

**City of San José Federated City Employees' Retirement System** 

Actuarial Valuation Report as of June 30, 2016

**Produced by Cheiron** 

January 11, 2017

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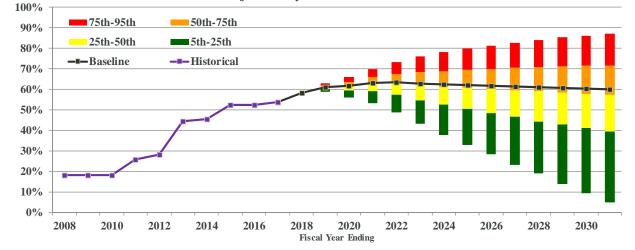


## **SECTION I – BOARD SUMMARY**

Highlights of this report are summarized in the tables and graphs below.

Contrib	outions				Funding S	tatı	<u>15</u>		
	Fiscal Yea	ar Ending	Actuarial				Valuati	on E	ate
	2018	2017	Deferred	Tier 2 Active		6/3	30/2016	6/3	0/2015
Member Rate	6.46%	6.33%	Vested 6%	0%	Actuarial Liability (AL)	\$	3,787	\$	3,570
City Rate	58.33%	53.60%	070	Tier 1					
City MOY Amount	\$ 160.1	\$ 138.6		Active	Market Value of Assets (MVA)		1,859		1,926
				28%	Unfunded AL (UAL) - MVA	\$	1,928	\$	1,644
Normal Cost Rate	20.45%	20.85%			Funded Ratio - MVA		49.1%		53.9%
Interest on MVA UAL	47.41%	43.63%	In Pay						
Additional UAL Rate	-3.06%	-4.55%	Status		Actuarial Value of Assets (AVA)		2,035		2,004
Total UAL Rate	44.34%	39.08%	66%		UAL - AVA	\$	1,752	\$	1,565
Total Rate	64.79%	59.93%			Funded Ratio - AVA		53.7%		56.1%
							Amoun	ts in	Millions









#### **SECTION I – BOARD SUMMARY**

## Membership

Underlying the changes in the actuarial valuation from one year to the next are changes in the membership of the System. These changes affect the liability of the System as well as contributions to the System. As shown in Table I-1 below, total membership grew 2.7% from 2015 to 2016. In particular, active membership increased 1.9% and total payroll increased by 6.1%. Approximately one third of active members are now Tier 2 members.

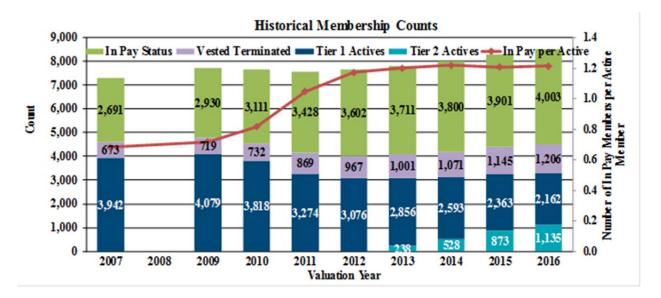
T	Table I- otal Memb				
	June	30, 2016	Jun	e 30, 2015	% Change
Active Members					
Tier 1		2,162		2,363	-8.5%
Tier 2		1,135		873	<u>30.0</u> %
Total Actives		3,297		3,236	1.9%
Terminated Vested Members					
Tier 1		1,038		1,047	-0.9%
Tier 2		168		98	<u>71.4</u> %
Total Terminated Vesteds		1,206		1,145	5.3%
Members In Pay Status					
Service Retirees		3,296		3,205	2.8%
Beneficiaries		511		493	3.7%
Disabled Retirees		196		203	- <u>3.4</u> %
Total In Pay Status		4,003		3,901	2.6%
Total Membership		8,506		8,282	2.7%
Active Member Payroll					
Tier 1	\$	186,249	\$	192,615	-3.3%
Tier 2		80,574		58,814	37.0%
Total	\$	266,823	\$	251,430	6.1%
Average Pay per Active Member					
Tier 1	\$	86.1	\$	81.5	5.7%
Tier 2		71.0		67.4	<u>5.4</u> %
Total	\$	80.9	\$	77.7	4.2%

