

City of San Jose
Police and Fire Department
Retiree Medical and Dental
Insurance Plan

Actuarial Valuation as of June 30, 2011

Produced by Cheiron

February 2012



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February 24, 2012

VIA ELECTRONIC MAIL AND U.S. MAIL

Board of Retirement City of San Jose Police and Fire Department Retirement Plan 1737 North First Street, Suite 580 San Jose, California 95112

Re: City of San Jose Police & Fire Department Retiree Medical and Dental Insurance Plan Valuation

Dear Members of the Board:

The purpose of this report is to present the June 30, 2011 actuarial valuation of the City of San Jose Police and Fire Department Retiree Medical and Dental Insurance Plan. Cheiron's report was prepared exclusively for the use of the Board for a specific and limited purpose. It is not for the use or benefit of any third party for any purpose. Any third party recipient of Cheiron's work product (other than the Fund's auditor, attorney, third party administrator or other professional when providing professional services to the fund or any governmental agency to which this certification is required to be submitted by law or regulation) who desires professional guidance should not rely upon Cheiron's work product, but should engage qualified professionals for advice appropriate to its own specific needs.

Appendix A describes the Member Data, Assumptions, and Methods used in calculating the liabilities contained in the report. In preparing our report, we relied, without audit, on information (some oral and some written) supplied by the City. This information includes, but is not limited to the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice Number 23. Appendix B contains a summary of the substantive plan provisions based on documentation provided by and discussions with City of San Jose's staff. There were changes to the actuarial assumptions from those used in the prior valuation as a result of the experience study performed on the City of San Jose Police and Fire Department Retirement Plan. These changes are described in Appendix A of this report.

The results of this report depend on the future experience conforming to the actuarial assumptions used. The results will change to the extent that future experience differs from the assumptions. Actuarial computations are calculated based on our understanding of GASB 43/45 and are for purposes of fulfilling plan and employer financial accounting requirements. Determinations for purposes other than meeting plan or employer financial accounting requirements may be significantly different from the results in this report. This report also contains actuarial computations based on our understanding of the Plan's funding policy. The report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 related legislation and regulations.

Board of Retirement February 24, 2012

We hereby certify that, to the best of our knowledge, this report and its contents, which are based on the information and data supplied by the City, are work products of Cheiron, Inc. These work products are complete and accurate and have been prepared in accordance with generally recognized and accepted actuarial principles and practices which are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board. Furthermore, as credentialed actuaries, collectively, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys and our firm does not provide any legal services or advice.

Sincerely, Cheiron

William R. Hallmark, ASA, FCA, EA, MAAA

Willie R. Hallank

Consulting Actuary

Margaret A. Tempkin, FSA, EA, MAAA

Principal Consulting Actuary

BOARD SUMMARY

The Board of the Police and Fire Department Retirement Plan has engaged Cheiron to provide a valuation of the City of San Jose Police and Fire Department Retiree Medical and Dental Insurance Plan. The primary purpose of performing this actuarial valuation is to:

- Determine employee and City contribution rates for the Fiscal Year ending June 30, 2013;
- Determine the accounting and financial reporting items under GASB 43 and 45 for the Plan and the City of the retiree health and dental insurance benefits;
- Show sensitivities to changes in trends and assumptions; and
- Illustrate the long-term effect of the funding strategy on projected contribution requirements and GASB accounting and financial reporting for the Plan and the City.

Funding Policy

The City has negotiated contracts with its labor unions that require both employee and City contributions to fund the Plan. We understand the agreements call for a five-year transition from the 10-year cash flow funding policy used previously to actuarially funding the explicit subsidy. For the Police Department, this transition began with the 2009-10 fiscal year and included a 30-year closed amortization of the unfunded actuarial liability as of June 30, 2008. For the Fire Department, this transition began with the 2011-12 fiscal year and included a 30-year closed amortization of the unfunded actuarial liability as of June 30, 2010. We also understand that during the phase-in period, annual increases to the City and member contribution rates are limited to 1.35% of payroll and 1.25% of payroll respectively. Furthermore, if the City or member rates exceed 11% and 10% of payroll respectively, the parties should meet and confer on how to address any contributions above those two percentages.

The contributions for retiree medical benefits are split evenly between employees and the City, and the contributions for retiree dental benefits are split with the City contributing 75% of the total contribution and employees contributing 25% of the total contribution. In addition, the City pays the implicit subsidy on a pay-as-you-go basis.

GASB's OPEB Requirements

The Governmental Accounting Standards Board (GASB) Statement 43 governs financial reporting for post-employment benefits plans other than pension plans and a companion Statement (Number 45) governs the employer accounting and financial reporting for these plans.

If an employer is not contributing the full ARC to the Plan, GASB requires the use of a discount rate that blends the expected return on plan assets (7.50%) with the expected return on employer assets (4.00%). Following the method developed by the prior actuary, we have calculated in Table 16 a blended discount rate of 5.70% for the 2011-12 fiscal year. We note that this methodology does not truly interpolate between the expected return on plan assets and the



expected return on employer assets as the contribution increases from pay-as-you-go to the full ARC.

The table below presents the key results of the 2011 valuation. Numbers from the June 30, 2010 valuation were calculated by the prior actuary.

Table 1								
Summary of Key Valuation Results								
GASB Valuatio								
(dollars in thousands)								
Valuation Date		6/30/2011	6.	/30/2010				
Discount Rate		5.70%		6.30%				
Actuarial Liability (AL)	\$	1,003,795	\$	946,308				
Actuarial Value of Assets (AVA)		60,709		58,586				
Unfunded Actuarial Liability (UAL)	\$	943,087	\$	887,722				
AVA Funding Ratio		6.0%		6.2%				
N. J. (N. J. C.)	ф	F O 550						
Market Value of Assets (MVA)	\$	59,669	\$	50,820				
Unfunded Liability (MVA Basis)		944,126		895,488				
MVA Funded Ratio		5.9%		5.4%				
Fiscal Year Ending	Fiscal Year Ending 6/30/2012 6/30/2011							
City ARC		0/2012	•	00/2011				
if paid as a percent of pay		32.55%		24.08%				
if paid as a dollar amount (middle of year)	\$	62,079	\$	60,447				
77 11 17								
Funding Valuatio Valuation Date		sis* 6/30/2011	6	/30/2010				
Discount Rate		7.50%	7.75%					
		- P. C. B. S. S. S. C. B. S. S. C. B. S						
Actuarial Liability (AL) Actuarial Value of Assets (AVA)	\$	657,472	\$	686,407				
Unfunded Actuarial Liability (UAL)	ф	60,709	æ	58,586				
AVA Funding Ratio	\$	596,764	\$	627,821				
AVA Funding Ratio		9.2%		8.5%				
Market Value of Assets (MVA)	\$	59,669	\$	50,820				
Unfunded Liability (MVA Basis)		597,803		635,587				
MVA Funded Ratio		9.1%		7.40%				
To!1 3/ To 1!		(100/0010	1	120 120 4 5				
Fiscal Year Ending		6/30/2013	6/	30/2012				
Member Contribution Rate		7.48%		6.21%				
City Contribution Rate	ф	8.11%	Φ.	6.74%				
City Contribution Amount (beginning of year) 1 Excludes implicit subsidy	\$	14,925	\$	16,299				

¹ Excludes implicit subsidy.



Historical Trends

The chart below shows the historical trend of assets and liabilities on a GASB basis for the City of San Jose Police and Fire Department Retiree Medical and Dental Insurance Plan. While the Plan has been partially funded for many years, the first valuation complying with GASB 43 and 45 was performed in 2006 which resulted in a significantly lower discount rate and significantly higher liabilities.

The City of San Jose Police and Fire Retiree Healthcare Plan

2005

2006

2003

Funded Ratio
UAL/(Surplus)
(in millions)
Discount Rate

\$200

\$0

2003	2005	2006	2007		2009	2010	2011
24.1%	20.9%	4.5%	6.8%		7.3%	6.2%	6.0%
\$ 103.7	\$ 136.6	\$ 812.8	\$ 620.8	\$	706.0	\$ 887.7	\$ 943.1
8.00%	8.00%	5.30%	6.40%	-	6.70%	6.30%	5.70%

2007

2009

2010

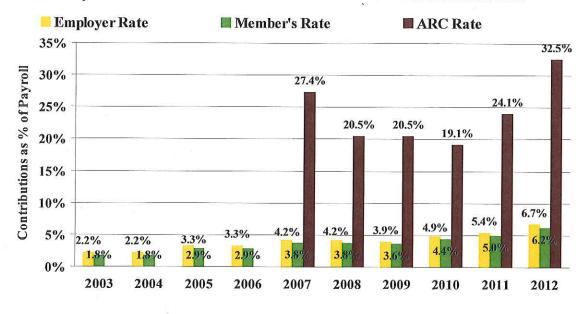
2011



^{* 2006} was the first GASB 43/45 valuation.

