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City of San José Police and Fire Department Postemployment Healthcare Plan

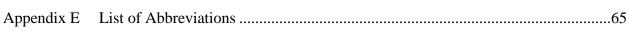
Actuarial Valuation Funding Report as of June 30, 2022

Produced by Cheiron

January 2023

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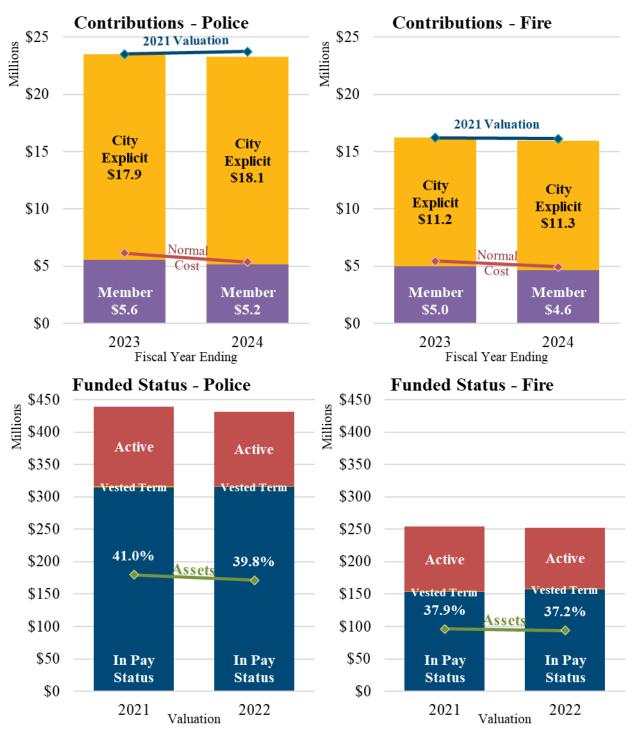
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SECTION I – BOARD SUMMARY

This report measures assets and liabilities of the City of San José Police and Fire Department Postemployment Healthcare Plan for funding purposes only. There are separate reports for financial reporting.



Dashboard



SECTION I – BOARD SUMMARY

The charts on the previous page are intended to provide a quick overview of the current valuation results compared to the prior valuation results. The charts on the top show contributions for FYE 2023 and 2024 for Police (left chart) and Fire (right chart). The normal cost shown by the red line represents the expected cost of the explicit premium subsidy benefits attributable to the current year of service. All contributions above the normal cost go toward paying off the Unfunded Actuarial Liability (UAL). The projected contribution amount from the prior valuation is shown by the blue line. The implicit subsidy is not shown on these charts as it is funded on a pay-as-you-go basis as a part of the health premiums for active employees. The City's implicit subsidy payment is approximately \$4.1 million for FYE 2024.

The charts on the bottom of the previous page summarize the funded status as of the June 30, 2021 and June 30, 2022 actuarial valuations. The stacked bars represent the Actuarial Liability, with the liability separated into components for members currently receiving benefits, vested terminated members, and active members. These liability amounts are only for the portion of the plan that is intended to be pre-funded, so they do not include the implicit subsidy. The green lines represent the assets, and the funded ratio declined to 40% for Police and 37% for Fire.

More detail and discussion is provided in the following sections.



SECTION I – BOARD SUMMARY

Contributions

There are two components to the benefits under the Plan: the explicit subsidy and the implicit subsidy. The explicit subsidy (or premium subsidy) is paid by the Plan and is the premium for health coverage selected by the retiree, up to 100% of the premium for the lowest cost plan offered to active employees plus the premium for the dental plan selected by the retiree. The implicit subsidy is the difference between the expected claims cost for a retiree or spouse and the total (retiree plus city) premium.

Historically, member and City contributions to the plan were negotiated through collective bargaining and were not actuarially determined. With the implementation of Measure F, member contributions became fixed at 8.0% of pay, and the City's contribution toward the explicit subsidy became actuarially determined separately for Police and Fire. However, the City has the option to limit its contribution for the explicit subsidy to 11% of Police and Fire payroll. Finally, the City also pays the implicit subsidy on a pay-as-you-go basis as a part of active health premiums. Because the Board's role is related to the funding of the explicit subsidy, the focus of this report is on the status of that funding and the development of the Actuarially Determined Contribution (ADC) for the pre-funded benefits.

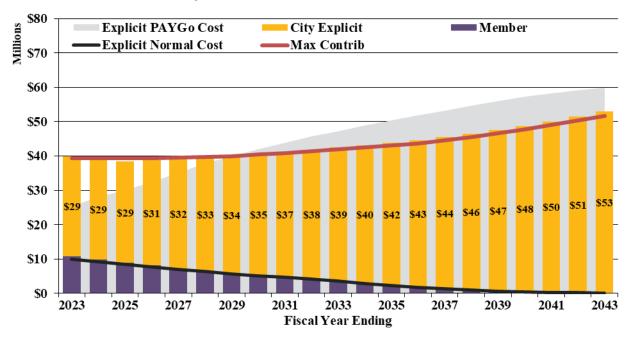
Table I-1Summary of Trust Contribution Amounts										
	F	YE 2023	F	YE 2024	% Change					
Police Department										
Members	\$	5,567	\$	5,187	-6.8%					
City		17,943		18,108	<u>0.9</u> %					
Total	\$	23,510	\$	23,295	-0.9%					
Fire Department										
Members	\$	4,974	\$	4,633	-6.9%					
City		11,249		11,301	<u>0.5</u> %					
Total	\$	16,223	\$	15,934	-1.8%					
Total Trust Contributions										
Members	\$	10,541	\$	9,820	-6.8%					
City		29,192		29,409	<u>0.7</u> %					
Grand Total	\$	39,733	\$	39,229	-1.3%					
Estimated City Optional Cap	\$	28,714	\$	29,843	3.9%					

Table I-1 shows the contribution amounts for the fiscal years ending in 2023 and 2024.



SECTION I – BOARD SUMMARY

The chart below shows the projected contributions to the Plan. The purple bars represent the member contributions, and the gold bars are the City's contributions to pre-fund the explicit subsidy. The red line represents the sum of member contributions and the City's optional cap. To the extent the bars rise above the red line, the projected contributions exceed the City's optional cap. The gray area behind the bars represents the projected annual benefit payments.



Projected Contributions FYE 2023-2043

Because new entrants are only entitled to catastrophic disability benefits and do not contribute to the Plan, the member contributions are expected to decline as current active members who are eligible for full benefits retire or otherwise leave active employment with the City. The City's actuarially determined contribution is expected to increase faster than payroll as the member contributions decrease. The Plan has historically had positive net cash flow, but we only expect that to last through FYE 2029.



SECTION I – BOARD SUMMARY

Funded Status

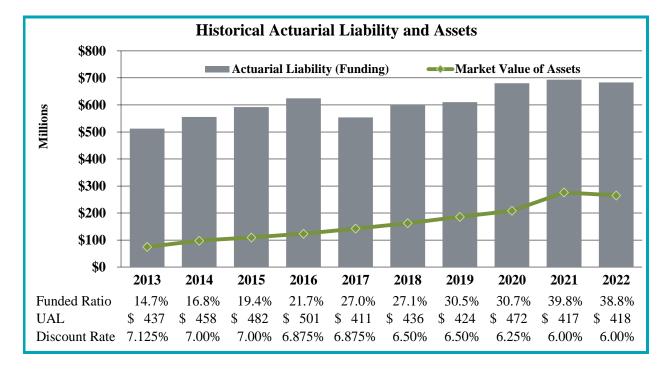
Table I-2 below summarizes the Actuarial Liability, Market Value of Assets, Unfunded Actuarial Liability, and funded percentage for the Plan as of June 30, 2021 compared to June 30, 2022. The Actuarial Liability for the explicit subsidy decreased 1.9% for Police and 0.7% for Fire. At the same time, assets decreased 4.8% for Police and 2.5% for Fire due primarily to investment returns. As a result, the Unfunded Actuarial Liability increased by 0.1% for Police and 0.4% for Fire and the funded percentage decreased from 41.0% to 39.8% for Police and from 37.9% to 37.2% for Fire. The funded percentages are for the explicit subsidy only.

Table I-2Summary of Funded Status - Explicit Subsidy Only										
	6	/30/2021	6	/30/2022	% Change					
Police Department Actuarial Liability Actives Deferred Vested In Pay Status	\$	122,275 2,581 314,331	\$	114,297 1,370 215 117	-6.5% -46.9% 0.3%					
Total	\$	439,187	\$	<u>315,117</u> 430,784	0.3% -1.9%					
Assets Unfunded Actuarial Liability	\$	180,002 259,185	\$	171,369 259,415	-4.8% 0.1%					
Funded Percentage		41.0%		39.8%	-1.2%					
Fire Department Actuarial Liability Actives Deferred Vested	\$	100,275 905	\$	94,456 925	-5.8% 2.2%					
In Pay Status		153,125		157,172	2.6%					
Total	\$	254,305	\$	252,553	-0.7%					
Assets Unfunded Actuarial Liability	\$	96,311 157,994	\$	93,904 158,649	-2.5% 0.4%					
Funded Percentage		37.9%		37.2%	-0.7%					
Grand Total Aggregate UAL Aggregate Funded Percentage	\$	417,179 39.8%	\$	418,064 38.8%	0.2% -1.0%					



SECTION I – BOARD SUMMARY

The chart below shows the historical trend of assets and the Actuarial Liability (excluding the implicit subsidy) on a funding basis for the City of San José Police and Fire Department Postemployment Healthcare Plan. Over the last 10 years, the UAL for the explicit subsidy has been reduced by \$19 million. Assets increased \$190 million and the Actuarial Liability increased \$171 million. The increase in Actuarial Liability includes the impact of reducing the discount rate from 7.125% in 2013 to 6.00% in 2022. The increase in the assets has been primarily attributable to contributions and investment returns. In the future, growth in assets will become more dependent on investment returns as benefit payments grow to equal or exceed contributions.



The chart on the next page shows a 20-year projection of assets and Actuarial Liability (AL), as well as the projected funded percentage for the explicit subsidy. If all assumptions are met in the future, including an expected return of 6.00% each year, and the City does not impose its optional cap on contributions, the funded percentage for the explicit subsidy is expected to reach 100% by 2043. If the City imposes its optional cap on contributions every year, the funded percentage for the explicit subsidy is expected to reach 100% by 2043. If the City imposes its optional cap on contributions every year, the funded percentage for the explicit subsidy is not expected to reach 100% until 2071.



SECTION I – BOARD SUMMARY



Projected Assets and Actuarial Liability 2022-2042

Changes Since the Prior Valuation

Table I-3 below breaks out the sources of the changes in UAL for the fiscal year ending June 30, 2022. The total UAL for the explicit subsidy increased about \$0.9 million since the prior year.

Table I-3 Changes in Unfunded Actuarial Liability - Explicit Subsidy Only										
		Total								
Unfunded Actuarial Liability, June 30, 2021 Unfunded Actuarial Liability, June 30, 2022	\$	417,179 418,064								
Change in Unfunded Actuarial Liability	\$	885								
<u>Sources of Changes</u> Contributions below Tread Water Investment Experience Liability Experience Assumption Changes	\$	(4,249) 45,355 (57,707) <u>17,486</u>								
Total Changes	\$	885								



SECTION I – BOARD SUMMARY

Contributions in excess of the Tread Water amount reduced the UAL by \$4.2 million. The Tread Water amount equals the normal cost plus the interest on the UAL. If all assumptions are met, contributions equal to the Tread Water amount would result in no change to the dollar amount of the UAL. Investment experience increased the UAL by about \$45.3 million. Liability experience decreased the UAL by about \$57.7 million, mainly due to lower-than-expected premiums for Medicare eligible health plans. Assumption changes increased the UAL by about \$17.5 million, primarily due to the impact of the higher inflation assumption on health care trends.



SECTION I – BOARD SUMMARY

Table I-4 below provides a summary of the results of this valuation compared to the prior valuation.