Dollar amounts in thousands



#### **SECTION I – BOARD SUMMARY**

As shown in the chart below, the number of active members declined about 25% from 4,079 in 2009 to 3,076 in 2012. Since then, there has been a gradual increase in the number of active members to 3,297 in 2016. At the same time, the number of members in pay status has increased 37% from 2,930 in 2009 to 4,003 in 2016. As a result, the ratio of the members in pay status to the active members has increased from approximately 0.7 in 2009 to 1.2 in 2016. This type of progression is to be expected for a maturing plan over a long period of time, but the impact of the recession accelerated the trend significantly. As there are fewer actives to support each retiree, contributions tend to become more volatile and sensitive to gains and losses.



## **Assets and Liabilities**

This report measures assets and liabilities for funding purposes only. There is a separate report for financial reporting. Table I-2 on the next page summarizes the actuarial liability, assets, and related ratios for the System as of June 30, 2016 compared to June 30, 2015. The actuarial liability grew over 6%, reflecting the continued accrual of benefits and the change in discount rate that was adopted this year. Before reflecting the discount rate change, the actuarial liability grew approximately 4.4%. The discount rate change increased the actuarial liability another 1.6%.



## **SECTION I – BOARD SUMMARY**

Summary of Funder	Fable d Sta		late	d Ratios	
	Ju	ne 30, 2016	Ju	ne 30, 2015	% Change
Actuarial Liability					
Actives	\$	1,063,526	\$	1,015,529	4.7%
Deferred Vested		208,080		186,816	11.4%
In Pay Status		2,515,124		2,367,553	<u>6.2</u> %
Total	\$	3,786,730	\$	3,569,898	6.1%
Market Value of Assets (MVA)	\$	1,858,880	\$	1,925,774	-3.5%
Unfunded Actuarial Liability - MVA Basis	\$	1,927,850	\$	1,644,124	17.3%
Funding Ratio - MVA Basis		49.1%		53.9%	-9.0%
Actuarial Value of Assets (AVA)	\$	2,034,741	\$	2,004,481	1.5%
Unfunded Actuarial Liability - AVA Basis	\$	1,751,989	\$	1,565,417	11.9%
Funding Ratio - AVA Basis		53.7%		56.1%	-4.3%
FYE 2017 Expected Payroll	\$	266,823	\$	251,430	6.1%
Asset Leverage Ratio		7.0		7.7	-9.0%
Actuarial Liability Leverage Ratio		14.2		14.2	0.0%
Interest on UAL - MVA Basis	\$	128,206	\$	111,260	15.2%
Interest Cost as Percent of Payroll		48.0%		44.3%	8.6%

Dollar amounts in thousands

The market value of assets is less than the actuarial value, so if assumptions are met in the future, we expect an increase in contribution rates as the deferred asset losses are recognized in the actuarial value of assets.

The asset leverage ratio (market value of assets divided by payroll) of 7.0 means that if the System experiences a 10% loss on assets compared to the discount rate of 6.875%, the loss would be equivalent to 70% of payroll. Interest payments on such a loss would be approximately 4.8% of payroll. Interest payments on the current UAL are approximately 48% of payroll. As the System becomes better funded, the asset leverage ratio will increase, and if it was 100% funded, the leverage ratio would be 14.2 (actuarial liability divided by payroll). Higher asset leverage ratios indicate that a system is more sensitive to investment gains and losses. That is, the same level of investment gain or loss will have a greater impact on contribution rates for a system with a higher ratio than for a system with a lower ratio.