The chart below shows the historical trend in member and City contribution rates. The City's ARC is also shown as a percentage of payroll beginning with the fiscal year ending June 30, 2007.

City of San Jose Police & Fire Retiree Medical and Dental Insurance Plan

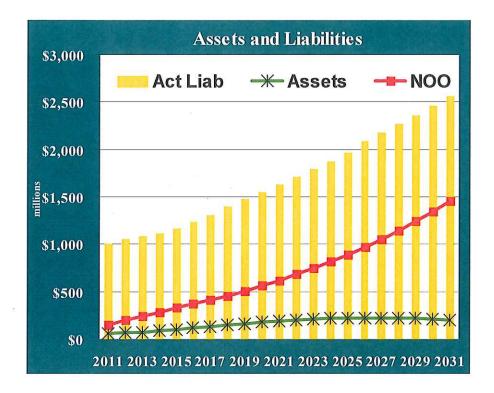


Fiscal Year End



Projected Trends

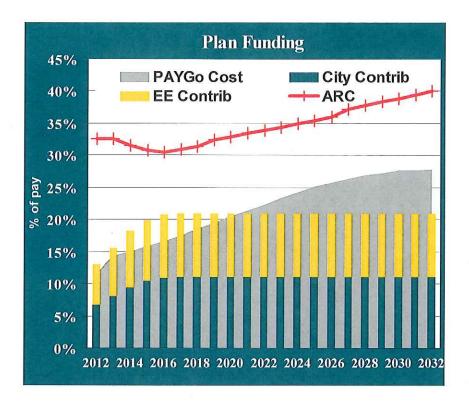
Looking beyond 2011, the actuarial liability is expected to increase because the City is not fully funding the ARC. The charts below project the assets, liabilities on a GASB basis, and the funding costs for the next 20 years assuming the current cap on contributions in the MOAs of 11% for the City and 10% for members remains in effect for the entire period.



The first chart shows the actuarial liability on a GASB basis increasing from about \$1.0 billion to about \$2.6 billion over the next 20 years. The green line shows assets increasing from \$60 million to approximately \$205 million over the same period. The red line shows the Net OPEB Obligation (NOO) increasing from \$154 million to about \$1.5 billion after 20 years.



BOARD SUMMARY



The second chart shows the projected contribution rates for the City and employees compared to the ARC and pay-as-you-go costs for the explicit subsidies as a percentage of pay. Benefit payments, net of retiree contributions, are shown by the gray area and increase from 12% to 28% of pay. The teal bars represent the City's contributions. The City's contribution is expected to grow from 6.76% in FY 2011-12 to 11.00% of pay in FYE 2017 and then remain at that level. In addition, the City contributes an amount equal to the implicit subsidy for each year. Similarly, employee contributions are expected to grow from 6.23% in FY 2011-12 to 10.00% of pay in FYE 2017 and then remain at that level. The ARC, shown by the red line, is expected to increase to 40% of pay over the next 20 years.



BOARD SUMMARY

Below are the expected net benefit payments, including the implicit subsidy, which we anticipate for the next 15 years under Pay-As-You-Go.

	Table 2 Expected Net Benefit Payments								
Fiscal Year Expected Net Fiscal Year Expected									
2012	\$22,056,331	2017	\$40,268,496	2022	\$62,383,435				
2013	27,608,579	2018	44,497,621	2023	67,801,585				
2014	30,274,693	2019	48,396,264	2024	73,739,483				
2015	33,364,318	2020	53,175,965	2025	79,423,577				
2016	36,344,480	2021	57,634,796	2026	84,672,451				

The remainder of this report provides additional detail. First, we present the assets. Second, we develop the contribution requirements under the Plan's funding policy. Third, we develop the GASB valuation results, and we illustrate the sensitivity of the GASB results to health care trend rates. We conclude with disclosure information to satisfy the GASB OPEB accounting and financial reporting requirements.



ASSETS

Market Value of Assets

Table 3 below shows the changes in the aggregate market value of assets for the last two fiscal years. In the last year, investment earnings were about 16%, resulting in an actuarial gain of approximately \$4.7 million. The City contributions and the benefit payments for the year ending June 30, 2011, include \$4.9 million for the implicit subsidy.

Table 3 Market Value of Assets								
Year Ending 6/30/2011 6/30/2010								
Market Value, Beginning of Year	\$	50,820,066	\$	42,783,000				
Contributions								
Employee		11,228,813		10,650,000				
City		17,001,282		11,284,000				
Total	\$	28,230,095	\$	21,934,000				
Net Investment Earnings		8,892,560		6,804,000				
Benefit Payments	- E	(28,273,438)		(20,701,000)				
Market Value, End of Year	\$	59,669,283	\$	50,820,000				

To determine on-going contribution amounts, most pension funds use an actuarial value of assets that smoothes year-to-year market value returns in order to reduce the volatility of contribution rates.

The actuarial value of assets is calculated by recognizing the deviation of actual investment returns compared to the expected return (7.75% for 2010-11, 8.00% for prior years) over a five-year period. The dollar amount of the expected return on the market value of assets is determined using the actual contributions and benefit payments during the year. Any difference between this amount and the actual net investment earnings is considered a gain or loss. Table 4 on the following page shows the gains and losses for the last four years and the portion of each gain or loss that is not recognized in the current actuarial value of assets. These deferred amounts will be recognized in future years.



ASSETS

Table 4							
Development of Actuarial Value of Assets							
	Total						
Market Value of Assets	\$59,669,283						
Gains / (Losses)							
Current Year	\$ 4,667,350						
Prior Year	3,384,603						
2nd Prior Year ¹	(13,205,998)						
3rd Prior Year	(7,608,404)						
D.C. 10: 10							
Deferred Gains / (Losses)	Ф 2 722 000						
Current Year (80% Deferred)	\$ 3,733,880						
Prior Year (60% Deferred) 2nd Prior Year (40% Deferred)	2,030,762						
3rd Prior Year (20% Deferred)	(5,282,399) _(1,521,681)						
Total	\$ (1,039,438)						
¥	+ (-,,)						
Preliminary Actuarial Value of Assets	\$60,708,721						
Minimum Actuarial Value of Assets (80% of Market Value)	\$47,735,426						
Maximum Actuarial Value of Assets (120% of Market Value)	\$71,603,139						
Actuarial Value of Assets	\$ 60,708,721						
Ratio of AVA / MVA	101.74%						

1 Adjusted to reflect immediate recognition of amount outside temporary one year 130% corridor.

The market value of assets is reported separately for the Police and Fire Departments. Within each department, the dental assets were set equal to 10% of the total assets as of June 30, 2010. Since that date, contributions (excluding the implicit subsidy) are allocated to medical and dental in proportion to the contribution rates, and benefit payments are allocated to medical and dental in proportion to the expected payments from the prior valuation. Tables 5 and 6 on the following page show the development of the market value of assets and actuarial value of assets for medical and dental within the Police and Fire Departments respectively.



ASSETS

Table 5 Market Value of Assets – Police Department								
		Medical		Dental		Total		
Market Value, Beginning of Year	\$	29,433,382	\$	3,270,376	\$	32,703,758		
Contributions								
Member		8,001,541		363,046		8,364,587		
City		7,873,912		1,071,767		8,945,679		
Implicit Subsidy		3,179,977		0		3,179,977		
Total	\$	19,055,430	\$	1,434,813	\$	20,490,243		
Net Investment Earnings		5,421,971		620,244		6,042,215		
Benefit Payments	-	(15,494,157)		(1,371,779)		(16,865,936)		
Market Value, End of Year	\$	38,416,626	\$	3,953,654	\$	42,370,280		
Ratio of AVA / MVA		101.74%		101.74%		101.74%		
Actuarial Value of Assets	\$	39,085,843	\$	4,022,527	\$	43,108,370		

Table 6 Market Value of Assets – Fire Department								
e e		Medical		Dental		Total		
Market Value, Beginning of Year	\$	16,304,677	\$	1,811,631	\$	18,116,308		
Contributions				8 8				
Member		2,745,213		119,013		2,864,226		
City		2,759,352		357,036		3,116,388		
Implicit Subsidy		1,759,238		0		1,759,238		
Total	\$	7,263,803	\$	476,049	\$	7,739,852		
Net Investment Earnings		2,560,246		290,099		2,850,345		
Benefit Payments	-	(10,403,351)		(1,004,151)		(11,407,502)		
Market Value, End of Year	\$	15,725,375	\$	1,573,628	\$	17,299,003		
Ratio of AVA / MVA	ė.	101.74%		101.74%		101.74%		
Actuarial Value of Assets	\$	15,999,311	\$	1,601,040	\$	17,600,351		



The City has negotiated separate contracts with the Police and Fire Unions that require both employee and City contributions to fund the Plan. We understand the agreements call for a five year transition from the 10-year cash flow funding policy used previously to actuarially funding the explicit subsidy. For the Police Department, this transition began with the 2009-10 fiscal year and included a 30-year closed amortization of the unfunded actuarial liability as of June 30, 2008. For the Fire Department, this transition began with the 2011-12 fiscal year and included a 30-year closed amortization of the unfunded actuarial liability as of June 30, 2010. We also understand that during the phase-in period, annual increases to the City and member contribution rates are limited to 1.35% of payroll and 1.25% of payroll respectively. Furthermore, if the City or member rates exceed 11% and 10% of payroll respectively, the parties shall meet and confer on how to address any contributions above those two percentages.