Table I-4 Summary of Valuation Results											
				J	lur	ne 30, 2022	2				
	Ju	ne 30, 2021		Police		Fire		Total	Change		
Active Members											
Full Benefits		986		469		427		896	-9.1%		
Catastrophic Disability Only		752		624		226		850	13.0%		
Total Active Members		1,738		1,093		653		1,746	0.5%		
Deferred Vested Members		12		5		3		8	-33.3%		
In Pay Status or In-Lieu		2,273	_	1,465	_	872		2,337	2.8%		
Total		4,023		2,563		1,528		4,091	1.7%		
Full Benefit Member Payroll	\$	143,954	\$	72,166	\$	62,855	\$	135,021	-6.2%		
Total Payroll		253,435		165,637		97,758		263,395	3.9%		
Actuarial Liability - Explicit	\$	693,492	\$	430,784	\$	252,553	\$	683,337	-1.5%		
Market Value of Assets		276,313		171,369		93,904		265,273	-4.0%		
Unfunded Actuarial Liability	\$	417,179	\$	259,415	\$	158,649	\$	418,064	0.2%		
Funded Percentage		39.84%		39.78%		37.18%		38.82%	-1.0%		
Actuarial Liability - Implicit	\$	64,716	\$	44,969	\$	23,751	\$	68,719	6.2%		
					F	YE 2024					
	F	YE 2023		Police		Fire		Total	Change		
City's ADC Amount	\$	29,192	\$	18,108	\$	11,301	\$	29,410	0.7%		
City's ADC Rate	·	11.2%		10.6%		11.2%		10.8%	-0.3%		
City's Implicit Subsidy Payment	\$	3,152	\$	2,740	\$	1,314	\$	4,054	28.6%		



SECTION II – CERTIFICATION

The purpose of this report is to present the annual actuarial valuation of the City of San José Police and Fire Postemployment Department Healthcare Plan. This report is for the use of the Board in setting actuarially determined amounts for the City to contribute to the Plan. There are separate reports for accounting and financial reporting under GASB Statements 74 and 75.

In preparing our report, we relied on information, some oral and some written, supplied by the Plan. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The health assumptions and discount rate assumption were adopted by the Board of Administration at the November 3, 2022 Board meeting based upon our recommendations. All other assumptions in this report were adopted at the November 4, 2021 Board meeting based on recommendations from our experience study covering plan experience through June 30, 2021. Please refer to the experience study report and our Board presentations for an explanation of the rationale for each assumption. We believe these assumptions are reasonable for the purpose of the funding valuation.

The liability measures and funding ratios in this report are for the purpose of establishing contribution amounts. These measures are not appropriate for assessing the sufficiency of Plan assets to cover the estimated cost of settling the Plan's benefit obligations.

Cheiron utilizes ProVal actuarial valuation software leased from Winklevoss Technologies (WinTech) to calculate liabilities and project benefit payments. We have relied on WinTech as the developer of ProVal. We have a basic understanding of ProVal and have used ProVal in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of ProVal that would affect this valuation.

Health care trends for this valuation were developed using the Society of Actuaries (SOA) Long-Run Medical Cost Trend Model. The SOA Long-Run Medical Cost Trend Model and its baseline projection are based on an econometric analysis of historical U.S. medical expenditures and the judgments of experts in the field. The long-run baseline projection and input variables have been developed under the guidance of the SOA Project Oversight Group.

We have relied on the Society of Actuaries as the developer of the Model. We have reviewed the Model and have a basic understanding of the Model and have used the Model in accordance with its original intended purpose. We have not identified any material inconsistencies in assumptions or output of the Model that would affect this valuation.

Deterministic projections in this valuation report were developed using H-scan, a proprietary tool used to illustrate the impact of changes in assumptions, methods, plan provisions, or actual experience on the future financial status of the Plan. H-scan uses standard roll-forward techniques that implicitly assume a stable active population.



SECTION II – CERTIFICATION

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in plan provisions or applicable law.

This report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices and our understanding of the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board as well as applicable laws and regulations. Furthermore, as credentialed actuaries, we collectively meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This report was prepared for the Board for the purposes described herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Within R. Hallack

William R. Hallmark, ASA, EA, FCA, MAAA Consulting Actuary

Michael W. Schionning, FSA, MAAA Principal Consulting Actuary

John L. Colberg, FSA, EA, MAAA Principal Consulting Actuary



SECTION III – ASSETS

Assets are invested in two separate trust vehicles: a 401(h) account within the pension plan and a separate 115 Trust. All City contributions are made to the 115 Trust while member contributions are made to the 401(h) account. Benefit payments for the Police Department are currently being paid entirely from the 401(h) account. For the Fire Department some benefit payments are paid from the 401(h) account and some are paid from the 115 Trust.

Statement of Change in Market Value of Assets

Table III-1 and Table III-2 show the changes in the Market Value of Assets for the last two fiscal years for Police and Fire separately. The implicit subsidy is shown as both a contribution and a payment from the Plan, but it is not actually contributed to the trust or paid from the trust. It is paid directly by the City as a part of active health plan premiums.

Table III-1Market Value of Assets - Police Department												
	Fiscal	Year Endi	ng 2021	Fiscal Year End	ing 2022							
	401(h)	115 Trust	Total	401(h) 115 Trus	t Total							
Market Value, Beginning	\$ 27,248	\$ 110,541	\$ 137,789	\$ 25,726 \$ 154,276	5 \$ 180,002							
Contributions												
Member	6,743	0	6,743	6,592 0	6,592							
City	0	15,320	15,320	0 16,735	16,735							
Implicit subsidy	1,950	0	1,950	2,147 0	2,147							
Total	\$ 8,693	\$ 15,320	\$ 24,013	\$ 8,739 \$ 16,735	5 \$ 25,474							
Net Investment Earnings	6,562	28,448	35,010	(1,356) (15,906) (17,262)							
Benefit Payments												
Explicit subsidy	14,796	0	14,796	14,594 0	14,594							
Implicit subsidy	1,950	0	1,950	2,147 0) 2,147							
Total	\$ 16,746	\$ 0	\$ 16,746	\$ 16,741 \$ 0	\$ 16,741							
Administrative Expenses	31	33	64	37 67	104							
Market Value, End	\$ 25,726	\$ 154,276	\$ 180,002	\$ 16,331 \$ 155,038	\$ \$ 171,369							
Estimated Rate of Return	28.3%	22.6%	23.5%	-6.2% -9.3%	-9.0%							



SECTION III – ASSETS

Table III-2 Market Value of Assets - Fire Department													
		Fiscal	Ye	ar Endi	ng í	2021		Fiscal	Ye	ear Endi	ng i	2022	
	4	01(h)	11	5 Trust		Total	4	01(h)	115 Trust			Total	
Market Value, Beginning	\$	2,200	\$	68,543	\$	70,743	\$	19	\$	96,292	\$	96,311	
Transfer between funds	\$	0	\$	0	\$	0	\$	1,179	\$	(1,179)	\$	0	
Contributions Member City Implicit subsidy Total	\$	5,732 0 1,065 6,797	\$	0 10,062 0 10,062	\$	5,732 10,062 1,065 16,859	\$	5,516 0 <u>1,114</u> 6,630	\$	0 10,767 <u>0</u> 10,767	\$	5,516 10,767 <u>1,114</u> 17,397	
Net Investment Earnings		276		17,707		17,983		1,984		(12,021)		(10,037)	
Benefit Payments Explicit subsidy Implicit subsidy Total	\$	8,163 1,065 9,228	\$	0 0 0	\$	8,163 1,065 9,228	\$	5,210 1,114 6,324	\$	3,392 0 3,392	\$	8,602 1,114 9,716	
Administrative Expenses		26		20		46		9		42		51	
Market Value, End	\$	19	\$	96,292	\$	96,311	\$	1,121	\$	92,783	\$	93,904	
Estimated Rate of Return	2	28.3%		22.5%		22.6%	-'.	27.8%		-9.3%		-9.5%	

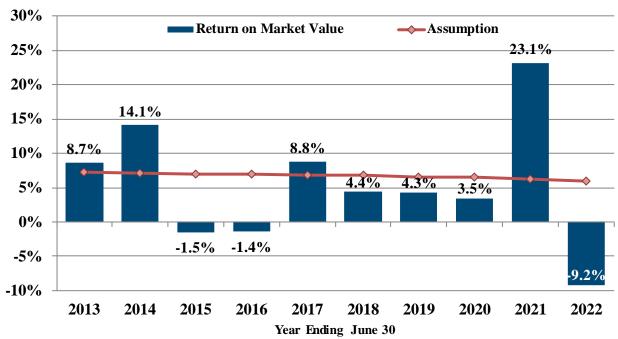
Dollar amounts in thousands

In the last year, investments, in aggregate, returned approximately -9.0% for Police and -9.5% for Fire compared to an expected rate of return of 6.00%, resulting in a total investment loss of approximately \$45.2 million.



SECTION III – ASSETS

The chart below shows the actual investment return on the Market Value of Assets compared to the assumed return for the last 10 years. The compound average of the actual returns is about 5.1%.



Historical Rates of Return



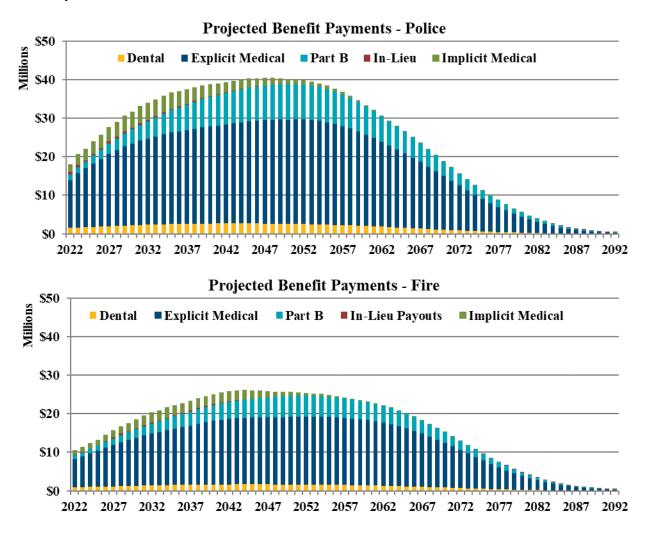
SECTION IV – MEASURES OF LIABILITY

This section presents detailed information on liability measures for the Plan for funding purposes, including:

- Projected Benefit Payments,
- Present value of future benefits,
- Normal cost, and
- Actuarial Liability.

Projected Benefit Payments

The projected benefit payments are the fundamental basis for the valuation representing the amount that is expected to be paid in each future year for members in the Plan as of the valuation date if all assumptions are met. The charts below show the projected benefit payments for the next 70 years.





SECTION IV – MEASURES OF LIABILITY

Tables IV-1 and IV-2 show the expected net benefit payments for the next 20 years for the Police and Fire Departments, respectively. These payments include the expected annual implicit subsidy as well as expected plan premium payments (the explicit subsidy).