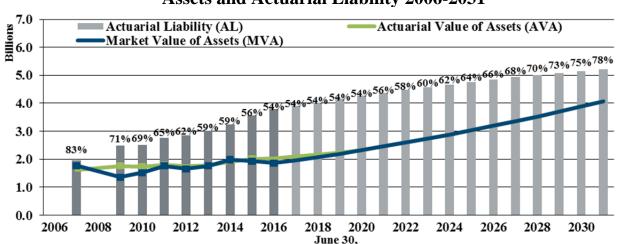


## **SECTION I – BOARD SUMMARY**

By comparison, the median asset leverage ratio in our survey of California retirement systems was 7.2, indicating that the System is slightly less sensitive to investment returns than the median California plan. The decline in asset leverage ratio reflects both the decline in the market value of assets and the increase in payroll.

Despite the tendency to focus on the most recent valuation results, it is important to remember that each valuation is merely a snapshot of the long-term progress of the System. The results of the current year's valuation should be evaluated in the context of historical trends, as well as trends expected into the future.

The chart below shows the historical and projected trends for assets (both market and smoothed actuarial) versus the actuarial liability, and also shows the progress of the funded ratios (based on the actuarial value of assets) since 2007. The historical actuarial liability is shown in dark gray while the projected actuarial liability is shown in a lighter gray. From 2007 to 2013, the funding ratio declined primarily because the System experienced lower than expected investment returns on the actuarial value of assets and reduced its assumption of future investment returns. Declines since 2014 are also primarily due to lower than expected investment returns and assumption changes, including further reductions in the discount rate. If all assumptions are met in the future including an expected return of 6.875% each year, the funded status is expected to reach about 78% by 2031.



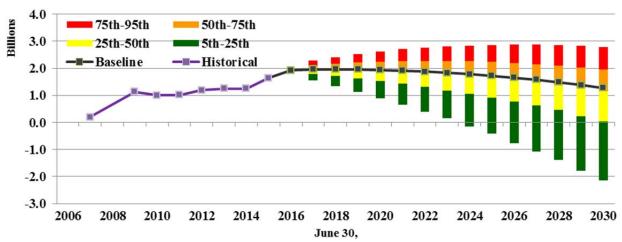
## Assets and Actuarial Liability 2006-2031

If experience has taught us anything, it is that there is a significant level of uncertainty in projections of the future. The largest source of uncertainty is the projection of investment returns. In order to better understand the potential impact of investment returns on the System, we have included stochastic projections throughout this report based on Meketa's 20-year assumed rate of return of 7.21% and estimated standard deviation of 11.91%. Each projection contains 10,000 trials that are 15 years in length.



## **SECTION I – BOARD SUMMARY**

The chart below shows the historic and stochastically projected unfunded actuarial liability based on the market value of assets. The black line shows the projected UAL for each year if all valuation assumptions are met, including a 6.875% investment return each and every year. The colored ranges represent different percentiles of the 10,000 results. For example, the red range represents the 5th through 25th percentile of the UAL for each year seen among the 10,000 trials. Based on the assumed distribution of investment returns, there is a 5% chance the result will be worse than the red range and a 5% chance that the result will be better than the green range.



Historical and Stochastic Projection of Unfunded Actuarial Liability

While the amortization methods are designed to pay off the entirety of the current UAL in 23 years, the stochastic projection shows that there is a 5% chance that it will be paid off in as early as eight years. It also shows, however, that the UAL could approach \$3.0 billion over a similar timeframe.

