benefits will contribute 7.50% of pay.

#### 5. Changes Since Last Valuation

None.



#### APPENDIX C – SUMMARY OF PLAN PROVISIONS

## POSTEMPLOYMENT HEALTHCARE PLAN

Eligibility: Employees hired before September 2013 that did not elect to opt-in to the

Voluntary Employees' Beneficiary Association (VEBA).

Employees who retire (include deferred vested members) with at least 15 years of service with the City ("OPEB benefit service"), or with a monthly pension equal to at least 37.5% of final compensation, are eligible to elect medical coverage upon retirement. Tier 1 employees (hired before September 30, 2012) are eligible for retirement at age 55 with five years of service or at any age with 30 years of service. Tier 2 employees (hired on or after September 30, 2012) are eligible for unreduced service retirement at age 65 with five years of service or reduced service retirement at age 55 with five years of service. Service credited thru reciprocity agreements counts towards an employee's required service to retire, but only service with the City counts towards the required years of service to receive OPEB benefits. Employees who retire with less than 15 years of service can elect coverage, but receive no explicit subsidy.

Employees who become disabled with at least 15 years of service or have a monthly pension equal to at least 37.5% of final compensation are eligible to elect medical coverage upon retirement.

Spouses or domestic partners of retired members are allowed to participate if they were enrolled in the City's medical plan at the time of the member's retirement. Dependent children are eligible to receive coverage until the age of 26.

Surviving spouses/domestic partners/children of deceased members are eligible for coverage if the following conditions are met:

- 1. The employee has 15 years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and,
- 2. Both the member and the survivors were enrolled in the active medical plan immediately before death; and,
- 3. The survivor will receive a monthly pension benefit.

Dental:

Medical:

Employees who retire or become disabled directly from City service with at least five years of service or with a monthly pension equal to at least 37.5% of final compensation, and are enrolled in a City dental plan at retirement are eligible to elect dental coverage upon retirement. Spouses, domestic partners, or children of retired members are allowed to participate if they were enrolled in the City's dental plan at the time of the member's retirement.

Surviving spouses/domestic partners/children of deceased members are eligible for coverage if the following conditions are met:



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

1. The employee has five years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and,

2. Both the member and the survivors were enrolled in the active dental plan immediately before death; and,

3. The survivor will receive a monthly pension benefit.

## **Benefits for Retirees:**

Medical: The Plan, through the 115 trust, pays 100% of the premium for the lowest cost

health plan available to active City employees. The member pays the difference if

another plan is elected.

**Dental:** The Plan, through the 115 trust, pays 100% of the dental insurance premiums.

**Premiums:** Monthly premiums for calendar years 2019 and 2020 are as follows.

2019	2019 Monthly Premiums								
	Single	Emp/Sp	Emp/Chd	Family					
Medical	73 (8)	111	Marian Marian	1-10/2					
Non-Medicare Monthly Rates									
Kaiser DHMO	\$528.20	\$1,056.40	\$924.36	\$1,584.60					
Kaiser \$25 Co-pay	645.08	1,290.16	1,128.88	1,935.24					
Kaiser HDHP	445.04	890.08	778.82	1,335.12					
Blue Shield PPO \$25 Co-pay	1,435.38	2,870.74	2,511.94	4,306.12					
Sutter Health \$20 Co-pay	652.28	1,304.56	1,141.44	1,956.78					
Sutter Health DHMO	534.06	1,068.12	934.56	1,602.12					
Sutter Health Vista	445.74	891.50	780.04	1,337.22					
Medicare-Eligible Monthly Rates									
Kaiser Senior Advantage	\$300.80	\$601.60	\$601.60	\$902.40					
Blue Shield Medicare PPO	528.57	1,057.14	1,057.14	1,585.71					
Blue Shield Medicare HMO	602.56	1,205.12	1,205.12	1,807.68					
Dental									
Delta Dental PPO	\$50.88	\$111.92	\$122.12	\$157.72					
DeltaCare HMO	24.44	48.86	42.74	73.30					

Blue Shield HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay HMO.