Ex	Table IV-1Expected Net Benefit Payments - Police Department											
Fiscal Year Ending June 30	Medie		licit Subsic Dental	<u>ly</u>	Total	Implicit Subsidy		Total Expected Payments				
2023 2024 2025 2026 2027 2028 2029 2030 2031 2032 2033 2034	16 17 18 20 21 23 24 25 26 27 28	,363 \$,293 ,248 ,866 ,192 ,958 ,027 ,297 ,265 ,322 ,197 ,139	1,573 1,666 1,756 1,840 1,928 2,009 2,087 2,159 2,225 2,289 2,352 2,352 2,415	\$	15,935 17,959 19,004 20,706 22,119 23,967 25,114 26,456 27,490 28,611 29,549 30,554	\$ 2,11 2,74 2,99 3,30 3,49 3,73 3,90 4,14 4,22 4,47 4,39 4,25	0 4 8 1 3 9 4 0 5 5 6	20,699 21,999 24,014 25,611 27,700 29,023 30,600 31,709 33,087 33,944 34,810				
2035 2036 2037 2038 2039 2040 2041 2041 2042	29 30 31 31 32 32	,989 ,841 ,406 ,113 ,815 ,508 ,999 ,477	2,473 2,524 2,568 2,602 2,632 2,632 2,658 2,678 2,678 2,691		31,462 32,365 32,974 33,714 34,447 35,166 35,677 36,169	4,35 4,24 3,97 3,81 3,58 3,36 3,05 2,81	0 9 1 3 7 8	35,819 36,605 36,953 37,525 38,030 38,533 38,735 38,984				



E	Table IV-2Expected Net Benefit Payments - Fire Department											
Fiscal Year Ending June 30	Medical	Explici De	t Subsic ental	<u>ly</u>	Total	Implicit Subsidy	Total Expected Payments					
2023	\$ 8,63	2 \$	908	\$	9,540	\$ 1,126	\$ 10,666					
2024	9,11	4	970		10,084	1,314	11,399					
2025	9,92	6	1,025		10,950	1,421	12,371					
2026	10,67	7	1,077		11,754	1,459	13,213					
2027	11,76	0	1,131		12,891	1,648	14,539					
2028	12,71	1	1,184		13,895	1,756	15,651					
2029	13,58	2	1,231		14,812	1,977	16,790					
2030	14,19	7	1,270		15,467	2,064	17,531					
2031	14,93	9	1,312		16,251	2,280	18,531					
2032	15,66	5	1,356		17,021	2,450	19,471					
2033	16,29	7	1,402		17,699	2,612	20,311					
2034	16,81	1	1,448		18,258	2,639	20,897					
2035	17,46	3	1,493		18,956	2,673	21,630					
2036	18,02	2	1,532		19,554	2,569	22,123					
2037	18,65	6	1,568		20,224	2,555	22,778					
2038	19,27	5	1,597		20,872	2,537	23,410					
2039	19,85	4	1,624		21,478	2,497	23,975					
2040	20,37	0	1,645		22,015	2,576	24,591					
2041	20,79	1	1,659		22,451	2,583	25,034					
2042	21,26	б	1,673		22,939	2,605	25,544					



SECTION IV – MEASURES OF LIABILITY

Present Value of Future Benefits

The present value of future benefits represents the expected amount of money needed today, if all assumptions are met, to pay for all benefits both earned as of the valuation date and expected to be earned in the future by current plan members under the current plan provisions. Table IV-3 below shows the present value of future benefits as of June 30, 2021 and 2022.

Table IV-3Present Value of Future Benefits											
	Ju	ne 30, 2021		June 30, 2022							
					Deferred			In Pay			
		Total		Actives	V	/ested		Status	Total		Change
Police Department											
Explicit Subsidy											
Pre-Medicare	\$	154,566	\$	69,860	\$	475	\$	72,609	\$	142,944	-7.5%
Medicare Eligible		294,752		70,385		775		216,971		288,131	-2.2%
Dental		32,507		10,278		120		25,537		35,935	10.5%
Total Explicit Subsidy	\$	481,826	\$	150,522	\$	1,370	\$	315,117	\$	467,010	-3.1%
Fire Department											
Explicit Subsidy											
Pre-Medicare	\$	85,433	\$	54,593	\$	328	\$	26,156	\$	81,076	-5.1%
Medicare Eligible		189,338		67,029		523		118,189		185,741	-1.9%
Dental		20,635		9,236		74		12,828		22,138	7.3%
Total Explicit Subsidy	\$	295,405	\$	130,858	\$	925	\$	157,172	\$	288,955	-2.2%
Aggregate											
Explicit Subsidy											
Pre-Medicare	\$	239,999	\$	124,452	\$	803	\$	98,764	\$	224,020	-6.7%
Medicare Eligible		484,090		137,414		1,297		335,161		473,872	-2.1%
Dental		53,142		19,514		194		38,365		58,073	9.3%
Total Explicit Subsidy	\$	777,231	\$	281,380	\$	2,295	\$	472,290	\$	755,965	-2.7%
Implicit Subsidy		72,892		36,476		291		39,702		76,469	4.9%
Grand Total	\$	850,123	\$	317,857	\$	2,586	\$	511,991	\$	832,433	-2.1%



SECTION IV – MEASURES OF LIABILITY

Normal Cost

Under the Entry Age (EA) actuarial cost method, the present value of future benefits for each individual is spread over the individual's expected working career as a level percentage of the individual's expected pay. The normal cost rate is determined by taking the value, as of entry age into the Plan, of each member's projected future benefits divided by the value, also at entry age, of each member's expected future salary. The normal cost rate is multiplied by current salary to determine each member's normal cost. The normal cost of the Plan is the sum of the normal costs for each individual. The normal cost represents the expected amount of money needed to fund the benefits attributed to the next year of service under the Entry Age actuarial cost method.

Table IV-4 shows the EA normal cost as of June 30, 2021 and 2022 separately by component, develops the normal cost rate, and applies the rate to the projected payroll for the fiscal year for which contributions are determined.



SECTION IV – MEASURES OF LIABILITY

				ble IV-4					
		Explicit S ne 30, 2021 Total	it Subsidy Normal Cost June 30, 2022 Full Benefits Catastrophic					Total	% Change
Police Department Pre-Medicare Medicare Eligible Dental	\$	3,625 2,186 349	\$	2,431 2,031 341	\$	674 0 0	\$	3,106 2,031 341	-14.3% -7.1% -2.3%
Total Normal Cost	\$	6,161	\$	4,803	\$	674	\$	5,478	-11.1%
Valuation Pay	\$	144,202	\$	72,166	\$	78,206	\$	150,372	4.3%
Total Normal Cost Rate		4.27%		6.85%		0.89%		3.64%	-14.8%
Fire Department									
Pre-Medicare	\$	2,539	\$	2,068	\$	216	\$	2,284	-10.0%
Medicare Eligible Dental		2,586 354		2,442 353		0 0		2,442 353	-5.6% -0.5%
Total Normal Cost	\$	<u> </u>	\$	4,863	\$	216	\$	<u> </u>	-0.3%
Valuation Pay	\$	89,261	\$	62,855	\$	28,002	\$	90,858	1.8%
Total Normal Cost Rate		6.14%		7.97%		0.79%		5.59%	-9.0%
	K	YE 2023			F	YE 2024			
		Total	Fu	ll Benefits	Ca	tastrophic		Total	% Change
Police Department									
Expected Pay	\$	162,321	\$	64,832	\$	105,774	\$	170,606	5.1%
Total Normal Cost	\$	6,148	\$	4,441	\$	941	\$	5,382	-12.5%
Fire Department									
Expected Pay	\$	98,716	\$	57,911	\$	42,779	\$	100,691	2.0%
Total Normal Cost	\$	5,447	\$	4,616	\$	338	\$	4,953	-9.1%
Aggregate									
Expected Pay	\$	261,038	\$	122,743	\$	148,553	\$	271,296	3.9%
Total Normal Cost	\$	11,596	\$	9,057	\$	1,279	\$	10,336	-10.9%



SECTION IV – MEASURES OF LIABILITY

Actuarial Liability

The Actuarial Liability represents the expected amount of money needed today, if all assumptions are met, to pay for benefits attributed to service prior to the valuation date under the Entry Age actuarial cost method. As such, it is the amount of assets targeted by the actuarial cost method for the Plan to hold as of the valuation date. It is not the amount necessary to settle the obligation.

Table IV-5 Actuarial Liability											
	Ju	ne 30, 2021				June	30.	2022			
		Total		Actives		eferred /ested		In Pay Status		Total	% Change
Police Department Explicit Subsidy											
Pre-Medicare	\$	127,003	\$	47,318	\$	475	\$	72,609	\$	120,403	-5.2%
Medicare Eligible		281,716		58,632		775		216,971		276,378	-1.9%
Dental		30,468		8,346		120		25,537		34,004	11.6%
Total Explicit	\$	439,187	\$	114,296	\$	1,370	\$	315,117	\$	430,784	-1.9%
Implicit Subsidy		42,518		15,717		174		29,078		44,969	5.8%
Total Police	\$	481,704	\$	130,013	\$	1,544	\$	344,195	\$	475,753	-1.2%
Fire Department											
Explicit Subsidy											
Pre-Medicare	\$	64,895	\$	36,907	\$	328	\$	26,156	\$	63,391	-2.3%
Medicare Eligible		171,202		50,620		523		118,189		169,332	-1.1%
Dental		18,208		6,929		74		12,828		19,830	8.9%
Total Explicit	\$	254,305	\$	94,456	\$	925	\$	157,172	\$	252,553	-0.7%
Implicit Subsidy		22,199	_	13,010		117		10,624		23,751	7.0%
Total Fire	\$	276,504	\$	107,466	\$	1,042	\$	167,796	\$	276,304	-0.1%
Aggregate											
Explicit Subsidy	\$	693,492	\$	208,752	\$	2,295	\$	472,290	\$	683,337	-1.5%
Implicit Subsidy		64,716		28,727		291		39,702		68,719	6.2%
Grand Total	\$	758,208	\$	237,479	\$	2,586	\$	511,991	\$	752,056	-0.8%

Table IV-5 shows the Actuarial Liability as of June 30, 2021 and 2022 separately by component.



SECTION V – CONTRIBUTIONS

Amortization of the Unfunded Actuarial Liability

Under the contribution allocation procedure employed by the Plan, there are three components to the contribution toward the explicit subsidy: the normal cost, administrative expenses, and an amortization payment on the Unfunded Actuarial Liability (UAL). The normal cost was developed in Section IV. This section develops the administrative expenses, the UAL contribution, and the City's actuarially determined contribution for the explicit subsidy. The implicit subsidy is funded on a pay-as-you-go basis through the payment of active health premiums.

The difference between the Actuarial Liability and the Market Value of Assets is the Unfunded Actuarial Liability (UAL). Table V-1 calculates the UAL and funded percentage for the explicit subsidy.

	Table V-1 Unfunded Actuarial Liability Explicit Subsidy Only											
June 30, 2021 June 30, 2022 % Change												
Police Department Actuarial Liability Assets	\$	439,187 180,002	\$	430,784 171,369	-1.9% -4.8%							
Unfunded Actuarial Liability	\$	259,185	\$	259,415	0.1%							
Funded Percentage		41.0%		39.8%	-2.9%							
Fire Department												
Actuarial Liability	\$	254,305	\$	252,553	-0.7%							
Assets		96,311		93,904	-2.5%							
Unfunded Actuarial Liability	\$	157,994	\$	158,649	0.4%							
Funded Percentage		37.9%		37.2%	-1.8%							
Aggregate UAL Aggregate Funded Percentage	\$	417,179 39.8%	\$	418,064 38.8%	0.2% -2.6%							



SECTION V – CONTRIBUTIONS

The UAL for the explicit subsidy as of June 30, 2017 was amortized as a level percentage of payroll over 25 years. Subsequent amortization bases are also amortized over 25 years, but payment levels are phased in and out over three years. Table V-2 on the following page shows the schedule of amortization bases for payment of the UAL.

		UAL	Table V-2 Amortiz				
	Ou	itstanding			F	YE 2024	
]	Balance	Period	Phase-in	Phase-out	P	ayment
Police Department							
Fresh Start UAL	\$	239,545	20	N/A	N/A	\$	15,978
2018 Changes		12,050	21	0	3		750
2019 Changes		(9,985)	22	0	3		(602)
2020 Changes		34,203	23	1	3		2,002
2021 Changes		(35,734)	24	2	3		(1,381)
2022 Changes		2,573	25	3	3		50
FYE 2023 Payment*		16,763					
Total Police UAL	\$	259,415				\$	16,797
Fire Department							
Fresh Start UAL	\$	149,722	20	N/A	N/A	\$	9,987
2018 Changes		10,103	21	0	3		629
2019 Changes		(5,656)	22	0	3		(341)
2020 Changes		15,065	23	1	3		882
2021 Changes		(23,413)	24	2	3		(905)
2022 Changes		2,422	25	3	3		47
FYE 2023 Payment*		10,406					
Total Fire UAL	\$	158,649				\$	10,299
Grand Total	\$	418,064				\$	27,096

* FYE 2023 amortization payment discounted to 7/1/2022



SECTION V – CONTRIBUTIONS

Contributions for Administrative Expenses

Contributions for administrative expenses are set equal to \$42.00 per member for FYE 2024 (increasing 3.00 percent per year). There are currently 4,091 members, resulting in estimated administrative expenses for FYE 2024 of \$171,822.