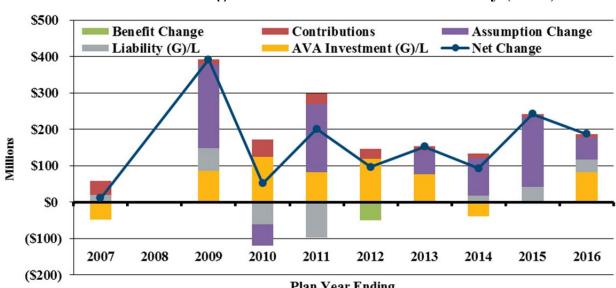
The following chart summarizes the historical changes in the unfunded actuarial liability over the last 10 years. Five categories of changes are shown: benefit changes, contributions, assumption changes, investment gains or losses on the actuarial value of assets, and liability gains or losses. The only benefit change in the last ten years that affected the UAL was the elimination of the SRBR in 2012. Actual contributions have consistently been less than the normal cost plus interest on the UAL, resulting in an annual increase in the amount of the UAL as shown by the red bars. This pattern is a result of the prior policy of a 30-year rolling amortization that is being phased out. Starting in 2009, the rolling amortization was converted to a closed amortization and new changes in the UAL are amortized over 20-year closed periods. As the 2009 amortization shortens and the phase-in of the 2015 assumption changes is complete, contributions will be sufficient to reduce the UAL.



#### **SECTION I – BOARD SUMMARY**

There have been significant assumption changes as shown by the purple bars, including reductions in the discount rate in steps from 8.25% in 2007 to 6.875% in 2016 that have significantly increased the measure of the unfunded actuarial liability. Investment losses have also contributed significantly to the growth in the UAL with 2007 and 2014 as the only years in the last ten in which there was an investment gain on the actuarial value of assets. This year is the second year in a row in which there was an actuarial loss on the actuarial liability, and six of the last nine actuarial valuations have reported an actuarial loss on the actuarial liability. In 2011, the only valuation in the last nine with a significant gain on the actuarial liability, there were significant one-time reductions in pay across the board that created the gain.

In aggregate, the UAL has increased in every year of the ten-year period as shown by the blue line.



## Historical Changes in Unfunded Actuarial Liability (UAL)

**Plan Year Ending** 



#### **SECTION I – BOARD SUMMARY**

Table I-3 below breaks out the sources of the changes in UAL for the fiscal year ending June 30, 2016. The UAL increased about \$187 million since the prior year. About \$82 million was due to investment losses on the actuarial value of assets and approximately \$60 million was due to the reduction in the discount rate from 7.0 percent to 6.875 percent. Of the \$33 million in liability losses for 2016, \$26 million is due to higher than expected salary increases. Finally, contributions less than normal cost plus interest on the UAL added about \$12 million to the UAL during the year.

Table I-3 Changes in Unfunded Actuarial Lia	bility	
		Amount
Unfunded Actuarial Liability, June 30, 2016	\$	1,751,989
Unfunded Actuarial Liability, June 30, 2015		1,565,417
Change in Unfunded Actuarial Liability	\$	186,572
Sources of Changes		
Benefit Changes	\$	0
Assumption Changes		60,233
Contributions less Normal Cost and Interest on UAL		11,774
Investment (gain) or loss on Actuarial Value of Assets		81,539
Liability (gain) or loss		
Salary experience	\$	23,325
Retirement experience		6,276
Mortality experience		1,067
Other experience		2,358
Total Liability (gain) or loss	\$	33,026
Total Changes	\$	186,572

Dollar amounts in thousands



## **SECTION I – BOARD SUMMARY**

## **Contribution Rates**

The System's contribution policy sets City contributions for Tier 1 equal to a portion  $(8/11^{\text{th}})$  of the Normal Cost Rate (plus all of the rate attributable to reciprocity) including administrative expenses plus the UAL rate.

For Tier 2, City contributions equal 50% of the total contribution rate for Tier 2.

Member contributions equal 3/11<sup>th</sup> of the Normal Cost Rate (excluding reciprocity) for Tier 1 and 50% of the total contribution rate for Tier 2.

Table I-4 below summarizes the member and City contribution rates and amounts for the fiscal years ending in 2017 and 2018. Tier 1 rates have increased significantly from 2017 to 2018, reflecting the discount rate change, the phase-in of the 2015 assumption changes and the decline in Tier 1 payroll. Tier 2 rates have increased slightly due to the discount rate change.