The contributions for retiree medical benefits are split evenly between employees and the City, and the contributions for retiree dental benefits are split with the City contributing 75% and employees contributing 25% of the total contribution. In addition, the City pays the implicit subsidy on a pay-as-you-go basis.

Contributions are currently made to a 401(h) account in the pension trust, but the City is in the process of also establishing a Section 115 Trust. This report ignores any potential limits to contributions to the 401(h) account, assuming the City will be able to use the Section 115 Trust to make any contributions that may exceed the 401(h) limits.

The following tables develop the UAL for the Police and Fire Departments for the explicit subsidy of medical and dental benefits based on the full funding discount rate of 7.50%.

Table 7 Unfunded Actuarial Liability — Police Department Funding Basis								
2	Medical		Dental	Total				
Present Value of Future Benefits								
Retirees and Beneficiaries	\$ 251,866,847	\$	23,870,016	\$ 275,736,863				
Term Vested Members	707,934		52,367	760,301				
Active Employees	215,955,795		18,338,532	234,294,327				
Total	\$ 468,530,576	\$	42,260,915	\$ 510,791,491				
Present Value of Future Normal Costs	87,046,347	8	7,337,674	94,384,021				
Actuarial Liability	\$ 381,484,229	\$	34,923,241	\$ 416,407,470				
Actuarial Value of Assets	39,085,843		4,022,527	43,108,370				
Unfunded Actuarial Liability	\$ 342,398,386	\$	30,900,714	\$ 373,299,100				

The UAL for the Police Department is amortized over a fixed, closed period of 30 years beginning with the June 30, 2008 UAL. Consequently, the UAL as of June 30, 2011 is amortized over a period of 27 years.



Table 8 Unfunded Actuarial Liability – Fire Department Funding Basis								
a .	Medical	Dental	Total					
Present Value of Future Benefits								
Retirees and Beneficiaries	\$ 162,035,335	\$ 15,904,307	\$ 177,939,642					
Term Vested Members	344,132	24,822	368,954					
Active Employees	109,115,012	9,149,081	118,264,093					
Total	\$ 271,494,479	\$ 25,078,210	\$ 296,572,689					
Present Value of Future Normal Costs	51,247,719	4,260,000	55,507,719					
Actuarial Liability	\$ 220,246,760	\$ 20,818,210	\$ 241,064,970					
Actuarial Value of Assets	15,999,311	1,601,040	17,600,351					
Unfunded Actuarial Liability	\$ 204,247,449	\$ 19,217,170	\$ 223,464,619					

The UAL for the Fire Department is amortized over a fixed, closed period of 30 years beginning with the June 30, 2010 UAL. Consequently, the UAL as of June 30, 2011 is amortized over a period of 29 years.

The following table shows the amortization schedule as of June 30, 2011.

Table 9 Amortization Schedule – Funding Basis							
Amortization Remaining Outstanding Amortization Amortization Base Period Balance Payment Rate							
Police Department - Medical	27	\$342,398,386	\$22,160,891	18.20%			
Police Department - Dental	27	30,900,714	1,999,972	1.64%			
Fire Department - Medical	29	204,247,449	12,699,460	18.41%			
Fire Department - Dental	29	19,217,170	1,194,863	1.73%			

Due to the one-year lag between the valuation date and the effective date of new contribution rates, the amortization payments shown in the table above are assumed to be made 18 months after the valuation date and have been adjusted for interest accordingly. The amortization rate is calculated by dividing the amortization payment by the projected payroll for the 2012-13 fiscal year.



The table below develops the total normal cost rate for each of the groups based on the active employees on the valuation date and the expected pay for those employees for the year following the valuation date.

Table 10 Total Normal Cost Rates – Funding Basis								
Normal Cost Expected Payroll Normal Co Amount for Current Actives Rate								
Police Department - Medical	\$	8,843,568	\$	116,151,839	7.61%			
Police Department - Dental		759,883		116,151,839	0.65%			
Fire Department - Medical		4,650,774		65,883,691	7.06%			
Fire Department - Dental		394,118		65,883,691	0.60%			

The table below develops the contribution rates for members and the City prior to any adjustment for caps or the phase-in of the new funding method. Rates shown for FYE 2012 were calculated by the prior actuary.

Table 11 Preliminary Contribution Rates – New Funding Basis							
n ,	Medical	FYE 2013 Dental	Total	FYE 2012 Total			
Police Department		1					
Normal Cost	7.61%	0.65%	8.27%	8.08%			
Amortization Payment	18.20	1.64	<u>19.85</u>	<u>15.19</u>			
Total	25.82%	2.30%	28.11%	23.27%			
Contribution Amount with Employees City Total	out Phase-In 12.91% <u>12.91</u> 25.82%	0.57% 1.73 2.30%	13.48% 14.63 28.11%	11.12% 12.15 23.27%			
Fire Department	to a construction of the c						
Normal Cost	7.06%	0.60%	7.66%	7.57%			
Amortization Payment	18.41	1.73	<u>20.14</u>	<u>15.09</u>			
Total	25.47%	2.33%	27.80%	22.66%			
Contribution Amount without Phase-In							
Employees	12.73%	0.58%	13.31%	10.82%			
City	<u>12.74</u>	<u>1.75</u>	<u>14.49</u>	<u>11.84</u>			
Total	25.47%	2.33%	27.80%	22.66%			



To calculate the phased-in contribution rates, contributions under the old funding method must be calculated. The old funding method developed contributions as a level percentage of payroll over the next 10 years equal to the present value of the expected benefit payments over the next 10 years. The tables below develop these contribution rates for Police and Fire.

Table 12 Police Contribution Rates – Old Funding Basis 10-Year Projected Cash Flows								
Fiscal Year Ending	Medical	Dental	Payroll					
2012	\$ 9,899,109	\$ 1,368,181	\$121,735,722					
2013	14,231,575	1,450,532	121,735,722					
2014	15,596,550	1,542,265	125,996,472					
2015	17,223,119	1,636,449	130,406,349					
2016	18,783,407	1,745,029	134,970,571					
2017	21,002,019	1,875,626	139,694,541					
2018	23,318,327	2,020,306	144,583,850					
2019	25,383,589	2,176,346	149,644,285					
2020	28,098,065	2,339,153	154,881,835					
2021	30,538,680	2,509,273	160,302,699					
Present Value as of June 30, 2011	\$136,267,029	\$ 12,754,138	\$966,113,676					
Devel	opment of Contril	oution Rate						
	Medical	Dental	Total					
Actuarial Value of Assets	\$ 39,085,843	\$ 4,022,527	\$ 43,108,370					
Unfunded Present Value	97,181,186	8,731,611	105,912,797					
Present Value of 10-Year Payroll	966,113,676	966,113,676	966,113,676					
Total Contribution Rate	10.06%	0.90%	10.96%					



	Table 13		
Fire Contri	bution Rates – Old	Funding Basis	*
10-Y	Year Projected Cas	h Flows	0
Fiscal Year Ending	Medical	Dental	Payroll
2012	\$ 9,681,730	\$ 1,020,685	\$ 68,990,536
2013	10,486,022	1,067,974	68,990,536
2014	11,308,966	1,116,388	71,405,205
2015	12,221,895	1,166,184	73,904,387
2016	13,198,944	1,223,329	76,491,040
2017	14,258,488	1,284,598	79,168,227
2018	15,379,207	1,351,433	81,939,115
2019	16,486,901	1,422,129	84,806,984
2020	17,671,621	1,497,119	87,775,228
2021	18,910,512	1,577,635	90,847,361
Present Value as of June 30, 2011	\$ 95,050,255	\$ 8,800,867	\$ 547,519,653
Develo	pment of Contribu	ition Rate	
	Medical	Dental	Total
Actuarial Value of Assets	\$ 15,999,311	\$ 1,601,040	\$ 17,600,351
Unfunded Present Value	79,050,944	7,199,827	86,250,772
Present Value of 10-Year Payroll	547,519,653	547,519,653	547,519,653
Total Contribution Rate	14.44%	1.31%	15.75%



The tables below calculate the phased-in contribution rates and then applies the caps to those rates. The Police Department is in the fourth year and the Fire Department is in the second year of the five-year phase-in period. The caps limit the annual increase in the City and member contribution rates to 1.35% and 1.25% of payroll respectively. In addition, we understand the MOAs indicate that if the contribution rates exceed 11% for the City or 10% for the members, the parties should meet and confer on how to address any contributions above these amounts.