Contribution Amounts

The City pays the actuarially determined contribution for the explicit subsidy but has the option to cap its contribution at 11% of Police and Fire payroll, including the payroll for members only eligible for catastrophic disability benefits. The actuarially determined contribution is the normal cost plus administrative expenses plus the amortization payment on the UAL less expected member contributions. Members eligible for full benefits contribute 8.00% of pay.



SECTION V – CONTRIBUTIONS

Table V-3 shows the components of the Actuarially Determined Contribution (ADC) amounts for the explicit subsidy for FYE 2024 and 2023.

	Table V-3 City's Actuarially Determined Contribution (ADC) Explicit Subsidy Only										
Ехр		YE 2023	Ŀ	YE 2024	% Change						
	Г	1 E 2023	L	1 L 2024	% Change						
Police Department	¢	c 140	¢	5 292	12 50/						
Normal Cost Amount	\$	6,148	\$	5,382	-12.5%						
Administrative Expense		103		108	4.4%						
UAL Payment		17,259		17,805	3.2%						
Total Contribution	\$	23,510	\$	23,295	-0.9%						
Projected Member Contributions	. <u> </u>	5,567		5,187	-6.8%						
City's ADC Amount	\$	17,943	\$	18,108	0.9%						
Projected Total Payroll		162,321		170,606	5.1%						
City's ADC Percentage		11.1%		10.6%	-4.0%						
Fire Department											
Normal Cost Amount	\$	5,447	\$	4,953	-9.1%						
Administrative Expense		62		64	3.7%						
UAL Payment		10,713		10,917	1.9%						
Total Contribution	\$	16,223	\$	15,934	-1.8%						
Projected Member Contributions		4,974	•	4,633	-6.9%						
City's ADC Amount	\$	11,249	\$	11,301	0.5%						
Projected Total Payroll		98,716		100,691	2.0%						
City's ADC Percentage		11.4%		11.2%	-1.5%						
Grand Totals											
City's ADC Amount	\$	29,192	\$	29,410	0.7%						
Projected Total Payroll		261,038		271,296	3.9%						
City's ADC Percentage		11.2%		10.8%	-3.1%						
City's Optional Cap	\$	28,714	\$	29,843	3.9%						



SECTION VI – ACTUARIAL SECTION OF THE ACFR

The Government Finance Officers Association (GFOA) maintains a checklist of items to be included in the Plan's Annual Comprehensive Financial Report (ACFR) to receive recognition for excellence in financial reporting. The schedules in this section are listed by the GFOA for inclusion in the Actuarial Section of the Plan's ACFR. Liability amounts shown in these exhibits include both the explicit and implicit subsidies.

	Table VI-1 Police Department - Member Benefit Coverage Information											
Polic Actuarial Valuation Date	Actuarial LiabilityActuarial LiabilityActuarialVestedActiveValuationTerminatedMembersDate(A)(B)6/30/2022\$ 345,739\$ 130,013						erage Information Portion of Liability Covered by Actuarial Value of Asse (A) (B)					
6/30/2022 6/30/2021 6/30/2020 6/30/2019 6/30/2018 6/30/2017 6/30/2016 6/30/2015 6/30/2014 6/30/2013	\$	345,739 343,241 324,689 293,344 305,606 280,546 307,941 290,354 275,902 268,633	\$	130,013 138,464 143,413 142,094 166,211 150,792 188,002 179,969 180,568 183,266	\$	171,369 180,002 137,789 124,990 111,659 99,926 97,412 85,322 70,102 57,832	50% 52% 42% 43% 37% 36% 32% 29% 25% 22%	0% 0% 0% 0% 0% 0% 0% 0%				

* Actuarial Value of Assets for 6/30/2016 and earlier



SECTION VI - ACTUARIAL SECTION OF THE ACFR

				Tabl	e VI·	-2		
Fir	e De	-			Bene	efit Cover	rage Informat	tion
Actuarial Valuation							Portion of Covere Actuarial Val	ed by ue of Assets
6/30/2022	\$	(A) 168,837	\$	(B) 107,466	\$	93,904	(A) 56%	(B) 0%
6/30/2022	φ	162,834	φ	107,400	φ	93,904 96,311	59%	0%
6/30/2020		161,088		109,823		70,743	44%	0%
6/30/2019		154,885		103,007		60,967	39%	0%
6/30/2018		161,946		113,510		50,861	31%	0%
6/30/2017		147,204		101,704		42,591	29%	0%
6/30/2016		164,063		118,866		37,795	23%	0%
6/30/2015		161,381		108,049		29,243	18%	0%
6/30/2014		153,132		97,108		23,503	15%	0%
6/30/2013		153,366		95,261		17,203	11%	0%

* Actuarial Value of Assets for 6/30/2016 and earlier

Dollar amounts in thousands

	Table VI-3 Police Department - Analysis of Financial Experience Gain or (Loss) for the Year Ending on Valuation Date Due to:											
Actuarial Valuation Date	Investment Income		Combined Liability Experience		Fi	Total Financial Experience		ssumption Changes	Total Experience			
6/30/2022 6/30/2021 6/30/2020 6/30/2019 6/30/2018	\$	(28,934) 25,626 (4,115) (2,839) (2,442)	\$	36,673 27,361 17,054 64,974 3,712	\$	7,739 52,988 12,938 62,135 1,270	\$	(11,836) (21,845) (30,044) (6,817) (22,819)	\$	(4,097) 31,143 (17,106) 55,318 (21,549)		

The analysis was combined for Police and Fire for 6/30/2017 and earlier



SECTION VI - ACTUARIAL SECTION OF THE ACFR

	Table VI-4Fire Department - Analysis of Financial ExperienceGain or (Loss) for the Year Ending on Valuation Date Due to:											
Actuarial Valuation Date	Actuarial Combined Valuation Investment Liability					Total inancial perience		ssumption Changes	E	Total xperience		
6/30/2022 6/30/2021 6/30/2020 6/30/2019 6/30/2018	\$	(16,421) 12,961 (2,137) (1,205) (1,548)	\$	19,851 23,287 19,190 34,915 (311)	\$	3,430 36,248 17,052 33,710 (1,859)	\$	(6,488) (14,737) (18,287) (1,749) (13,568)	\$	(3,058) 21,511 (1,235) 31,961 (15,427)		

The analysis was combined for Police and Fire for 6/30/2017 and earlier

Dollar amounts in thousands

Table VI-5

Police and Fire Department - Analysis of Financial Experience

Gain or (Loss) for the Year Ending on Valuation Date Due to:

Actuarial Valuation Date	Investment Income	Combined Liability Experience	Total inancial sperience	Non-Recurring Items	Total Experience
6/30/2017	2,647	(15,108)	\$ (12,461)	29,245	16,784
6/30/2016	(2,914)	(2,728)	\$ (5,642)	4,864	(778)
6/30/2015	582	7,990	\$ 8,572	(3,449)	5,123
6/30/2014	2,802	16,222	\$ 19,024	13,689	32,713
6/30/2013	2,437	(4,536)	\$ (2,099)	258,939	256,840

The analysis was combined for Police and Fire for 6/30/2017 and earlier



SECTION VI – ACTUARIAL SECTION OF THE ACFR

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded and how this status has changed over the past several years. The Actuarial Liability is compared to the Actuarial Value of Assets to determine the funding ratio. Since the June 30, 2017 valuation, the Actuarial Value of Assets equals the Market Value of Assets.

	Table VI-6 Police Department - Schedule of Funding Progress											
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Liability (b)	Unfunded Actuarial Liability (UAL) (b - a)	Funded Ratio (a ÷ b)	Annual Covered Payroll (c)	UAL as a Percentage of Covered Payroll ((b - a) ÷ c)						
6/30/2022	\$ 171,369	\$ 475,753	\$ 304,384	36.0%	\$165,637	184%						
6/30/2021	180,002	481,704	301,702	37.4%	157,594	191%						
6/30/2020	137,789	468,102	330,314	29.4%	147,269	224%						
6/30/2019	124,990	435,438	310,448	28.7%	146,865	211%						
6/30/2018	111,659	471,817	360,158	23.7%	131,888	273%						
6/30/2017	99,926	431,338	331,412	23.2%	120,299	275%						
6/30/2016	97,412	495,943	398,531	19.6%	111,029	359%						
6/30/2015	85,322	470,323	385,001	18.1%	109,783	351%						
6/30/2014	70,102	456,470	386,368	15.4%	112,947	342%						
6/30/2013	57,832	451,899	394,067	12.8%	109,783	359%						



SECTION VI – ACTUARIAL SECTION OF THE ACFR

	Table VI-7 Fire Department - Schedule of Funding Progress										
Actuarial Valuation Date	V	ctuarial Value of Assets (a)		ctuarial Liability (b)	A	Infunded Actuarial Liability (UAL) (b - a)	F	inded Ratio 1 ÷ b)	C	Annual overed Payroll (c)	UAL as a Percentage of Covered Payroll ((b - a) ÷ c)
6/30/2022	\$	93,904	\$	276,304	\$	182,399		34.0%	\$	97,758	187%
6/30/2021		96,311		276,504		180,193		34.8%		95,841	188%
6/30/2020		70,743		270,912		200,169		26.1%		93,529	214%
6/30/2019		60,967		257,891		196,925		23.6%		88,953	221%
6/30/2018		50,861		275,456		224,595		18.5%		86,541	260%
6/30/2017		42,591		248,907		206,316		17.1%		83,517	247%
6/30/2016		37,795		282,929		245,134		13.4%		83,043	295%
6/30/2015		29,243		269,430		240,187		10.9%		74,950	320%
6/30/2014		23,503		250,240		226,737		9.4%		75,242	301%
6/30/2013		17,203		248,627		231,424		6.9%		74,862	309%



	Schedule of Active Member Data - Police												
Valuation		Member C			Annual		Verage	Change in					
Date	Under 65	Age 65+	Total		Payroll	AI	nual Pay	Average Pay					
2022	1,093	0	1,093	\$	165,636,770	\$	151,543	4.3%					
2021	1,081	0	1,081	\$	157,000,932	\$	145,237	3.3%					
2020	1,047	0	1,047		147,268,605		140,658	-0.5%					
2019	1,039	0	1,039		146,865,241		141,352	4.4%					
2018	974	0	974		131,888,184		135,409	1.0%					
2017	897	0	897		120,299,327		134,113	10.0%					
2016	911	0	911		111,028,782		121,876	3.1%					
2015	929	0	929		109,868,577		118,265	4.4%					
2014	997	0	997		112,946,895		113,287	6.1%					
2013	1,028	0	1,028		109,783,295		106,793						

SECTION VI – ACTUARIAL SECTION OF THE ACFR

Schedule of Active Member Data - Fire										
Valuation Date	Active Member Counts Under 65 Age 65+ Total			Annual Payroll		Average Annual Pay		Change in Average Pay		
2022	653	0	653	\$	97,757,818	\$	149,706	2.9%		
2021	657	0	657	\$	95,556,891	\$	145,444	2.9%		
2020	662	0	662		93,529,264		141,283	5.1%		
2019	662	0	662		88,952,979		134,370	3.1%		
2018	664	0	664		86,541,114		130,333	1.0%		
2017	646	0	646		83,370,711		129,057	4.3%		
2016	671	0	671		83,043,310		123,761	7.5%		
2015	648	0	648		74,613,261		115,144	0.5%		
2014	657	0	657		75,241,817		114,523	3.9%		
2013	679	0	679		74,861,955		110,253			