	Component	Table I- s of Cont		ntes		
	Fiscal	Year Endin	g 2018	<b>Fiscal</b> Y	Year Ending	g 2017
	NC	UAL	Total	NC	UAL	Total
Tier 1						
Member Rate	6.60%	0.00%	6.60%	6.47%	0.00%	6.47%
City Rate	18.00%	76.04%	94.04%	17.70%	<u>60.36</u> %	78.06%
Total Rate	24.60%	76.04%	100.64%	24.17%	60.36%	84.53%
Projected Payroll			\$ 162,812			\$ 170,792
City Contribution Amounts						
Beginning of Year	28,863	121,430	\$ 150,293	29,917	100,257	\$ 130,174
Throughout the Year	29,306	123,803	\$ 153,109	30,230	103,095	\$ 133,325
Tier 2						
Member Rate	6.23%	0.02%	6.25%	6.02%	0.02%	6.04%
City Rate	6.23%	0.02%	6.25%	6.02%	0.02%	6.04%
Total Rate	12.46%	0.04%	12.50%	12.04%	0.04%	12.08%
Projected Payroll			\$ 111,616			\$ 87,803
City Contribution Amounts						
Beginning of Year	6,849	(1)	\$ 6,848	5,231	(54)	\$ 5,177
Throughout the Year	6,954	22	\$ 6,976	5,286	17	\$ 5,303

Dollar amounts in thousands

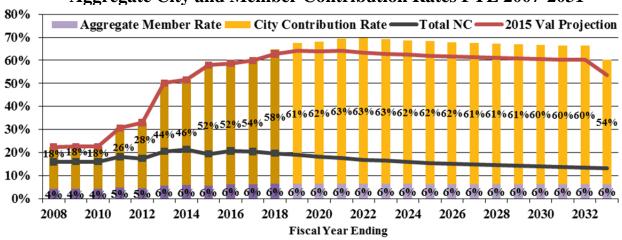
The change in the discount rate increased the actuarial liability by approximately 1.6%, increasing the aggregate UAL contribution rate by 1.7% of Tier 1 and Tier 2 payroll. It also



## **SECTION I – BOARD SUMMARY**

increased the total normal cost rate by 0.7% of pay for Tier 1 members and by 0.3% for Tier 2 members.

The chart below shows the historical and projected aggregate member contribution rates (purple bars) and City contribution rates (gold bars) compared to the projection of member plus City contributions from the prior valuation, indicated by the red line. These contribution rates assume that all assumptions are met. The black line shows the historical and projected total normal cost rate. Historical rates and rates calculated through the fiscal year ending June 30, 2018 are shown in a darker shade than the projected future contribution rates.



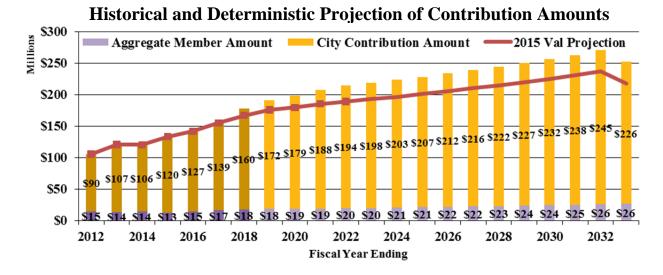
Aggregate City and Member Contribution Rates FYE 2007-2031

The aggregate City contribution rate has increased dramatically since FYE 2010 primarily due to investment losses, assumption changes, and reductions in payroll that increased the UAL rate. In aggregate, the discount rate over this period has been reduced from 8.25% to 6.875%. Future aggregate City contribution rates are expected to increase slightly in the next few years due to the recognition of recent investment losses and the phase-in of the amortization of the 2015 assumption changes, and then gradually decrease over time after that. The gradual decrease in the total rate is driven by the projected gradual decrease in total normal cost rate as Tier 2 becomes a greater proportion of the active membership. After the projection period shown, contribution rates are expected to drop more rapidly as some amortization bases are fully paid off.