Table 14							
Police (Contribution Rates –F	unding Basis					
	Reflecting Phase-In an	d Caps					
	Medical	Dental	Total				
Old Funding Basis	10.06%	0.90%	10.96%				
New Funding Basis	25.82%	2.30%	28.11%				
Percentage New	80%	80%	80%				
Phased-In Contribution Rate							
Member	11.34%	0.51%	11.85%				
City	<u>11.34%</u>	1.51%	12.85%				
Total	22.68%	2.02%	24.70%				
Prior FY Contribution Rates							
Member	6.69%	0.32%	7.01%				
City	6.66%	0.95%	7.61%				
Total	13.35%	1.27%	14.62%				
Capped Contribution Rates	18		NO 01 W				
Member	7.90%	0.36%	8.26%				
City	_7.90%	1.06%	8.96%				
Total	15.80%	1.42%	17.22%				

Table 15							
Fire Co	ntribution Rates –Fu	ınding Basis					
Re	flecting Phase-In an	d Caps					
	Medical	Dental	Total				
Old Funding Basis	14.44%	1.31%	15.75%				
New Funding Basis	25.47%	2.33%	27.80%				
Percentage New	40%	40%	40%				
Phased-In Contribution Rate			8				
Member	9.43%	0.43%	9.86%				
City	9.43%	<u>1.29%</u>	10.72%				
Total	18.86%	1.72%	20.58%				
Prior FY Contribution Rates							
Member	4.63%	0.23%	4.86%				
City	4.58%	0.69%	5.27%				
Total	9.21%	0.92%	10.13%				
Capped Contribution Rates			100000 III N				
Member	5.85%	0.26%	6.11%				
City	5.85%	0.77%	6.62%				
Total	11.70%	1.03%	12.73%				



GASB VALUATION RESULTS

The fundamental principle underlying most actuarial methods, as well as the GASB accounting standards, is that the cost of a member's benefits should be recognized over the period in which benefits are earned, rather than the period of benefit distribution. The *normal cost* is the annual amount which would be sufficient to fund the plan benefits (net of retiree contributions) if it were paid from each employee's date of hire until termination or retirement. Under the method used in this valuation, the normal cost is determined as a percentage of pay. This means the underlying dollar amount of normal cost is expected to increase each year as salary increases. The *actuarial liability* represents the portion of the value of the projected benefit at retirement that is allocated to service earned prior to the valuation date. That is, it represents the accumulation of past normal costs from date of hire until the valuation date. The *unfunded actuarial liability* represents the excess of the actuarial liability over plan assets. The *pay-as-you-go cost* represents the expected annual cost of health coverage less retiree contributions for current and future retirees based on the valuation assumptions. This figure can be significantly higher than the premiums because the premiums primarily reflect the cost of active, not retiree, coverage.

For plans where the contribution is not equal to GASB's Annual Required Contribution (ARC) based on a discount rate equal to the expected return on plan assets, GASB requires the use of a blended discount rate. The table below develops the blended discount rate that is used in the remainder of the GASB calculations. This methodology was established by the prior actuary.

	Table 16								
Develo	pn	ent of Blende	d I	Discount Rate					
		Explicit							
		Medical		Medical		Dental		Total	
Actuarial Liability	\$	601,730,989	\$	118,621,779	\$	55,741,451	\$	776,094,219	
Actuarial Value of Assets	_	55,085,154		0		5,623,567		60,708,721	
Unfunded Actuarial Liability	\$	546,645,835	\$	118,621,779	\$	50,117,884	\$	715,385,498	
30-Year Amortization of UAL (Middle									
of Year)		31,040,805		6,735,834		2,845,900		40,622,539	
Normal Cost (Middle of Year)	<u> </u>	13,494,342	-	4,837,113		1,154,001	_	19,485,455	
Total ARC (Middle of Year)	\$	44,535,147	\$	11,572,947	\$	3,999,901	\$	60,107,995	
Expected Payroll							\$	190,726,258	
Total ARC %		23.35%		6.07%		2.10%		31.52%	
City Allocated Percentage of ARC		50%		100%		75%			
City ARC %		11.68%		6.07%		1.57%		19.32%	
City Contribution %		5.96%		2.42%		0.80%		9.19%	
Percentage of City ARC Paid								47.56%	
Expected Return on Plan Assets						w		7.50%	
Expected Return on City Assets								4.00%	
Blended Discount Rate								5.70%	



GASB VALUATION RESULTS

The development of the unfunded actuarial liability based on the blended discount rate is shown in Table 17 below for the current and prior year's valuations on a GASB valuation basis.

Table 17 Unfunded Actuarial Liability (UAL) – GASB Basis (dollars in thousands)								
Valuation Date 6/30/2011 6/30/2010*								
Discount Rate		5.70%		6.30%				
Present Value of Future Benefits			0					
Retirees and Beneficiaries	\$	621,025,071	\$	565,013,138				
Term Vested Members		1,665,997		3,597,519				
Active Employees		741,087,142	-	801,806,205				
Total	\$	1,363,778,210	\$	1,370,416,862				
Present Value of Future Normal Costs	\$_	359,982,723	(<u>-</u>	424,108,907				
Actuarial Liability	\$	1,003,795,487	\$	946,307,955				
Assets		60,708,721		58,586,443				
Unfunded Actuarial Liability	\$	943,086,766	\$	887,721,512				

^{*}Calculated by prior actuary.

The discount rate on a GASB basis decreased from 6.30% to 5.70% in this valuation. As a result of this change and other experience during the year, the UAL increased by approximately \$86 million on a GASB basis.

The Annual Required Contribution (ARC) under GASB 43 and 45 consists of two parts: (1) the *normal cost*, which represents the annual cost attributable to service earned in a given year, and (2) the amortization of the unfunded actuarial liability (UAL). Under the current funding method, the City pays for the implicit subsidy through the payment of active employee health premiums and also makes additional contributions to a 401(h) account.

For GASB purposes, the UAL is amortized as a level percentage of payroll over 30 years. In Table 18 below, the Annual Required Contribution (ARC) for the fiscal year ending June 30, 2012 is developed using a blended discount rate of 5.70%. The prior year's calculation is shown for comparison.

Table 18 GASB ARC								
Fiscal Year Ending Discount Rate	6/30/2012 5.70%	6/30/2011* 6.30%						
Total Normal Cost	\$ 29,995,849	\$ 32,110,601						
Less Employee Contributions	11,561,673	12,175,260						
Employer Normal Cost	\$ 18,434,176	\$ 19,935,341						
UAL Amortization	41,947,828	38,693,083						
Interest Adjustment	1,697,039	1,818,590						
Total ARC	\$ 62,079,043	\$ 60,447,014						

^{*}Calculated by prior actuary.



GASB VALUATION RESULTS

Reconciliation

Table 19 provides an estimate of the major factors contributing to the change in liability since the last valuation report. Medical and dental liabilities have been combined in the reconciliation table below.

Table 19						
Reconciliation of Actuarial Liability – GASI	B	asis				
Actuarial Liability as of June 30, 2010	\$	946,307,955				
Normal Cost		32,110,601				
Expected Benefit Payments		(28,273,438)				
Interest		60,763,358				
Expected Actuarial Liability, June 30, 2011	\$	1,010,908,476				
Actuarial Liability as of June 30, 2011		1,003,795,487				
Gain or (Loss)	\$	7,112,989				
		.M				
Gain or (Loss) due to:						
Census Changes	\$	5,966,542				
 Change in Claims Assumptions 		14,317,402				
 Change in Trend Assumptions 		95,681,698				
 Change in Demographic Assumptions 		(22,937,105)				
 Change in Discount Rate 	_	(85,915,548)				
Total Changes	\$	7,112,989				

- Census Changes refers to the change in actual data and elections from June 30, 2010 to June 30, 2011.
- Change in Claims Assumptions refers to the change in expected current and future healthcare claims and expense costs, including the addition of the \$25 Co-pay plans.
- Change in Trend Assumptions refers to the change in the per person cost trends.
- Change in Demographic Assumptions refers to the change in assumptions from the pension experience study.
- Change in Discount Rate refers to the change in the discount rate from 6.30% to 5.70%.



SENSITIVITY OF RESULTS

The liabilities and ARC produced in this report are sensitive to the assumptions used. The tables below show the impact of a 1% increase or decrease in the health care trend rates on the GASB actuarial liability and the ARC to provide some measure of sensitivity.