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

202	2020 Monthly Premiums								
	Single	Emp/Sp	Emp/Chd	Family					
Medical Messed assess	ve a munthly ser	vor will recei	ivous sitt. E						
Non-Medicare Monthly Rates									
Kaiser DHMO	\$574.36	\$1,148.72	\$1,005.14	\$1,723.08					
Kaiser \$25 Co-pay	701.46	1,402.92	1,227.54	2,104.38					
Kaiser HDHP	483.94	967.88	846.90	1,451.82					
Anthem HMO \$20 Co-pay	671.12	1,476.46	1,208.02	2,080.46					
Anthem DHMO	517.42	1,138.34	931.36	1,604.02					
Anthem HDHP	905.36	1,991.82	1,629.66	2,806.66					
Anthem Select PPO	1,469.66	3,233.24	2,645.38	4,555.94					
Anthem Classic PPO	1,571.82	3,458.02	2,829.28	4,872.66					
Medicare-Eligible Monthly Rates									
Kaiser Senior Advantage	\$289.14	\$578.28	\$578.28	\$867.42					
Anthem Medicare PPO	508.56	1,017.12	1,017.12	1,525.68					
Anthem Medicare HMO	453.55	907.10	907.10	1,360.65					
Dental de Maria									
Delta Dental PPO	\$50.88	\$111.92	\$122.12	\$157.72					
DeltaCare HMO	24.44	48.86	42.74	73.30					

Anthem HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay Anthem HMO.

# Summary of 2020 Benefit Plans:

Medicare-Eligible Plans:	Kaiser	Anthem HMO	Anthem PPO	
Annual Out-of-Pocket Maximum	Single \$1,500 Family \$3,000	\$1,000 per member	\$0	
Annual Deductible	None	None	None	
Office Visit copay	\$25	\$25	\$0	
Emergency Room copay	\$50	\$100	\$0	
Hospital Care copay	\$250	\$100	\$0	
Prescription Drug retail copay (30-day supply): Generic	\$10	\$10	\$10	
Brand Non-Formulary	\$10 N/A	\$25 \$40	\$25 \$40	



# APPENDIX C – SUMMARY OF PLAN PROVISIONS

Non-Medicare Plans:	Kaiser High Deductible	Kaiser DHMO	Kaiser \$25 Co-Pay	Anthem \$20 Co-Pay HMO	Anthem DHMO	Anthem Select PPO (In- Network)	Anthem Classic PPO (In- Network)	Anthem High Deductible (In- Network)
Annual Out-of-Pocket Maximum (single/family)	\$5,950/ \$11,900	\$4,000/ \$8,000	\$1,500/ \$3,000	\$1,500/ \$3,000	\$4,000/ \$8,000	\$2,100/ \$4,200	\$2,100/ \$4,200	\$4,000/ \$8,000
Annual Deductible (single/family)	\$3,000/ \$6,000	\$1,500/ \$3,000	None	None	\$1,500/ \$3,000	\$100/\$200	\$100/\$200	\$2,500/ \$5,000
Office Visit copay	30%*	\$40	\$25	\$20	\$20	\$25	\$25	20%*
Emergency Room copay	30%*	30%*	\$100	\$100	30%*	\$100	\$100	20%*
Hospital Care copay	30%*	30%*	\$100	\$100	30%*	10%*	10%*	20%*
Prescription Drug retail copay (30-day supply): Generic Brand Non-Formulary	\$10 \$30 N/A	\$10 \$30 N/A	\$10 \$25 N/A	\$10 \$30 \$60	\$10 \$30 \$60	\$10 \$25 \$40	\$10 \$25 \$40	\$10 \$30 \$60

<sup>\*</sup> After deductible is paid.



# APPENDIX C – SUMMARY OF PLAN PROVISIONS

# **Cost-Sharing Provisions:**

It is assumed for the purpose of this valuation that the City of San José will in the future maintain a consistent level of cost sharing for benefits with the retirees. This may be achieved by adjusting benefit provisions, contributions or both.



## APPENDIX C – SUMMARY OF PLAN PROVISIONS

# **VOLUNTARY EMPLOYEES' BENEFICIARY ASSOCIATION (VEBA)**

Eligibility: Employees who elected to opt-in to the Voluntary Employees' Beneficiary

Association (VEBA).