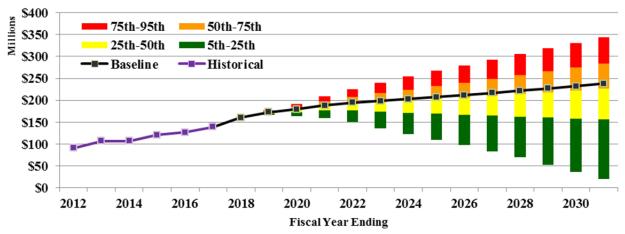
The chart on the following page shows historical and projected member (purple bars) and City (gold bars) contribution amounts (assuming contributions throughout the year) compared to the projected amounts shown in the prior valuation. If all actuarial assumptions are exactly met, City contributions are expected to increase at a rate slower than payroll growth from \$160 million in FYE 2018 to a peak of approximately \$245 million in FYE 2032, before declining as portions of the UAL are paid off.



## **SECTION I – BOARD SUMMARY**



The chart below shows the historical and stochastic projection of City contribution amounts. The purple line shows the historical amounts, and the black line shows the projected contribution amount for each year if all assumptions are met. The colored ranges represent different percentiles of the 10,000 trials. There is significant uncertainty in the level of City contributions depending on investment returns.



Historical and Stochastic Projection of City Contribution Amounts

In the worst scenarios, the City's contribution amount could exceed \$250 million by 2024 and \$300 million by 2028. In the best scenarios, the City's contribution amount could drop below \$100 million by 2026. The chart on the dashboard (page 1) shows similar information based on City contribution rates as a percentage of payroll instead of contribution amounts.



#### **SECTION II - CERTIFICATION**

The purpose of this report is to present the June 30, 2016 Actuarial Valuation of the City of San José Federated City Employees' Retirement System ("System"). This report is for the use of the System and the City of San José.

In preparing our report, we relied on information, some oral and some written, supplied by the Plan. This information includes, but is not limited to, the plan provisions, employee data, and financial information. We performed an informal examination of the obvious characteristics of the data for reasonableness and consistency in accordance with Actuarial Standard of Practice No. 23.

The discount rate was adopted at the December 15, 2016 Board meeting with our input. All other assumptions in this report were adopted at the November 19, 2015 Board meeting based on recommendations from our Experience Study covering plan experience during the period from July 1, 2010 through June 30, 2015. Please refer to the Experience Study Report for an explanation of the rationale for each assumption.

The liability measures and funding ratios in this report are for the purpose of establishing contribution rates. These measures are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the System's benefit obligations.

Future actuarial measurements may differ significantly from the current measurements due to such factors as the following: plan experience differing from that anticipated by the economic or demographic assumptions; changes in economic or demographic assumptions; and, changes in plan provisions or applicable law.

To the best of our knowledge, this report and its contents have been prepared in accordance with generally recognized and accepted actuarial principles and practices that are consistent with the Code of Professional Conduct and applicable Actuarial Standards of Practice set out by the Actuarial Standards Board. Furthermore, as credentialed actuaries, we meet the Qualification Standards of the American Academy of Actuaries to render the opinion contained in this report. This report does not address any contractual or legal issues. We are not attorneys, and our firm does not provide any legal services or advice.

This report was prepared for the City of San José Federated City Employees' Retirement System for the purposes described herein. Other users of this report are not intended users as defined in the Actuarial Standards of Practice, and Cheiron assumes no duty or liability to any other user.

Within R. Hallank

William R. Hallmark, ASA, FCA, MAAA, EA Consulting Actuary

Gene Kalwarski, FSA, FCA, MAAA, EA Principal Consulting Actuary



## **SECTION III - ASSETS**

The System uses and discloses two different asset measurements: the market value and actuarial value of assets. The market value represents the value of the assets if they were liquidated on the valuation date. The actuarial value of assets is a value that smooths annual investment returns over five years to reduce the impact of short-term investment volatility on employer contribution rates. The market value of assets is used primarily for reporting and disclosure, and the actuarial value of assets is used primarily to determine contribution rates.