Table 20 Actuarial Liability 5.70% Blended Discount Rate (dollars in thousands)									
Health Care Trend Rate -1% Base +1%									
Present Value of Future Benefits									
Retirees and Beneficiaries	\$	544,914,403	\$	621,025,071	\$	713,782,532			
Term Vested Members		1,398,639		1,665,997		2,003,496			
Active Employees		570,258,863		741,087,142		974,823,274			
Total	\$	1,116,571,905	\$	1,363,778,210	\$	1,690,609,302			
Present Value of Future Normal Costs		271,109,353	\$	359,982,723		483,926,798			
Actuarial Liability	\$	845,462,552	\$	1,003,795,487	\$	1,206,682,504			
Actuarial Value of Assets		60,708,721		60,708,721		60,708,721			
UAL	\$	784,753,831	\$	943,086,766	\$	1,145,973,783			

Table 21 GASB ARC – FY2011 5.70% Blended Discount Rate										
Health Care Trend Rate -1% Base +1%										
Total Normal Cost	\$	23,204,803	\$	29,995,849	\$	39,272,671				
Less Employee Contribution towards						31				
Normal Cost	_	11,561,673	21 <u></u>	11,561,673		11,561,673				
Employer Normal Cost	\$	11,643,130	\$	18,434,176	\$	27,710,998				
UAL Amortization		34,905,291		41,947,828		50,972,098				
Interest Adjustment	_	1,308,246	-	1,697,039		2,211,393				
Total ARC	\$	47,856,667	\$	62,079,043	\$	80,894,489				



ACCOUNTING DISCLOSURES

Statements No. 43 and 45 of the Governmental Accounting Standards Board (GASB) established standards for accounting and financial reporting of Other Postemployment Benefit (OPEB) information by governmental employers and plans. In accordance with those statements, we have prepared the following disclosures.

Net OPEB Obligation

Table 22 below shows the development of the Net OPEB Obligation for the fiscal year ending June 30, 2011 and projects the Net OPEB Obligation for the fiscal year ending June 30, 2012.

Table 22 Development of Net OPEB Obligation (dollars in thousands)								
5		rojected FYE June 30, 2012	.1	FYE June 30, 2011				
1. Net OPEB Obligation/(Asset) at beginning of fiscal year	-	153,566,385		106,989,807				
 2. Annual Required Contribution 3. Interest on Net OPEB Obligation/(Asset) 4. Adjustment to Annual Required Contribution 5. Annual OPEB Cost (2.) + (3.) – (4.) 	\$ \$	63,823,778 8,753,284 7,219,863 65,357,199	\$ \$	62,322,015 6,740,358 4,957,152 64,105,221				
6. Employer Contributions Made 7. Implicit Rate Subsidy		13,262,442 4,750,160		12,436,219 5,092,424				
8. Net OPEB Obligation/(Asset) at end of fiscal year (1.) + (5.) - (6.) - (7.)	\$	200,910,982	\$	153,566,385				

Numbers in italics are estimated.

Table 23 shows the solvency test and Table 24 shows the analysis of financial experience, both as recommended by the Government Finance Officers Association for inclusion in the plan's Comprehensive Annual Financial Report.

Table 23 Solvency Test (dollars in thousands)									
	Actuarial Liability								
Actuarial Valuation	Bene	Retirees, ficiaries and er Inactives					Portion of Liability Covered by Reported Assets		
Date		(A)		(B)			(A)	(B)	
6/30/2011	\$	622,691	\$	381,104	\$	60,709	10%	0%	
6/30/2010		568,611		377,697		58,586	10%	0%	
6/30/2009		436,249		325,355		55,618	13%	0%	
6/30/2007		336,899		329,328		45,393	13%	0%	
6/30/2006		422,457		428,761		38,381	9%	0%	



ACCOUNTING DISCLOSURES

Table 24 Analysis of Financial Experience (dollars in thousands)							
Type of Activity Gain or (Loss) for Year End 6/30/2011 6/30/201							
Investment Income	\$	(2,661)	\$ (3,067)				
Liability Experience		5,967	(11,242)				
Gain or (Loss) During Year from Financial Experience	\$	3,305	\$ (14,309)				
Non-Recurring Gain or (Loss) Items		1,146	_(122,599)				
Composite Gain or (Loss) During Year	4,452	\$(136,908)					

Schedule of Funding Progress

The schedule of funding progress compares the assets used for funding purposes to the comparable liabilities to determine how well the Plan is funded and how this status has changed over the past several years. The actuarial liability is compared to the actuarial value of assets to determine the funding ratio. The actuarial liability under GASB is determined assuming that the Plan is ongoing and participants continue to terminate employment, retire, etc., in accordance with the actuarial assumptions.

Table 25 Schedule of Funding Progress (dollars in thousands)								
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liabilities (b)	rs in thousands Unfunded Actuarial Accrued Liabilities (UAAL) (b-a)	Funded Ratio (a/b)	Annual Covered Payroll (c)	(UAAL) as Percentage of Covered Payroll ((b-a)/c)		
6/30/2011	\$ 60,709	\$ 1,003,795	\$ 943,087	6%	\$ 190,726	494%		
6/30/2010	58,586	946,308	887,722	6%	222,699	399%		
6/30/2009	55,618	761,604	705,986	7%	243,196	290%		
6/30/2007	45,393	666,228	620,835	7%	227,734	273%		
6/30/2006	38,381	851,217	812,836	5%	218,521	372%		



ACCOUNTING DISCLOSURES

Schedule of Employer Contributions

The schedule of employer contributions shows whether the employer has made contributions that are consistent with the parameters established by GASB for calculating the ARC and the annual OPEB expense.

Table 26 Schedule of Employer Contributions							
	í	(dollars in thou	isands)				
2000		Employer					
Fiscal Year		Contributions	Percentage of				
Ended	Annual OPEB	Plus Implicit	AOC	Net OPEB			
June 30	Cost (AOC)	Subsidy	Contributed	Obligation			
2012	\$ 65,357	To be determined	To be determined	To be determined			
2011	64,105	\$ 17,001	26.5%	\$ 153,566			
2010	51,734	16,059	31.0%	106,990			
2009	50,651	13,475	26.6%	71,314			
2008	48,191	14,053	29.2%	34,138			

We have also provided a Note to Required Supplementary Information for the financial statements.

Table 27 Note to Required Supplementary Information					
The information presented in the required supplementary schedules was determined as part of the actuarial valuation at the date indicated. Additional information as of the latest actuaria valuation follows.					
Valuation Date	June 30, 2011				
Actuarial Cost Method	Individual Entry Age				
Amortization Method	Level percentage of pay open				
Single Equivalent Amortization Period	30 years				
Asset Valuation Method	Five-year smoothed value				
Actuarial Assumptions: Payroll Growth Rate Discount Rate Ultimate Rate of Medical Inflation	3.50% 5.70% 4.50%				



APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

Member Data:

Valuation Date	June 30, 2011	June 30, 2010	% Change
Active Employees			
Count	1,753	2,021	-14.2%
Average Age	41.3	40.2	2.7%
Average Service	13.5	12.3	9.8%
Total Payroll	\$190,726,258	\$251,058,473	-24.0%
Retirees & Spouses with Medical Coverage	3,034	2,903	4,5%
Retirees with Dental Coverage	1,794	1,707	5.1%
Vested, Terminated Members*	3	7	-57.1%

^{*}Only those members with at least 20 years of service at termination.

Member Data as of June 30, 2011:

Eligible Active Employees Years of Service								
Age Group	< 5	5 - 9	10 - 14	15 - 19	20 - 24	25 - 29	30+	Total
Under 25	0	0	0	0	0	0	0	0
25 to 29	73	13	0	0	0	0	0	86
30 to 34	113	85	20	0	0	0	0	218
35 to 39	51	104	173	19	0	0	0	347
40 to 44	28	58	221	174	30	0	0	511
45 to 49	2	17	75	133	137	27	0	391
50 to 54	0	3	23	41	67	14	0	148
55 to 59	0	0	2	9	13	3	0	27
60 to 64	0	1	0	4	2	0	0	7
65 and up	0	0	0	0	0	_0	<u>0</u>	0
Total	267	281	514	380	249	44	0	1,735



APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

Retirees, Disabled Retirees and Surviving Spouses							
Age	Medical Insurance			Dental Insurance			
Group	Males	Females	Total	Males	Females	Total	
Under 50	29	18	47	29	20	49	
50 to 55	178	28	206	184	28	212	
55 to 60	273	20	293	275	23	298	
60 to 65	347	35	382	361	37	398	
65 to 70	309	35	344	318	37	355	
70 to 75	194	25	219	198	28	226	
75 to 80	96	24	120	100	26	126	
80 to 85	58	19	77	58	21	79	
85 to 90	22	15	37	23	16	39	
Over 90	4	7	11	5	7	<u>12</u>	
Total	1,510	226	1,736	1,551	243	1,794	

Medical Plan Elections								
Pr Retirees & Medical Plan Surviving					are-Eligible			
10000000000000000000000000000000000000	Spouses	Spouses	Total	Spouses	Spouses	Total		
Kaiser \$10 Copay	345	348	693	279	133	412		
Kaiser \$25 Copay	119	110	229	217	155	112		
HMO \$10 Copay	192	183	375	58	21	79		
HMO \$25 Copay	52	49	101	36	21	19		
PPO / POS \$10 Copay	179	186	365	449	227	676		
PPO / POS \$25 Copay	41	33	74	443	221	070		
Secure Horizons	0	0	0	13	4	17		
PacifiCare	0	0	0	_9	4	13		
Total	928	909	1,837	808	389	1,197		



APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

Current Vested Terminations*								
Age Group	Male	Female	Total					
Under 45	0	0	0					
45 to 50	0	0	0					
50 to 55	3	0	3					
55 to 60	0	0	0					
60 to 65	0	0	0					
Over 65	0	0	0					
Total	3	0	3					

^{* 229} Vested Terminated members were included in the valuation; however, only those term vested participants with at least 20 years of service at termination are eligible for retiree medical or dental benefits.