Schedule of Retirees and Beneficiaries Added to and Removed from Rolls Police Department										
	Beginning of Period Annual		Added to Rolls	Removed from Rolls	End of Period Annual		Net Change Annual		% Increase in Annual	Average Annual
Period	Count	Subsidy	Count	Count	Count	Subsidy	Count	Subsidy	Subsidy	Subsidy
<u>Medical</u>										
2021-22	1,403	\$ 13,091	68	27	1,444	\$ 13,143	41	\$ 53	0.4%	\$ 9,102
2020-21	1,353	12,410	74	24	1,403	13,091	50	681	5.5%	9,331
2019-20	1,242	11,217	132	21	1,353	12,410	111	1,193	10.6%	9,172
2018-19	1,233	10,633	69	60	1,242	11,217	9	584	5.5%	9,031
2017-18	1,198	12,719	73	38	1,233	10,633	35	(2,086)	-16.4%	8,624
2016-17	1,169	12,037	56	27	1,198	12,719	29	681	5.7%	10,616
2015-16	1,141	11,641	60	32	1,169	12,037	28	397	3.4%	10,297
2014-15	1,106	11,900	71	36	1,141	11,641	35	(259)	-2.2%	10,202
2013-14	1,083	11,802	50	27	1,106	11,900	23	98	0.8%	10,759
2012-13	1,037	12,823	66	20	1,083	11,802	46	(1,022)	-8.0%	10,897
Dental										
2021-22	1,399	\$ 1,776	66	30	1,435	\$ 1,502	36	\$ (274)	-15.4%	\$ 1,047
2020-21	1,359	1,723	66	26	1,399	1,776	40	53	3.1%	1,269
2019-20	1,315	1,693	71	27	1,359	1,723	44	30	1.8%	1,268
2018-19	1,269	1,626	70	24	1,315	1,693	46	67	4.1%	1,288
2017-18	1,248	1,605	59	38	1,269	1,626	21	20	1.3%	1,281
2016-17	1,220	1,510	50	22	1,248	1,605	28	96	6.3%	1,286
2015-16	1,199	1,497	42	21	1,220	1,510	21	12	0.8%	1,237
2014-15	1,139	1,428	79	19	1,199	1,497	60	69	4.8%	1,249
2013-14	1,111	1,353	45	17	1,139	1,428	28	75	5.6%	1,254
2012-13	1,070	1,384	53	10	1,111	1,353	41	(31)	-2.2%	1,218

SECTION VI – ACTUARIAL SECTION OF THE ACFR

Annual subsidies are explicit amounts in thousands



Schedule of Retirees and Beneficiaries Added to and Removed from Rolls Fire Department										
	Beginning of Period		Added to Rolls	Removed from Rolls	End of Period		Net Change		% Increase in	Average
Period	Count	Annual Subsidy	Count	Count	Count	Annual Subsidy	Annual Count Subsidy		Annual Subsidy	Annual Subsidy
Medical	Count	Subsidy	Count	Count	Count	Subsidy	Count	Subsidy	Subsidy	Subsidy
2021-22	832	\$ 7,525	54	30	856	\$ 7,545	24	\$ 20	0.3%	\$ 8,814
2021-22	825	³ 7,323 7,332	36	30 29	830	⁽⁴⁾ 7,545	24 7	\$ 20 192	0.3 <i>%</i> 2.6%	\$ 0,014 9.044
2020-21	799	6,791	41	15	825	7,332	26	542	8.0%	8,888
2019-20	803	6,518	27	31	799	6,791	(4)	272	4.2%	8,499
2017-18	776	7,455	47	20	803	6,518	27	(937)	-12.6%	8,117
2016-17	752	6,976	42	18	776	7,455	24	479	6.9%	9,607
2015-16	758	6,965	28	34	752	6,976	(6)	11	0.2%	9,277
2014-15	743	7,095	35	20	758	6,965	15	(130)	-1.8%	9,189
2013-14	749	7,737	29	35	743	7,095	(6)	(642)	-8.3%	9,549
2012-13	752	8,665	28	31	749	7,737	(3)	(929)	-10.7%	10,329
Dental										
<u>Dentar</u> 2021-22	841	\$ 977	51	31	861	\$ 829	20	\$ (148)	-15.2%	\$ 962
2020-21	839	¢ 970	31	30	841	¢ 029 977	20	¢ (110) 7	0.7%	¢ 962 1,161
2019-20	828	963	26	15	839	970	- 11	7	0.7%	1,156
2018-19	828	962	26	26	828	963	0	1	0.2%	1,163
2017-18	808	942	39	19	828	962	20	20	2.1%	1,162
2016-17	798	893	30	20	808	942	10	49	5.5%	1,166
2015-16	793	891	23	18	798	893	5	2	0.2%	1,120
2014-15	778	876	29	14	793	891	15	15	1.8%	1,124
2013-14	779	949	23	24	778	876	(1)	(73)	-7.7%	1,126
2012-13	785	1,015	18	23	779	949	(6)	(66)	-6.5%	1,218

SECTION VI - ACTUARIAL SECTION OF THE ACFR

Annual subsidies are explicit amounts in thousands



APPENDIX A – MEMBERSHIP INFORMATION

Member Data

Police Department - Summary of Member Data									
Valuation Date	Jı	ine 30, 2021	Ju	ine 30, 2022	% Change				
Active Employees Eligible for Full Bene	fits								
Count		517		469	-9.28%				
Average Age		46.7		47.2	1.08%				
Average OPEB Benefit Service		18.7		19.1	1.99%				
Total Payroll	\$	85,177,803	\$	80,983,115	-4.92%				
Active Employees Eligible for Catastrop	Active Employees Eligible for Catastrophic Disability Only								
Count		564	-	624	10.64%				
Average Age		31.7		32.4	2.03%				
Average OPEB Benefit Service		3.4		3.9	13.91%				
Total Payroll	\$	71,823,129	\$	84,653,655	17.86%				
Term Vested Members**		9		5	-44.44%				
Retirees and Surviving Spouses with Co	vera	age*							
Medical and Dental Coverage		1,219		1,245	2.13%				
Medical Coverage Only		1		1	0.00%				
In-Lieu Medical with Dental Coverage		159		169	6.29%				
Dental Coverage Only		21		21	0.00%				
In-Lieu Medical Coverage Only		24		29	20.83%				
Total		1,424		1,465	2.88%				
Total Count		2,514		2,563	1.95%				

* Counts do not include dependent spouses.

** Includes only those members with 20 or more years of OPEB benefit service.



APPENDIX A – MEMBERSHIP INFORMATION

Fire Department - Summary of Member Data									
Valuation Date	Ju	ıne 30, 2021	Ju	ine 30, 2022	% Change				
Active Employees Eligible for Full Bene	fits								
Count		469		427	-8.96%				
Average Age		47.1		47.6	1.05%				
Average OPEB Benefit Service		17.4		17.8	2.17%				
Total Payroll	\$	72,131,382	\$	68,540,498	-4.98%				
Active Employees Eligible for Catastrophic Disability Only									
Count		188		226	20.21%				
Average Age		35.6		35.7	0.23%				
Average OPEB Benefit Service		4.8		4.8	1.20%				
Total Payroll	\$	23,425,509	\$	29,217,320	24.72%				
Term Vested Members**		3		3	0.00%				
Retirees and Surviving Spouses with Co	vera	age*							
Medical and Dental Coverage		780		792	1.54%				
Medical Coverage Only		0		0	N/A				
In-Lieu Medical with Dental Coverage		44		53	20.45%				
Dental Coverage Only		17		16	-5.88%				
In-Lieu Medical Coverage Only		8		11	37.50%				
Total		849		872	2.71%				
Total Count		1,509		1,528	1.26%				

* Counts do not include dependent spouses.

** Includes only those members with 20 or more years of OPEB benefit service.



Police Department - Status Reconciliation										
	Terminated Surviving Active Vested Retiree Spouse Disabled									
Beginning of Year	1,081	9	838	137	449	2,514				
New Hires	93	0	0	0	0	93				
Rehires	3	0	0	0	0	3				
Non-Vested Termination	(25)	0	0	0	0	(25)				
Vested Terminations	0	0	0	0	0	0				
Service Retirements	(41)	(3)	44	0	0	0				
Disabled Retirements	(6)	0	(1)	0	7	0				
New Survivors	0	0	0	15	0	15				
No longer covered	(12)	(1)	(11)	(5)	(11)	(40)				
Data corrections	0	0	3	0	0	3				
New Catastrophic Disability	0	0	0	0	0	0				
End of Year	1,093	5	873	147	445	2,563				

APPENDIX A – MEMBERSHIP INFORMATION

Counts do not include dependent spouses

Counts include members in In-Lieu credit program and those eligible for catastrophic disability only

Fire Department - Status Reconciliation											
	Active	Ferminated Vested	Retiree	Surviving Spouse	Disabled	Total					
Beginning of Year	657	3	291	129	429	1,509					
New Hires	42	0	0	0	0	42					
Rehires	0	0	0	0	0	0					
Non-Vested Termination	(8)	0	0	0	0	(8)					
Vested Terminations	(1)	1	0	0	0	0					
Service Retirements	(37)	(1)	38	0	0	0					
Disabled Retirements	0	0	(4)	0	4	0					
New Survivors	0	0	0	16	0	16					
No longer covered	0	0	(3)	(8)	(20)	(31)					
Data corrections	0	0	0	0	0	0					
New Catastrophic Disability	0	0	0	0	0	0					
End of Year	653	3	322	137	413	1,528					

Counts do not include dependent spouses

Counts include members in In-Lieu credit program and those eligible for catastrophic disability only



APPENDIX A – MEMBERSHIP INFORMATION

Member Data as of June 30, 2022:

Pol Age	Police Department - Active Employees Eligible For Full Benefits Years of OPEB Benefit Service Age									
Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 +	Total		
Under 25	0	0	0	0	0	0	0	0		
25 to 29	0	0	0	0	0	0	0	0		
30 to 34	0	10	0	0	0	0	0	10		
35 to 39	2	18	18	18	0	0	0	56		
40 to 44	0	9	26	45	9	0	0	89		
45 to 49	2	3	13	45	71	20	0	154		
50 to 54	0	2	5	17	59	44	1	128		
55 to 59	0	0	0	5	9	10	1	25		
60 to 64	0	0	0	4	0	3	0	7		
<u>65 and up</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>		
Total	4	42	62	134	148	77	2	46 9		

Fire Department - Active Employees Eligible For Full Benefits Years of OPEB Benefit Service

Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 +	Total
Under 25	0	0	0	0	0	0	0	0
25 to 29	0	0	0	0	0	0	0	0
30 to 34	0	3	3	0	0	0	0	6
35 to 39	0	13	15	8	0	0	0	36
40 to 44	1	12	56	36	4	0	0	109
45 to 49	1	2	20	38	46	4	0	111
50 to 54	0	1	10	23	77	17	2	130
55 to 59	0	0	1	3	19	9	0	32
60 to 64	0	0	0	0	2	1	0	3
<u>65 and up</u>	<u>0</u>							
Total	2	31	105	108	148	31	2	427

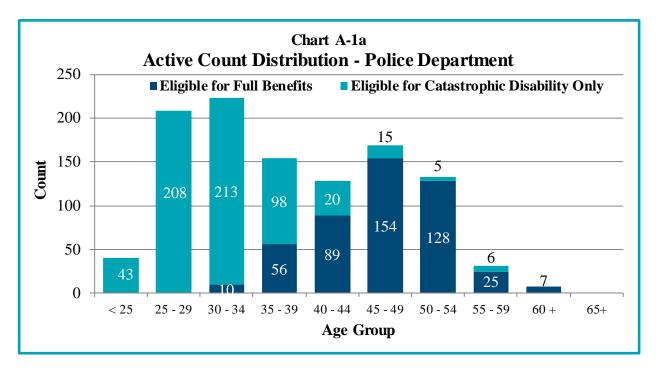


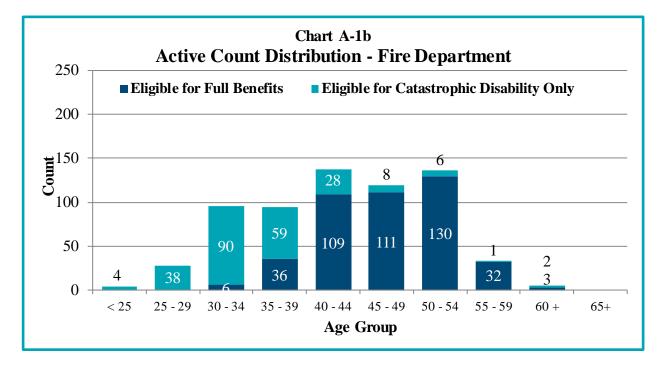
Police Department - Active Employees Eligible for Catastrophic Disability Benefits Only Years of OPEB Benefit Service										
Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 +	Total		
Under 25	40	0	0	0	0	0	0	40		
25 to 29	195	13	0	0	0	0	0	208		
30 to 34	152	61	0	0	0	0	0	213		
35 to 39	56	39	2	1	0	0	0	98		
40 to 44	21	14	1	3	0	0	0	39		
45 to 49	6	4	0	2	2	1	0	15		
50 to 54	2	0	1	0	1	1	0	5		
55 to 59	3	0	0	0	2	1	0	6		
60 to 64	0	0	0	0	0	0	0	0		
<u>65 and up</u>	<u>0</u>									
Total	475	131	4	6	5	3	0	624		