Contributions: Employees are required to make mandatory contributions into the VEBA on a

pre-tax basis.

Medical: VEBA funds can be used to reimburse members for eligible healthcare

expenses.

VEBA members on service-connected disability will receive benefits from the Postemployment Healthcare Plan only up to age 65 once VEBA funds are

exhausted

Note: The summary of major plan provisions is designed to outline principal plan benefits. If the Department of Retirement Services should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



#### APPENDIX D - GLOSSARY OF TERMS

# 1. Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, and retirement; changes in compensation; rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and, other relevant items.

#### 2. Actuarial Cost Method

A procedure for determining the actuarial present value of pension plan benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a normal cost and an Actuarial Liability.

#### 3. Actuarial Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

#### 4. Actuarial Liability

The portion of the actuarial present value of projected benefits that will not be paid by future normal costs. It represents the value of the past normal costs with interest to the valuation date.

## 5. Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments. The actuarial present value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made. As a simple example: assume you owe \$100 to a friend one year from now. Also, assume there is a 1% probability of your friend dying over the next year, in which case you will not be obligated to pay him. If the assumed investment return is 10%, the actuarial present value is:

Amount Probability 1  
Amount of Payment (1+Discount Rate)  

$$x (1-.01) \frac{1}{(1+.1)} = $90$$

#### 6. Actuarial Valuation

The determination, as of a specified date, of the normal cost, Actuarial Liability, Actuarial Value of Assets, and related actuarial present values for a pension plan.

#### 7. Actuarial Value of Assets

The value of cash, investments, and other property belonging to a pension plan as used by the actuary for the purpose of an actuarial valuation. The purpose of an Actuarial Value of Assets is to smooth out fluctuations in market values. This way long-term costs are not distorted by short-term fluctuations in the market.



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## APPENDIX D - GLOSSARY OF TERMS

## 8. Amortization Payment

The portion of the pension plan contribution, which is designed to pay interest and principal on the Unfunded Actuarial Liability in order to pay for that liability in a given number of years.

# 9. Entry Age Normal Actuarial Cost Method

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated as a level percentage of pay from the individual's date of entry into the plan to the individual's assumed cessation of employment.

#### 10. Normal Cost

That portion of the actuarial present value of pension plan benefits and expenses which is allocated to a valuation year by the actuarial cost method.

## 11. Unfunded Actuarial Liability

The excess of the Actuarial Liability over the Actuarial Value of Assets.

#### 12. Funded Percentage

The ratio of the Actuarial Value of Assets to the Actuarial Liability.

## 13. Mortality Table

A set of percentages that estimate the probability of death at a particular point in time. Typically, the rates are annual and based on age and sex.

#### 14. Discount Rate

The assumed interest rate used for converting projecting dollar related values to a present value as of the valuation date.

#### 15. Medical Trend

The assumed increase in dollar related values in the future due to the increase in the cost of health care.



## APPENDIX E – LIST OF ABBREVIATIONS

Actuarial Accrued Liability (AAL)

Actuarial Valuation Report (AVR)

Annual Required Contribution (ARC)

Coordination of Benefits (COB)

Deductible and Coinsurance (DC)

Deferred Retirement Option Plan (DROP)

Durable Medical Equipment (DME)

Employee Assistance Program (EAP)

Employee Benefits Division (EBD)

Fiscal Year Ending (FYE)

Governmental Accounting Standards Board (GASB)

Hospital Emergency Room (ER)

In-Network (INN)

Inpatient (IP)

Medicare Eligible (ME)

Net Other Postemployment Benefit (NOO)

Non-Medicare Eligible (NME)

Not Applicable (NA)

Office Visit (OV)

Other Postemployment Benefit (OPEB)

Out-of-Network (OON)

Out-of-Pocket (OOP)

Outpatient (OP)

Pay-as-you-go (PAYGo)

Per Person Per Month (PPPM)

Pharmacy (Rx)

Preferred Provider Organization (PPO)

Primary Care Physician (PCP)

Specialist Care Provider (SCP)

Summary Plan Description (SPD)

Unfunded Actuarial Accrued Liability (UAAL)

Unfunded Actuarial Liability (UAL)

Urgent Care (UC)





Classic Values, Innovative Advice

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