Economic Assumptions:

1. Expected Return on Plan Assets:

7.50% per year

2. Expected Return on Employer Assets:

4.00% per year

3. Blended Discount Rate:

5.70% per year

4. Per Person Cost Trends:

Date To Year	1	Annual Increase Medicare	
Beginning July 1	Pre-Medicare	Eligible	Dental
2012	9.17%	6.83%	4.50%
2013	8.83	6.67	4.50
2014	8.50	6.50	4.00
2015	8.17	6.33	4.00
2016	7.83	6.17	4.00
			** ***
2017	7.50	6.00	4.00
2018	7.17	5.83	4.00
2019	6.83	5.67	4.00
2020	6.50	5.50	4.00
2021	6.17	5.33	4.00
2022	5.83	5.17	4.00
2023	5.50	5.00	4.00
2024	5.17	4.83	4.00
2025	4.83	4.67	4.00
2026+	4.50	4.50-	4.00

Part B Premiums are assumed to increase at ultimate Medicare-Eligible trend of 4.50%.

Deductibles, Co-payments, Out-of-Pocket Maximums, and Annual Maximum are assumed to increase at the above trend rates.



Demographic Assumptions:

1. Retirement Rates:

The following rates of retirement are assumed for members eligible to retire.

Rates of Retirement by Age							
	Police Fire						
Age	ge <30 Years 30+ Years <30 Years 30+ Years						
50 - 54	30.00%	50.00%	17.00%	17.00%			
55 - 59	30.00	50.00	17.00	25.00			
60 - 64	50.00	100.00	17.00	25.00			
65 - 69	50.00	100.00	35.00	35.00			
70 & over	100.00	100.00	100.00	100.00			

These retirement rates apply only to those eligible for unreduced benefits.

Eligible deferred vested members are assumed to retire at age 55.

2. Termination Rates:

Sample rates of termination are shown in the following table.

Rates of Termination				
Service	Termination			
0	6.00%			
1	2.50			
2	1.50			
3-4	1.00			
5-10	0.75			
11+	0.40			

^{*} Termination rates do not apply once a member is eligible for retirement.



3. Rate of Mortality:

Healthy Lives:

Mortality rates for actives, retirees, beneficiaries, terminated vested and reciprocals are based on the male and female RP-2000 combined employee and annuitant mortality tables. To reflect mortality improvements since the date of the table and to project future mortality improvements, the tables are projected to 2010 using scale AA and set back three years for males and no setback for females.

Rates of Mortality for Active and Retired Healthy Lives at Selected Ages					
Age	Male	Female			
25	0.0308%	0.0180%			
30	0.0363	0.0239			
35	0.0535	0.0425			
40	0.0860	0.0607			
45	0.1099	0.0957			
50	0.1491	0.1412			
55	0.2179	0.2507			
60	0.3954	0.4808			
65	0.7529	0.9231			
70	1.4103	1.5923			
75	2.3454	2.5937			
80	4.1153	4.2767			
85	7.4274	7.2923			
90	12.8097	12.7784			
95	21.0194	19.0654			

Disabled Lives:

Mortality rates for disabled retirees are based on the male RP-2000 combined employee and annuitant mortality table. To reflect mortality improvements since the date of the table and to project future mortality improvements, the tables are projected to 2010 using scale AA and set back two years.



APPENDIX A
MEMBER DATA, ASSUMPTIONS AND METHODS

Rates of Mortality for Disabled Lives at Selected Ages				
Age Mortality				
50	0.1583%			
55	0.2383			
60	0.4488			
65	0.8695			
70	1.5521			
75	2.6125			
80	4.6195			
85	8.2794			
90	14.3228			
95	22.6746			

4. Disability Rates:

Sample rates of disability are show in the following table.

Rates	Rates of Disability at Selected Ages					
Age	Police	Fire				
25	0.09%	0.09%				
30	0.13	0.13				
35	0.20	0.20				
40	0.31	0.31				
45	0.51	0.51				
50	2.14	2.25				
55	9.08	8.50				
60	10.00	17.25				
65	10.00	20.00				

100% of disabilities are assumed to be duty related.

5. Salary Increase Rate:

Wage inflation component is assumed to be 0.00% for FYE 2013 and 2014, and 3.50% thereafter

In addition, the following merit component is added based on an individual member's years of service.



APPENDIX A
MEMBER DATA, ASSUMPTIONS AND METHODS

Salary Merit Increases						
Years of Service	Merit/ Longevity					
0	8.00%					
1	7.25					
2	6.50					
3	5.75					
4	5.00					
5	4.50					
6	4.00					
7	3.50					
8	3.00					
9	2.50					
10+	2.25					

6. Percent of Retirees Electing Coverage: 100% of employees are assumed to elect coverage at retirement. Future retirees' plan elections are assumed to mirror current retiree plan elections. Retirees who turn age 65 are assumed to be eligible for Medicare. The following rates are used to determine blended claims and contributions for future retirees.

Assumed Plan Elections for Future Retirees						
Plan	Pre-Medicare	Medicare Eligible				
Medical	to to	4				
 Kaiser 	46%	45%				
 Kaiser \$25 Co-pay 	19%	4370				
• HMO	22%	7%				
 HMO \$25 Co-pay 	6%	770				
• PPO / POS	6%	45%				
PPO / POS \$25 Co-pay	1%	4370				
 Secure Horizons 	N/A	2%				
 PacifiCare 	N/A	1%				
Dental						
 Delta Dental PPO 	• Delta Dental PPO 97%					
 DeltaCare HMO 		3%				

- 7. Family Composition: 95% of married males and 70% of married females will elect spouse coverage in a medical plan at retirement. 100% of employees with a spouse will elect spouse coverage in a dental plan at retirement.
- **8. Dependent Age:** For current retirees, actual spouse date of birth was used when available. For future retirees, husbands are assumed to be three years older than their wives.



9. Married Percentage:

Percentage Married					
Gender Percentage					
Males	85%				
Females	85%				

10. Administrative Expenses: Included in the average monthly premiums.

Changes since Last Valuation

Actuarial assumptions have been changed, based upon recommendations from the 2011 actuarial experience study for the City of San Jose Police and Fire Department Retirement System that were adopted by the Board in December 2011. The changes affected the investment return, wage inflation, salary merit increase, family composition, termination rate, disability rate, retirement rate, and healthy and disabled mortality. For a complete description of these changes, please refer to the experience study report dated October 28, 2011. In addition, the expected return on employer assets was reduced from 4.75% to 4.0%, and the blended discount rate was reduced from 6.30% to 5.70%.



Claim and Expense Assumptions:

1. Average Annual Claims and Expense Assumptions: The following claim and expense assumptions are applicable to the 12-month period beginning July 1, 2011 and are based on the premiums in effect on the valuation date. Subsequent years' costs are based on the trended first year cost adjusted with trends listed above.