APPENDIX A – MEMBERSHIP INFORMATION

Fire Department - Active Employees Eligible for Catastrophic Disability Benefits Only Years of OPEB Benefit Service										
Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30 +	Total		
Under 25	4	0	0	0	0	0	0	4		
25 to 29	27	1	0	0	0	0	0	28		
30 to 34	64	26	0	0	0	0	0	90		
35 to 39	38	19	1	1	0	0	0	59		
40 to 44	7	13	2	6	0	0	0	28		
45 to 49	2	3	1	1	1	0	0	8		
50 to 54	1	1	1	0	3	0	0	6		
55 to 59	0	1	0	0	0	0	0	1		
60 to 64	0	2	0	0	0	0	0	2		
<u>65 and up</u>	<u>0</u>									
Total	143	66	5	8	4	0	0	226		



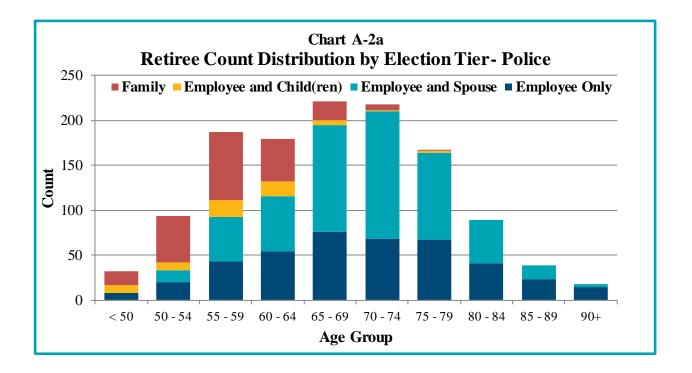






Retirees, Disabled Retirees and Surviving Spouses Police Department								
Age Group	Males Males	edical Insurance Females	Total	<u>Dental</u> <u>Insurance</u>				
Under 50	26	6	32	44				
50 to 54	85	9	94	144				
55 to 59	156	31	187	241				
60 to 64	149	31	180	215				
65 to 69	204	17	221	242				
70 to 74	187	31	218	226				
75 to 79	136	32	168	175				
80 to 84	67	22	89	90				
85 to 89	23	16	39	40				
<u>Over 90</u>	7	11	18	18				
Total	1,040	206	1,246	1,435				

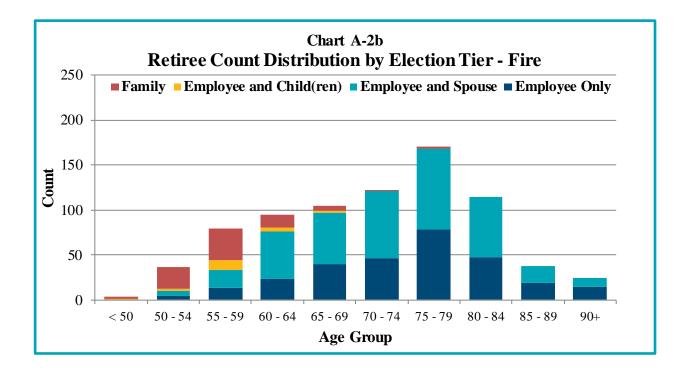
Counts do not include dependent spouses





Retirees, Disabled Retirees and Surviving Spouses Fire Department								
Age Group	Males Males	edical Insurance Females	Total	<u>Dental</u> <u>Insurance</u>				
Under 50	3	1	4	8				
50 to 54	32	5	37	49				
55 to 59	72	8	80	98				
60 to 64	79	16	95	103				
65 to 69	90	15	105	110				
70 to 74	99	23	122	126				
75 to 79	127	44	171	178				
80 to 84	95	20	115	119				
85 to 89	24	14	38	43				
<u>Over 90</u>	18	7	25	27				
Total	639	153	792	861				

Counts do not include dependent spouses





Police & Fire Department Vested Terminations*							
Age Group	Police	Fire	Total				
Under 45	0	0	0				
45 to 49	0	0	0				
50 to 54	4	3	7				
55 to 59	1	0	1				
60 to 64	0	0	0				
Over 65	0	0	0				
Total	5	3	8				

*Includes only those term vested participants with at least 20 years of OPEB benefit service



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Economic Assumptions

The expected return on Plan assets and per person cost trend assumptions shown below were adopted by the Board of Administration with our input at the November 3, 2022 Board meeting. Please refer to the presentation for that meeting for details, including the rationale for each assumption.

1. Expected Return on Plan Assets

6.00% per year. The Board expects a long-term rate of return of 6.3% based on Meketa's 20-year capital market assumptions and the System's current investment policy.

2. Per Person Cost Trends

Medical trends were developed using the 2022 Society of Actuaries Long-run Medical Cost Trend Model with the following parameters:

Initial trend rate:	
Non-Medicare Eligible:	8.00%
Medicare Eligible:	4.00%
Inflation:	2.50%
Real GDP per Capita:	1.40%
Excess Medical Cost Growth:	1.00%
Expected GDP Share in 2031:	19.6%
Resistance Point:	21.0%
Year limited to GDP growth:	2075



				Annual	Increase				
Fiscal Year	Pre-	Medicare		Part B	Fiscal Year	Pre-	Medicare		Part B
Beginning	Medicare	Eligible	Dental	Premiums	Beginning	Medicare	Eligible	Dental	Premiums
2023	V	aries by Plan		1.52%	2053	4.59	4.62	3.50	3.70
2024	7.16%	4.27%	3.50%	6.23	2054	4.58	4.60	3.50	3.70
2025	6.82	4.38	3.50	7.08	2055	4.57	4.59	3.50	3.70
2026	6.49	4.49	3.50	7.88	2056	4.56	4.58	3.50	3.70
2027	6.15	4.60	3.50	6.85	2057	4.56	4.57	3.50	3.70
2028	5.81	4.70	3.50	6.01	2058	4.55	4.57	3.50	3.70
2029	5.48	4.81	3.50	5.66	2059	4.54	4.56	3.50	3.70
2030	5.14	4.92	3.50	5.73	2060	4.53	4.55	3.50	3.70
2031	4.97	4.97	3.50	6.13	2061	4.52	4.54	3.50	3.70
2032	4.97	4.97	3.50	5.97	2062	4.51	4.53	3.50	3.70
2033	4.97	4.97	3.50	5.81	2063	4.51	4.52	3.50	3.70
2033	4.97	4.97	3.50	5.64	2063	4.50	4.51	3.50	3.70
2035	4.97	4.97	3.50	5.48	2065	4.46	4.48	3.50	3.70
2036	4.96	4.97	3.50	5.32	2066	4.40	4.41	3.50	3.70
2037	4.90	4.97	3.50	5.16	2067	4.34	4.35	3.50	3.70
2038	4.85	4.96	3.50	5.00	2068	4.28	4.29	3.50	3.70
2039	4.81	4.91	3.50	4.84	2069	4.23	4.24	3.50	3.70
2040	4.79	4.85	3.50	4.68	2070	4.17	4.18	3.50	3.70
2041	4.76	4.81	3.50	4.52	2071	4.12	4.12	3.50	3.70
2042	4.74	4.79	3.50	4.36	2072	4.07	4.07	3.50	3.70
2043	4.72	4.76	3.50	4.20	2073	4.01	4.02	3.50	3.70
2044	4.71	4.74	3.50	4.04	2074	3.96	3.96	3.50	3.70
2045	4.69	4.73	3.50	3.88	2075+	3.94	3.94	3.50	3.70
2046	4.68	4.71	3.50	3.75				2.2.0	2
2047	4.66	4.69	3.50	3.70					
2048	4.65	4.68	3.50	3.70					
2048 2049	4.63 4.64	4.66	3.50 3.50	3.70 3.70					
2049 2050	4.64 4.63	4.66 4.65	3.50 3.50	3.70 3.70					
2030 2051	4.63 4.62	4.63 4.64	3.50 3.50	3.70 3.70					
2051 2052	4.62 4.60	4.64 4.63	3.50 3.50	3.70 3.70					
2032	4.00	4.05	5.50	5.70					

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

The table above shows the trend increases on a fiscal year basis; premium rates change on a calendar year basis. For the fiscal year beginning July 1, 2023, the trend was developed using actual calendar year 2023 premiums and a trend assumption for calendar year 2024. The trend factors vary by plan as shown in the table below.



Plan		FY Beginning 2023 Trend
Pre-Medica	are	
	Kaiser Plans	6.65%
	Anthem Plans	10.93%
Medicare		
	Kaiser Plan	-3.82%
	Anthem HMO Plan	4.55%
	Anthem PPO Plan	4.55%
Dental		
	HMO Plan	1.76%
	PPO Plan	11.19%

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Deductibles, Co-payments, Out-of-Pocket Maximums, and Annual Maximum (where applicable) are assumed to increase at the above trend rates.

3. Changes Since the Last Valuation

The per-person cost trends were updated.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Demographic Assumptions

The OPEB assumptions were adopted by the Board of Administration at the November 3, 2022 Board meeting based on our recommendations. The demographic assumptions shared with the pension plan shown below were adopted at the November 4, 2021 Board meeting based on recommendations from our experience study covering Plan experience through June 30, 2021. Please refer to the full experience study report for details, including the rationale for each assumption.

1. Salary Increase Rate

Wage inflation component:	Reflect currently bargained across-the-board increases and
	3.00% per annum (0.50% real wage growth) thereafter. For
	this valuation, Fire members have bargained increases of
	3.00% for FYE 2023. The bargaining agreement for Police
	members has expired.

The following merit component is added to wage inflation, based on an individual member's years of service:

Merit Salary Increases Years of Service Merit/ Longevity				
0	6.50%			
1	6.50			
2	6.25			
3	5.75			
4	5.25			
5	4.25			
6	2.50			
7	1.50			
8	1.00			
9	0.80			
10+	0.60			

2. Administrative Expenses

For FYE 2024, trust administrative expenses are assumed to equal \$42 per full benefit member and are assumed to increase at the wage inflation assumption of 3.00% per annum.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

3. Retirement Rates

Rates of retirement are based on age and service according to the following Tables. Tier 1 rates only apply when the member is eligible for unreduced pension benefits.

Tie	Tier 1 Rates of Retirement by Age and Service				
	Pol	lice	Fi	re	
Age	<30 Years	30+ Years	<30 Years	30+ Years	
50	55.0%	100.0%	35.0%	100.0%	
51	45.0	100.0	35.0	100.0	
52	40.0	100.0	35.0	100.0	
53	30.0	100.0	35.0	100.0	
54	30.0	100.0	35.0	100.0	
55	30.0	100.0	30.0	100.0	
56	30.0	100.0	25.0	100.0	
57	30.0	100.0	20.0	100.0	
58 - 61	50.0	100.0	27.5	100.0	
62+	100.0	100.0	100.0	100.0	

Tier 2 Rates of Retirement by Age and Service				
		Police		
Age	5 – 19 Years	20 – 24 Years	25 – 29 Years	30+ Years
50 - 56 57 - 59 60 - 61 62 - 64 65 +	2.0% 7.5 10.0 25.0 100.0	2.0% 10.0 20.0 50.0 100.0	2.0% 20.0 35.0 75.0 100.0	5.0% 100.0 100.0 100.0 100.0

Tier	Tier 2 Rates of Retirement by Age and Service				
		Fire			
Age	5 – 19 Years	20 – 24 Years	25 – 29 Years	30+ Years	
50 - 56	1.0%	1.0%	1.0%	2.5%	
57 – 59	5.0	7.5	15.0	100.0	
60 - 61	7.5	15.0	25.0	100.0	
62 – 64	20.0	35.0	50.0	100.0	
65+	100.0	100.0	100.0	100.0	



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Tier 1 vested terminated members are assumed to retire at age 50 if they have 25 or more years of service or at age 55 if they have less than 25 years of service. Tier 2 vested terminated members are assumed to retire at age 60.

4. Rates of Termination

Sample rates of refund/termination are show in the following table.

Rat	tes of Terminatio	n*
Service	Police	Fire
0	13.75%	8.50%
1	11.75	4.00
2	10.00	2.75
3	8.50	1.75
4	7.50	1.25
5	6.75	1.00
6	6.00	0.90
7	5.50	0.80
8	5.00	0.70
9	4.75	0.60
10	4.50	0.50
11	4.25	0.50
12	3.75	0.50
13	3.25	0.50
14	2.75	0.50
15	2.25	0.50
16	1.75	0.50
17	1.50	0.50
18	1.25	0.50
19+	1.00	0.50

*Termination rates do not apply once a member is eligible for unreduced retirement.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

5. Rates of Mortality

Mortality rates for actives, retirees, beneficiaries, terminated vested, and reciprocals are based on the sex-distinct employee and annuitant mortality tables shown below. Future mortality improvements are reflected by applying the SOA MP-2021 projection scale on a generational basis from the base year of 2010.

Base Mortality Tables					
Category	Male	Female			
Healthy Retirees	1.002 times the 2010 Public Safety Above Median Income Mortality Table (Pub(s)-2010(A)) for Healthy Retirees	1.002 times the 2010 Public Safety Above Median Income Mortality Table (Pub(s)-2010(A)) for Healthy Retirees			
Disabled Retiree	0.915 times the Public Safety Mortality Table (PubS-2010) for Disabled Retirees	0.915 times the Public Safety Mortality Table (PubS-2010) for Disabled Retirees			
Beneficiaries	1.032 times the 2010 PublicGeneral Above Median IncomeMortalityTable(Pub(g)-2010(A)) for Healthy Retirees	1.032 times the 2010 Public General Above Median Income Mortality Table (Pub(g)- 2010(A)) for Healthy Retirees			
Healthy Non-Annuitant	0.979 times the 2010 Public Safety Above Median Income Mortality Table (Pub(s)-2010(A)) for Healthy Employees	0.979 times the 2010 Public Safety Above Median Income Mortality Table (Pub(s)-2010(A)) for Healthy Employees			

6. Disability Rates

For Police, disability rates are equal to the CalPERS police industrial and non-industrial rates for public agencies multiplied by 90% for ages under 50 and 140% for ages 50 and older. For Fire, disability rates are equal to the CalPERS fire industrial and non-industrial rates for public agencies multiplied by 90% for ages under 50 and 180% for ages 50 and older. Sample disability rates of active participants are provided in the following table.



Rates of Disability at Selected Ages				
Age	Police	Fire		
25	0.16%	0.03%		
30	0.45	0.08		
35	0.74	0.15		
40	1.03	0.28		
45	1.32	0.50		
50	2.70	5.08		
55	6.88	7.54		
60	8.71	10.77		
65	10.47	14.84		

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

100% of disabilities are assumed to be duty related.

7. Percent of Retirees Electing Coverage Versus In-Lieu Credits

Upon retirement, members are assumed to elect coverage or enter the In-Lieu credit program according to the following table.

Future Retiree Participation				
Coverage In-Lieu				
Active Members Terminated Vested Members	70% 50%	30% 50%		

8. Dependent Coverage Election

Upon retirement, members who elect coverage are assumed to cover dependents according to the following table.

Assumed Future Retiree Tier Elections					
Pre-MedicareMedicareCoverage TierMaleFemaleMaleFemaleMale					
Retiree Only Retiree and Children Retiree and Spouse Retiree and Family	18% 7% 32% 43%	52% 23% 15% 10%	25% 0% 75% 0%	75% 0% 25% 0%	

100% of members eligible for dental are assumed to elect spousal coverage.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

9. In-Lieu Assumptions

Members who elect to receive the In-Lieu credits are assumed to remain in the In-Lieu credit program for five years, after which they are assumed to elect coverage and use their In-Lieu credits. The amount of the In-Lieu credit is 25% of the subsidy for the tier of coverage for which the retiree qualifies. Future retiree medical tier qualification assumptions are provided in the following table.

Assumed Future Retiree In-Lieu Credit Tier					
Pre-MedicareMedicareCoverage TierMaleFemaleMaleFemaleMale					
Retiree Only Retiree and Children Retiree and Spouse Retiree and Family	22% 0% 23% 55%	22% 0% 23% 55%	40% 0% 60% 0%	40% 0% 60% 0%	

10. Health Plan Election

Retirees who are not yet age 65 are assumed to be eligible for Medicare when they reach age 65 and are assumed to enroll in the Medicare-eligible plan corresponding to their current Pre-Medicare plan election. Future retirees are assumed to elect plans in the proportion shown in the following table.

Assumed Plan Elections for Future Retirees*									
	% Electing		% Electing						
Pre-Medicare Medical Plans		Medicare-Eligible Medical P	lans						
Kaiser DHMO	4%	Kaiser Senior Advantage	43%						
Kaiser \$25 Co-pay	62%	Anthem Medicare HMO	1%						
Kaiser HDHP	6%	Anthem Medicare PPO	56%						
Anthem DHMO	2%								
Anthem Select \$20 Co-pay	8%								
Anthem Traditional \$20 Co-pay	3%								
Anthem HDHP PPO	7%	Dental Plans (All Retirees)							
Anthem Select PPO	6%	Delta Dental PPO	99%						
Anthem Classic PPO	2%	DeltaCare HMO	1%						

* Eligible for coverage and elect coverage

11. Voluntary Employees' Beneficiary Association Balance Drawdown

Members are assumed to draw down their VEBA balances by the blended active and retiree member plus spouse premium, without factoring in the lowest cost premium, and increased



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

by a factor of 1.5 to estimate the adjustment from a blended active and retiree premium to a retiree only premium.

12. Married Percentage

Percentage Married					
Gender	Percentage				
Males Females	85% 85%				

13. Dependent Age

For current retirees, actual spouse date of birth was used when available. For future retirees, husbands are assumed to be three years older than their wives.

14. Changes Since the Last Valuation

Plan elections assumptions and the administrative expense assumption were updated.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Claim and Health Plan Benefit Expense Assumptions

The claim and expense assumptions shown below were adopted by the Board of Administration at the November 3, 2022 Board meeting based upon our recommendations.

The claims costs are based on the fully insured premiums charged to the City for the active and retiree population in 2022 and 2023. For non-Medicare adults, the premiums for each coverage tier (retiree only, retiree plus spouse, retiree plus child(ren) and retiree plus family) were blended based on enrollment data for the 2022 calendar year. The same process was used for Medicare adults, except only Medicare-eligible retirees were included. The resulting per person per month (PPPM) cost was then adjusted using age curves. The pre-Medicare adult claims curves were then loaded for the cost of children; the load for children decreases by retiree age since older retirees have fewer children. The impact of children on Medicare costs was assumed to be de minimis. All claims costs are developed jointly for the Federated, Police, and Fire Postemployment Healthcare Plans of the City of San José but the load for children for Police and Fire was developed separately from the load for Federated.

The Inflation Reduction Act of 2022 (the Act) contains provisions that may impact the cost of benefits provided to Medicare eligible retirees. The Act provides for changes that could reduce costs and changes that could increase costs. Implementing regulations and market responses are likely to affect the net impact. Based on information currently available, we don't expect the Act to have a material impact on costs. However, we may adjust our assumptions in the future as more information emerges.

1. Average Annual Claims and Expense Assumptions

The following claim and expense assumptions were developed as of July 1, 2022 based on the premiums for 2022 and 2023. The explicit subsidy amount (100% of the premium for the lowest cost health plan available to active City employees) is assumed to grow based on the Pre-Medicare cost trend rates.

Sample Claims Costs - Non-Medicare Eligible									
		<u>iser</u>		n HMO	<u>Anthm PPO</u>				
Age	Male	Female	Male	Female	Male	Female			
40	\$ 10,414	\$ 12,787	\$ 11,585	\$ 14,123	\$ 17,665	\$ 22,153			
45	10,635	12,468	11,731	13,692	18,493	21,959			
50	11,224	12,714	12,272	13,866	20,017	22,835			
55	12,407	13,457	13,447	14,571	22,663	24,651			
60	14,483	14,120	15,578	15,190	26,999	26,313			
64	17,035	13,865	18,237	14,846	32,155	26,159			

The following tables show the claims costs for each medical plan as of the valuation date:



Sample Claims Costs - Medicare Eligible												
	Kaiser Senior Adv					Anthem HMO			Anthem Select PPO			
Age	l	Male	F	emale		Male	F	emale]	Male	F	emale
65	\$	2,749	\$	2,425	\$	5,050	\$	4,455	\$	5,064	\$	4,467
70		2,919		2,472		5,362		4,542		5,377		4,554
75		3,355		2,780		6,163		5,108		6,180		5,122
80		3,810		3,153		6,999		5,792		7,018		5,808
85		4,114		3,445		7,558		6,330		7,579		6,347

APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Sample Claims Costs - Dental Dental Blended						
Age		Unisex				
All	\$	622.79				

2. Medicare Part D Subsidy

Per GASB guidance, the Part D Subsidy has not been reflected in this valuation.

3. Medicare Part B

All Medicare eligible retirees are assumed to participate in Medicare Part B.

4. Medicare Eligibility

All retirees who turn age 65 are assumed to be eligible for Medicare.

5. Annual Limits

Assumed to increase at the same rate as trend.

6. Lifetime Maximums

Are not assumed to have any financial impact.

7. Geography

Implicitly assumed to remain the same as current retirees.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

8. Retiree Contributions

Retirees pay the difference between the actual premium for the elected medical plan and the lowest cost medical plan available to active members, if the retiree is eligible to receive the explicit subsidy. No retiree contributions are required for dental.

9. Changes Since the Last Valuation

All claims costs were updated to reflect the changes in plan premiums and the populations covered.



APPENDIX B – ACTUARIAL ASSUMPTIONS AND METHODS

Contribution Allocation Procedure

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below.

1. Actuarial Cost Method

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the retirement benefits between each member's date of hire and assumed retirement. The Actuarial Liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and Actuarial Liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and Actuarial Liability for the Plan. The Actuarial Liability for the Plan represents the target amount of assets the Plan should have as of the valuation date according to the actuarial cost method.

2. Asset Valuation Method

The Actuarial Value of Assets equals the Market Value of Assets.

3. Amortization Method

The Unfunded Actuarial Liability is the difference between the Actuarial Liability and the Actuarial Value of Assets. The Unfunded Actuarial Liability as of June 30, 2017 was amortized as a level percent of payroll over a closed 25-year period. All future amortization bases will be amortized over 25-year periods with a 3-year phase-in and phase-out.

4. Contributions

The City will contribute the annual implicit subsidy as part of active employee health premiums and will prefund the explicit subsidy based on the normal cost, administrative expenses, and the amortization payment described above less expected employee contributions. The City has the option to limit its contribution to no more than 11% of total payroll.

Active members that are eligible for full benefits will contribute 8.00% of pay.

5. Changes Since the Last Valuation

None.



APPENDIX C – SUMMARY OF PLAN PROVISIONS

POSTEMPLOYMENT HEALTHCARE PLAN

Eligibility: Employees hired before July 2013 that did not elect to opt-in to the Voluntary Employees' Beneficiary Association (VEBA).