Actives Employees:

	Medical				
Age	Male	Female			
40	\$ 3,289	\$ 5,847			
45	4,119	6,190			
50	5,456	7,341			
55	7,169	8,749			
60	9,318	10,444			
64	12,036	12,904			
65	5,516	5,883			
70	6,477	6,497			
75	7,243	7,005			
80	7,695	7,231			
85	7,798	7,156			

Current Retirees:

	Kaiser - Male			Kaiser - Female		
	Blended	Age-Based	Implicit	Blended	Age-Based	Implicit
Age	Premium	Cost	Subsidy	Premium	Cost	Subsidy
45	\$ 6,329	\$ 3,992	\$ (2,337)	\$ 6,329	\$ 5,999	\$ (330)
50	6,329	5,287	(1,042)	6,329	7,115	786
55	6,329	6,948	619	6,329	8,479	2,150
64	6,329	11,665	5,336	6,329	12,506	6,177
65	5,570	4,845	(725)	5,570	5,167	(403)
70	5,570	5,689	119	5,570	5,706	136
75	5,570	6,361	791	5,570	6,152	582
80	5,570	6,758	1,188	5,570	6,350	780



	Kaiser \$25 Co-pay Plan - Male			Kaiser \$25 Co-pay Plan - Female		
	Blended	Age-Based	Implicit	Blended	Age-Based	Implicit
Age	Premium	Cost	Subsidy	Premium	Cost	Subsidy
45	\$ 5,952	\$ 3,755	\$ (2,197)	\$ 5,952	\$ 5,643	\$ (309)
50	5,952	4,973	(979)	5,952	6,692	740
55	5,952	6,535	583	5,952	7,975	2,023
64	5,952	10,972	5,020	5,952	11,763	5,811
65	5,570	4,845	(725)	5,570	5,167	(403)
70	5,570	5,689	119	5,570	5,706	136
75	5,570	6,361	791	5,570	6,152	582
80	5,570	6,758	1,188	5,570	6,350	780

	HMO - Male			HMO - Female		
	Blended	Age-Based	Implicit	Blended	Age-Based	Implicit
Age	Premium	Cost	Subsidy	Premium	Cost	Subsidy
45	\$ 6,749	\$ 4,451	\$ (2,298)	\$ 6,749	\$ 6,689	\$ (60)
50	6,749	5,896	(853)	6,749	7,933	1,184
55	6,749	7,747	998	6,749	9,454	2,705
64	6,749	13,006	6,257	6,749	13,944	7,195
65	5,153	5,241	88	5,153	5,590	437
70	5,153	6,154	1,001	5,153	6,172	1,019
75	5,153	6,881	1,728	5,153	6,656	1,503
80	5,153	7,311	2,158	5,153	6,870	1,717

-	HMO \$25 Co-pay Plan - Male			HMO \$25 Co-pay Plan - Female			
	Blended	Age-Based	Implicit	Blended	Age-Based	Implicit	
Age	Premium	Cost	Subsidy	Premium	Cost	Subsidy	
45	\$ 6,370	\$ 4,201	\$ (2,169)	\$ 6,370	\$ 6,313	\$ (57)	
50	6,370	5,564	(806)	6,370	7,488	1,118	
55	6,370	7,312	942	6,370	8,923	2,553	
64	6,370	12,276	5,906	6,370	13,161	6,791	
65	5,153	5,241	88	5,153	5,590	437	
70	5,153	6,154	1,001	5,153	6,172	1,019	
75	5,153	6,881	1,728	5,153	6,656	1,503	
80	5,153	7,311	2,158	5,153	6,870	1,717	



	PPO / POS - Male			PPO / POS - Female			
	Blended	Age-Based	Implicit	Blended	Age-Based	Implicit	
Age	Premium	Cost	Subsidy	Premium	Cost	Subsidy	
45	\$ 9,370	\$ 4,786	\$ (4,584)	\$ 9,370	\$ 7,192	\$ (2,178)	
50	9,370	6,338	(3,032)	9,370	8,529	(841)	
55	9,370	8,329	(1,041)	9,370	10,164	794	
64	9,370	13,984	4,614	9,370	14,992	5,622	
65	7,282	6,320	(962)	-7,282	6,740	(542)	
70	7,282	7,420	138	7,282	7,443	161	
75	7,282	8,297	1,015	7,282	8,025	743	
80	7,282	8,816	1,534	7,282	8,284	1,002	

	PPO / POS \$25 Co-pay Plan - Male			PPO / POS \$25 Co-pay Plan - Female			
	Blended	Age-Based	Implicit	Blended	Age-Based	Implicit	
Age	Premium	Cost	Subsidy	Premium	Cost	Subsidy	
45	\$ 8,841	\$ 4,516	\$ (4,325)	\$ 8,841	\$ 6,786	\$ (2,055)	
50	8,841	5,981	(2,860)	8,841	8,048	(793)	
55	8,841	7,859	(982)	8,841	9,591	750	
64	8,841	13,195	4,354	8,841	14,146	5,305	
65	7,282	6,320	(962)	7,282	6,740	(542)	
70	7,282	7,420	138	7,282	7,443	161	
75	7,282	8,297	1,015	7,282	8,025	743	
80	7,282	8,816	1,534	7,282	8,284	1,002	

	Secure Horizons - Male			Secure Horizons - Female		
Age	Blended Age- e Premium C		Implicit Subsidy	Blended Premium	Age-Based Cost	Implicit Subsidy
65	\$ 5,868	\$ 4,427	\$ (1,441)	\$ 5,868	\$ 4,722	\$ (1,146)
70	5,868	5,199	(669)	5,868	5,214	(654)
75	5,868	5,813	(55)	5,868	5,622	(246)
80	5,868	6,176	308	5,868	5,803	(65)

	P	acifiCare - Ma	ale	PacifiCare - Female		
Age			Implicit Subsidy	Blended Age-Base Premium Cost		Implicit Subsidy
65	\$ 5,189	\$ 4,129	\$ (1,060)	\$ 5,189	\$ 4,404	\$ (785)
70	5,189	4,849	(340)	5,189	4,863	(326)
75	5,189	5,422	233	5,189	5,244	55
80	5,189	5,760	571	5,189	5,413	224



APPENDIX A MEMBER DATA, ASSUMPTIONS AND METHODS

Dental					
Plan	Annual Premium (every age)				
Delta Dental PPO	\$1,303				
DeltaCare HMO	561				

- 2. Medicare Part D Subsidy: Per GASB guidance, the Part D Subsidy has not been reflected in this valuation.
- **3.** Medicare Part B Premiums: Assumed that Medicare eligible retirees pay the Medicare Part B premiums.
- 4. Medicare Eligibility: Retirees who turn age 65 are assumed to be eligible for Medicare.
- 5. Annual Limits: Assumed to increase at the same rate as trend.
- 6. Lifetime Maximums: Are not assumed to have any financial impact.
- 7. Geography: Implicitly assumed to remain the same as current retirees.

8. Retiree Contributions:

Current retirees pay the difference between the actual premium for the elected plan and the Kaiser \$25 Co-pay Plan rate, if the retiree is eligible to receive the explicit subsidy.

Future retirees are assumed to pay the following annual rates (after reflection of the explicit subsidy).

	Retiree	Spouse
Pre-Medicare	\$ 631	\$ 1,144
Medicare Eligible	364	0

Contributions are assumed to increase with trend.



Methodology:

The Entry Age Normal actuarial funding method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund the postemployment benefits between each member's date of hire and assumed retirement. The actuarial liability is the difference between the present value of future benefits and the present value of future normal cost. The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets.

The funding valuation does not include the value of the implicit subsidy.

The claims costs are based on the fully insured premiums charged to the City for the active and retiree population.

Changes since Last Valuation:

We modified the claim costs to reflect current retiree plan election experience. We also reflected the new \$25 Co-pay plans offered for the first time this valuation cycle.

The report does not reflect future changes in benefits, penalties, taxes, or administrative costs that may be required as a result of the Patient Protection and Affordable Care Act of 2010 related legislation and regulations.



APPENDIX B SUBSTANTIVE PLAN PROVISIONS

Summary of Key Substantive Plan Provisions:

Eligibility:

Employees who retire at age 55 with 15 years of service, or with a monthly pension equal to at least 37.5% of final compensation, are eligible to elect medical and/or dental coverage upon retirement.

Employees who become disabled with at least 15 years of service or have a monthly pension equal to at least 37.5% of final compensation are eligible to elect medical and/or dental coverage upon retirement.

Employees who separate from service after July 5, 1992 with 20 years of service, leaving contributions in the retirement plan, are eligible to elect medical and/or dental coverage upon retirement.

Spouses or domestic partners of retired members are allowed to participate if they were enrolled in the City's medical and/or dental plan at the time of the member's retirement. Dependent children are eligible to receive coverage until the age of 19 (24 if a full-time student).

Surviving spouses / domestic partners / children of deceased members are eligible for coverage if the following conditions are met:

- 1. The employee has 15 years of service at time of death or is entitled to a monthly pension of at least 37.5% of final compensation; and
- 2. Both the member and the survivors were enrolled in the active medical and/or dental plans immediately before death; and
- 3. The survivor will receive a monthly pension benefit.

Benefits for Retirees:

Medical:

The Retirement System, through the medical benefit account, pays 100% of the premium for the lowest cost health plan available to active City employees. The member pays the difference if another plan is elected.

Effective January 1, 2011, the lowest cost health plan is the Kaiser \$25 Co-pay plan. The single coverage amount is \$496.04 per month, and the family coverage amount is \$1,235.16 per month. These amounts are not adjusted once a retiree is eligible for Medicare.