Medical/Dental:

Employees who retire (include deferred vested members) with at least 15 years of service with the City ("OPEB benefit service"), or with a monthly pension equal to at least 37.5% of final compensation, are eligible to elect medical coverage upon retirement. Tier 1 employees (hired before August 4, 2013) are eligible for unreduced service retirement at age 55 with 20 years of service, age 50 with 25 years of service, age 70 with no service requirement, or any age with 30 years of service. Reduced service retirement is available at age 50 with 20 years of service. Tier 2 employees (hired on or after August 4, 2013) are eligible for unreduced service retirement at age 60 with 10 years of service or reduced service retirement at age 50 with 10 years of service credited through reciprocity agreements counts towards an employee's required service to retire, but only service with the City counts towards the required years of service to receive OPEB benefits.

Employees who become disabled with at least 15 years of service or have a monthly pension equal to at least 37.5% of final compensation are eligible to elect medical coverage upon retirement.

Spouses or domestic partners of retired members are allowed to participate if they were enrolled in the City's medical plan at the time of the member's retirement. Dependent children are eligible to receive coverage until the age of 26.

Surviving spouses/domestic partners/children of deceased members are eligible for coverage if the following conditions are met:

- 1. The employee has 15 years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and,
- 2. Both the member and the survivors were enrolled in the active medical plan immediately before death; and,
- 3. The survivor will receive a monthly pension benefit.

Employees who separate from service after July 5, 1992 with 20 years of service, leaving contributions in the retirement plan, are eligible to elect medical and/or dental coverage upon retirement.



APPENDIX C – SUMMARY OF PLAN PROVISIONS

Benefits for Retirees:

Medical: The Plan pays 100% of the premium for the lowest cost health plan available to active City employees. The member pays the difference if another plan is elected.

To the extent that the elected plan premium is less than the maximum subsidy amount, Medicare-eligible retirees receive reimbursement of Medicare Part B premiums for themselves and their covered spouse, if applicable.

Dental: The Plan pays 100% of the dental insurance premiums.

Premiums: Monthly premiums before adjustments for 2022 and 2023 are as follows.

2022 Monthly Premiums										
		Single]	Emp/Sp	E	mp/Chd		Family		
Medical										
Non-Medicare Monthly Rates										
Kaiser DHMO	\$	607.66	\$	1,215.32	\$	1,063.40	\$	1,822.98		
Kaiser \$25 Co-pay		742.12		1,484.24		1,298.70		2,226.36		
Kaiser HDHP		511.98		1,023.96		895.96		1,535.94		
Anthem HMO Select \$20 Co-pay		661.56		1,455.40		1,190.80		2,050.78		
Anthem HMO Traditional \$20 Co-pay		760.52		1,673.12		1,368.94		2,357.58		
Anthem DHMO		510.02		1,234.30		1,122.10		1,581.14		
Anthem HDHP		1,163.58		2,559.88		2,094.44		3,607.12		
Anthem Select PPO		1,888.78		4,155.36		3,399.82		5,855.30		
Anthem Classic PPO		2,020.10		4,444.26		3,636.18		6,262.34		
Medicare-Eligible Monthly Rates										
Kaiser Senior Advantage	\$	260.92	\$	521.84	\$	521.84	\$	782.76		
Anthem Medicare PPO		465.06		930.12		930.12		1,395.18		
Anthem Medicare HMO		423.76		847.52		847.52		1,271.28		
Dental										
Delta Dental PPO	\$	42.24	\$	92.90	\$	101.36	\$	130.90		
DeltaCare HMO		24.44		48.86		42.74		73.30		

Anthem HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay Anthem HMO.



APPENDIX C – SUMMARY OF PLAN PROVISIONS

2023 Monthly Premiums										
		Single]	Emp/Sp	E	mp/Chd		Family		
Medical										
Non-Medicare Monthly Rates										
Kaiser DHMO	\$	643.72	\$	1,287.42	\$	1,126.50	\$	1,931.14		
Kaiser \$25 Co-pay		786.16		1,572.30		1,375.76		2,358.46		
Kaiser HDHP		542.36		1,084.72		949.12		1,627.08		
Anthem HMO Select \$20 Co-pay		761.32		1,674.88		1,370.38		2,360.04		
Anthem HMO Traditional \$20 Co-pay		875.20		1,925.42		1,575.38		2,713.10		
Anthem DHMO		586.94		1,291.32		1,056.50		1,819.58		
Anthem HDHP		1,339.04		2,945.90		2,410.28		4,151.08		
Anthem Select PPO		2,173.60		4,781.98		3,912.52		6,738.28		
Anthem Classic PPO		2,324.74		5,114.46		4,184.52		7,206.70		
Medicare-Eligible Monthly Rates										
Kaiser Senior Advantage	\$	232.29	\$	464.58	\$	464.58	\$	696.87		
Anthem Medicare PPO		487.81		975.62		975.62		1,463.43		
Anthem Medicare HMO		444.53		889.06		889.06		1,333.59		
Dental										
Delta Dental PPO	\$	50.88	\$	92.89	\$	122.12	\$	157.72		
DeltaCare HMO		24.44		48.68		42.74		73.30		

Anthem HMO Medicare family rates assume the children are on the Non-Medicare \$20 Co-pay Anthem HMO.

Summary of 2023 Benefit Plans:

Medicare-Eligible Plans:	Kaiser	Anthem HMO	Anthem PPO
Annual Out-of-Pocket Maximum	\$1,000 per year for any one member	\$1,000 per member	\$0
Annual Deductible	None	None	None
Office Visit copay	\$25	\$25	\$0
Emergency Room copay	\$50	\$100	\$0
Hospital Care copay	\$250	\$100	\$0
Prescription Drug retail copay (30-day supply):			
Generic Brand	\$10	\$10	\$10
Non-Formulary	\$10	\$25	\$25
Specialty Drug	N/A	\$40	\$40



APPENDIX C – SUMMARY OF PLAN PROVISIONS

	Kaiser			Anthem	НМО	Anthem PPO*			
Non-Medicare Plans:	High Deductible	DHMO	\$25 Co-Pay	\$20 Co-Pay	DHMO	Select PPO	Classic PPO	High Deductible	
Annual Out-of- Pocket Maximum (single/family)	\$5,950/ \$11,900	\$4,000/ \$8,000	\$1,500/ \$3,000	\$1,500/ \$3,000	\$4,000/ \$8,000	\$2,100/ \$4,200	\$2,100/ \$4,200	\$4,000/ \$8,000	
Annual Deductible (single/family)	\$3,000/ \$6,000	\$1,500/ \$3,000	None	None	\$1,500/ \$3,000	\$100/\$200	\$100/\$200	\$2,500/ \$5,000	
Office Visit copay	30%**	\$40	\$25	\$20	\$20	\$25	\$25	20%**	
Emergency Room copay	30%**	30%**	\$100	\$100	30%**	\$100	\$100	20%**	
Hospital Care copay	30%**	30%**	\$100	\$100	30%**	10%**	10%**	20%**	
Prescription Drug retail copay (30-day supply):									
Generic Brand Non-Preferred Specialty	\$10 \$30 N/A	\$10 \$30 N/A	\$10 \$25 N/A	\$10 \$30 \$60	\$10 \$30 \$60	\$10 \$25 \$40	\$10 \$25 \$40	\$10 \$30 \$60	

* In-Network benefits

** After deductible is paid.

Cost-Sharing Provisions:

It is assumed for the purpose of this valuation that the City of San José will in the future maintain a consistent level of cost sharing for benefits with the retirees. This may be achieved by adjusting benefit provisions, contributions, or both.



APPENDIX C – SUMMARY OF PLAN PROVISIONS

CATASTROPHIC DISABILITY HEALTHCARE PROGRAM

- **Eligibility:** Employees hired after June 2013 or employees who elected to opt-in to the Voluntary Employees' Beneficiary Association (VEBA).
- **Contributions:** Employees are required to make mandatory contributions into the VEBA on a pre-tax basis.

Employee Group	VEBA Contribution Rate
Tier 1	5.0%
Tier 2	4.0%

Medical: VEBA funds can be used to reimburse members for eligible healthcare expenses.

VEBA members on service-connected disability will receive benefits from the Postemployment Healthcare Plan only up to age 65 once VEBA funds are exhausted

Note: The summary of major plan provisions is designed to outline principal plan benefits. If the Department of Retirement Services should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



APPENDIX D – GLOSSARY OF TERMS

1. Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, and retirement; changes in compensation; rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the Actuarial Value of Assets; and, other relevant items.

2. Actuarial Cost Method

A procedure for determining the actuarial present value of pension plan benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a normal cost and an Actuarial Liability.

3. Actuarial Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

4. Actuarial Liability

The portion of the actuarial present value of projected benefits that will not be paid by future normal costs. It represents the value of the past normal costs with interest to the valuation date.

5. Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments. The actuarial present value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made. As a simple example: assume you owe \$100 to a friend one year from now. Also, assume there is a 1% probability of your friend dying over the next year, in which case you will not be obligated to pay him. If the assumed investment return is 10%, the actuarial present value is:

		Probability	1		
Amount		of Payment	(1+Discount Rate)		
\$100	Х	(101)	1/(1+.1)	=	\$90

6. Actuarial Valuation

The determination, as of a specified date, of the normal cost, Actuarial Liability, Actuarial Value of Assets, and related actuarial present values for a pension plan.



APPENDIX D – GLOSSARY OF TERMS

7. Actuarial Value of Assets

The value of cash, investments, and other property belonging to a pension plan as used by the actuary for the purpose of an actuarial valuation. The purpose of an Actuarial Value of Assets is to smooth out fluctuations in market values. This way long-term costs are not distorted by short-term fluctuations in the market.

8. Amortization Payment

The portion of the pension plan contribution, which is designed to pay interest and principal on the Unfunded Actuarial Liability in order to pay for that liability in a given number of years.

9. Entry Age Normal Actuarial Cost Method

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated as a level percentage of pay from the individual's date of entry into the plan to the individual's assumed cessation of employment.

10. Normal Cost

That portion of the actuarial present value of pension plan benefits and expenses which is allocated to a valuation year by the actuarial cost method.

11. Unfunded Actuarial Liability

The excess of the Actuarial Liability over the Actuarial Value of Assets.

12. Funded Percentage

The ratio of the Actuarial Value of Assets to the Actuarial Liability.

13. Mortality Table

A set of percentages that estimate the probability of death at a particular point in time. Typically, the rates are annual and based on age and sex.

14. Discount Rate

The assumed interest rate used for converting projecting dollar related values to a present value as of the valuation date.



APPENDIX D – GLOSSARY OF TERMS

15. Medical Trend

The assumed increase in dollar related values in the future due to the increase in the cost of health care.



APPENDIX E – LIST OF ABBREVIATIONS

Actuarial Accrued Liability (AAL) Actuarial Valuation Report (AVR) Annual Required Contribution (ARC) Coordination of Benefits (COB) Deductible and Coinsurance (DC) Deferred Retirement Option Plan (DROP) Durable Medical Equipment (DME) **Employee Assistance Program (EAP) Employee Benefits Division (EBD)** Fiscal Year Ending (FYE) Governmental Accounting Standards Board (GASB) Hospital Emergency Room (ER) In-Network (INN) Inpatient (IP) Medicare Eligible (ME) Net Other Postemployment Benefit (NOO) Non-Medicare Eligible (NME) Not Applicable (NA) Office Visit (OV) Other Postemployment Benefit (OPEB) Out-of-Network (OON) Out-of-Pocket (OOP) Outpatient (OP) Pay-as-you-go (PAYGo) Per Person Per Month (PPPM) Pharmacy (Rx) Preferred Provider Organization (PPO) Primary Care Physician (PCP) Specialist Care Provider (SCP) Summary Plan Description (SPD) Unfunded Actuarial Accrued Liability (UAAL) Unfunded Actuarial Liability (UAL) Urgent Care (UC)





Classic Values, Innovative Advice