Dental:

The Retirement System, through the medical benefit account, pays 100% of the dental insurance premiums.

Premiums: M

Monthly premiums before adjustments for 2011 are as follows.



APPENDIX B SUBSTANTIVE PLAN PROVISIONS

Mon	thly Premiu	ms for 2011				
	Single	% Increase	Family	% Increase		
Medical						
Non-Medicare Monthly Rates						
Kaiser – Traditional (CA)	\$527.38	8.9%	\$1,313.18	9.0%		
Kaiser \$25 Co-pay Plan	496.04	N/A	1,235.16	N/A		
Blue Shield HMO	562.40	4.1%	1,444.76	4.1%		
Blue Shield HMO \$25 Co-pay	530.82	N/A	1,363.58	N/A		
Blue Shield PPO or POS	780.84	4.1%	2,006.70	4.1%		
Blue Shield PPO or POS \$25	736.78	N/A	1,893.48	N/A		
Co-pay						
Medicare Monthly Rates						
Kaiser - Senior Advantage	\$464.16	8.0%	\$ 928.32	8.0%		
Secure Horizons	489.02	10.0%	978.04	10.0%		
Blue Shield Medicare PPO	606.82	4.1%	1,213.64	4.1%		
Blue Shield Medicare HMO	429.41	4.1%	858.82	4.1%		
PacifiCare Senior Supplement	432.40	9.3%	864.80	9.3%		
				W & 20 E		
Dental						
Delta Dental PPO	\$108.62	(2.6)%	\$ 108.62	(2.6)%		
DeltaCare HMO	46.78	(6.4)%	46.78	(6.4)%		

Cost Sharing Provisions:

It is assumed for the purpose of this valuation that the City of San Jose will in the future maintain a consistent level of cost sharing for benefits with the retirees. This may be achieved by adjusting benefit provisions, contributions or both.

Active Plan Funding:

Police:

<u>Employee Contribution</u>: Contribute 50% of the health premium subsidy and 25% of the dental premium subsidy as determined at each actuarial valuation based on a weighted average of:

- The cash flow requirement for the next ten years, and
- The full prefunding requirement based on: 1) 7.50% discount rate, 2) Entry Age Normal Funding Method, 3) 30-year closed amortization of the unfunded actuarial accrued liability. As of the June 30, 2011 valuation, there are 27 years left on the amortization period.

For the 2012-2013 fiscal year, the contribution rate is based on 80% of the full prefunding rate and 20% of the 10-year cash flow requirement rate. However, the



APPENDIX B SUBSTANTIVE PLAN PROVISIONS

limit on the annual increase in rate of 1.25% of payroll overrides the weighted average rate.

<u>City's Contribution</u>: Contribute 50% of the health premium subsidy and 75% of the dental premium subsidy as determined at each actuarial valuation based on a weighted average of:

• The cash flow requirement for the next ten years, and

• The full prefunding requirement based on: 1) 7.50% discount rate, 2) Entry Age Normal Funding Method, 3) 30-year closed amortization of the unfunded actuarial accrued liability. As of the June 30, 2011 valuation, there are 27 years left on the amortization period.

For the 2011-2012 fiscal year, the contribution rate is based on 80% of the full prefunding rate and 20% of the 10-year cash flow requirement rate. However, the limit on the annual increase in rate of 1.35% of payroll overrides the weighted average rate.

Fire:

<u>Employee Contribution</u>: Contribute 50% of the health premium subsidy and 25% of the dental premium subsidy as determined at each actuarial valuation based on a weighted average of:

• The cash flow requirement for the next ten years, and

• The full prefunding requirement based on: 1) 7.50% discount rate, 2) Entry Age Normal Funding Method, 3) 30-year closed amortization of the unfunded actuarial accrued liability. As of the June 30, 2011 valuation, there are 29 years left on the amortization period.

For the 2011-2012 fiscal year, the contribution rate is based on 40% of the full prefunding rate and 60% of the 10-year cash flow requirement rate. However, the limit on the annual increase in rate of 1.25% of payroll overrides the weighted average rate.

<u>City's Contribution</u>: Contribute 50% of the health premium subsidy and 75% of the dental premium subsidy as determined at each actuarial valuation based on a weighted average of:

• The cash flow requirement for the next ten years, and

• The full prefunding requirement based on: 1) 7.50% discount rate, 2) Entry Age Normal Funding Method, 3) 30-year closed amortization of the unfunded actuarial accrued liability. As of the June 30, 2011 valuation, there are 29 years left on the amortization period.

For the 2011-2012 fiscal year, the contribution rate is based on 40% of the full prefunding rate and 60% of the 10-year cash flow requirement rate. However, the limit on the annual increase in rate of 1.35% of payroll overrides the weighted average rate.



APPENDIX C GLOSSARY OF TERMS

1. Actuarial Assumptions

Assumptions as to the occurrence of future events affecting pension costs, such as: mortality, withdrawal, and retirement; changes in compensation; rates of investment earnings, and asset appreciation or depreciation; procedures used to determine the actuarial value of assets; and other relevant items.

2. Actuarial Cost Method

A procedure for determining the actuarial present value of pension plan benefits and expenses and for developing an allocation of such value to each year of service, usually in the form of a normal cost and an actuarial liability.

3. Actuarial Gain (Loss)

A measure of the difference between actual experience and that expected based upon a set of actuarial assumptions during the period between two actuarial valuation dates, as determined in accordance with a particular actuarial cost method.

4. Actuarial Liability

The portion of the actuarial present value of projected benefits which will not be paid by future normal costs. It represents the value of the past normal costs with interest to the valuation date.

5. Actuarial Present Value (Present Value)

The value as of a given date of a future amount or series of payments. The actuarial present value discounts the payments to the given date at the assumed investment return and includes the probability of the payment being made. As a simple example: assume you owe \$100 to a friend one year from now. Also, assume there is a 1% probability of your friend dying over the next year, in which case you won't be obligated to pay him. If the assumed investment return is 10%, the actuarial present value is:

		Probability	1		
Amount		of Payment	(1+Discount Rate)		
\$100	X	(101)	1/(1+.1)	=	\$90

6. Actuarial Valuation

The determination, as of a specified date, of the normal cost, actuarial liability, actuarial value of assets, and related actuarial present values for a pension plan.

7. Actuarial Value of Assets

The value of cash, investments and other property belonging to a pension plan as used by the actuary for the purpose of an actuarial valuation. The purpose of an actuarial value of assets is to smooth out fluctuations in market values. This way long-term costs are not distorted by short-term fluctuations in the market.



APPENDIX C GLOSSARY OF TERMS

8. Amortization Payment

The portion of the pension plan contribution which is designed to pay interest and principal on the unfunded actuarial liability in order to pay for that liability in a given number of years.

9. Entry Age Normal Actuarial Cost Method

A method under which the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated as a level percentage of pay from the individual's date of entry into the plan to the individual's assumed cessation of employment.

10. Normal Cost

That portion of the actuarial present value of pension plan benefits and expenses which is allocated to a valuation year by the actuarial cost method.

11. Unfunded Actuarial Liability

The excess of the actuarial liability over the actuarial value of assets.

12. Funded Percentage

The ratio of the actuarial value of assets to the actuarial liability.

13. Mortality Table

A set of percentages which estimate the probability of death at a particular point in time. Typically, the rates are annual and based on age and sex.

14. Discount Rate

The assumed interest rate used for converting projecting dollar related values to a present value as of the valuation date.

15. Medical Trend

The assumed increase in dollar related values in the future due to the increase in the cost of health care.



APPENDIX D LIST OF ABBREVIATIONS

Actuarial Accrued Liability (AAL)

Actuarial Valuation Report (AVR)

Annual Required Contribution (ARC)

Coordination of Benefits (COB)

Deductible and Coinsurance (DC)

Deferred Retirement Option Plan (DROP)

Durable Medical Equipment (DME)

Employee Assistance Program (EAP)

Employee Benefits Division (EBD)

Fiscal Year Ending (FYE)

Governmental Accounting Standards Board (GASB)

Hospital Emergency Room (ER)

In-Network (INN)

Inpatient (IP)

Medicare Eligible (ME)

Net Other Postemployment Benefit (NOO)

Non-Medicare Eligible (NME)

Not Applicable (NA)

Office Visit (OV)

Other Postemployment Benefit (OPEB)

Out-of-Network (OON)

Out-of-Pocket (OOP)

Outpatient (OP)

Pay-as-you-go (PAYGo)

Per Person Per Month (PPPM)

Pharmacy (Rx)

Preferred Provider Organization (PPO)

Primary Care Physician (PCP)

Specialist Care Provider (SCP)

Summary Plan Description (SPD)

Unfunded Actuarial Accrued Liability (UAAL)

Unfunded Actuarial Liability (UAL)

Urgent Care (UC)