This section shows the changes in the market value of assets and develops the actuarial value of assets.

## **Statement of Change in Market Value of Assets**

Table III-1 shows the changes in the market value of assets for the current and prior fiscal years for each tier.

	Change	in	Table I Market	III-1 Value of A	ssets			
	Fiscal	Ye	ar Ending	2016	Fiscal	l Ye	ar Ending	2015
	Tier 1	Tier 1 Tier 2		Total	Tier 1	Tier 2		Total
Beginning Market Value	\$1,917,339	\$	8,435	\$1,925,774	\$1,978,358	\$	4,146	\$1,982,504
Contributions Member City Total	11,952 125,488 \$ 137,440	\$	3,968 3,968 7,936	15,920 <u>129,456</u> \$ 145,376	11,062 <u>112,192</u> \$ 123,254	\$	2,559 2,559 5,118	13,621 <u>114,751</u> \$ 128,372
Net Investment Earnings	(34,786)	Ŧ	(225)	(35,011)	(16,587)	-	(53)	(16,640)
Benefit Payments	(172,983)		(335)	(173,318)	(164,264)		(299)	(164,563)
Administrative Expenses	(3,853)		(88)	(3,941)	(3,422)		(477)	(3,899)
Market Value, End of Year	\$1,843,157	\$	15,723	\$1,858,880	\$1,917,339	\$	8,435	\$1,925,774
Estimated Rate of Return	-1.8%		-1.8%	-1.8%	-0.8%		-0.8%	-0.8%

Dollar amounts in thousands

The net investment earnings for the year ended June 30, 2016 represent approximately a -1.8% return on the market value of assets compared to an assumed return of 7.00%. This return produced an investment loss of \$173.1 million for the year ending June 30, 2016. For the year ended June 30, 2015, the net investment return was approximately -0.8% (7.00% was assumed), which produced an investment loss of \$158.0 million.



## **SECTION III - ASSETS**

## **Actuarial Value of Assets**

To determine on-going contributions, most pension systems utilize an actuarial value of assets that differs from the market value of assets. The actuarial value of assets smooths year-to-year market value returns in order to reduce the volatility of contributions.

The actuarial value of assets is calculated by recognizing the deviation of actual investment returns compared to the expected return (7.00% for FYE 2016 and 2015, 7.25% for FYE 2014, and 7.50% for FYE 2013) over a five-year period. The dollar amount of the expected return on the market value of assets is determined using actual contributions, benefit payments, and administrative expenses during the year. Any difference between this amount and the actual net investment earnings is considered a gain or loss. Table III-2 below shows the calculation of the actuarial value of assets separately for Tier 1 and Tier 2. For each of the last four years, it shows the actual earnings, the expected earnings, the gain or loss, and the portion of the gain or loss that is not recognized in the current actuarial value of assets. These deferred amounts will be recognized in future years.



## **SECTION III - ASSETS**

	D	evelopme	nt	Table of Actua		I-2 al Value (	of.	Assets				
				Tier 1								
		Basic		COLA		Total		Basic		COLA		Total
Market Value of Assets (MVA)	\$	1,283,882	\$	559,275	\$	1,843,157	\$	14,213	\$	1,511	\$	15,723
FYE 2016												
Actual Earnings		(24,477)		(10,310)		(34,787)		(203)		(21)		(224)
Expected Earnings		95,959		41,366		137,325		771		78		849
Investment Gain or (Loss)		(120,436)		(51,676)	_	(172,112)		(974)		(99)		(1,073)
Deferred (80%)		(96,349)		(41,340)		(137,689)		(779)		(79)		(858)
FYE 2015												
Actual Earnings		(11,897)		(4,691)		(16,588)		(49)		(5)		(54)
Expected Earnings		100,386		40,564		140,949		403		37		440
Investment Gain or (Loss)		(112,283)		(45,255)		(157,537)		(452)		(42)		(494)
Deferred (60%)		(67,370)		(27,153)		(94,522)		(271)		(25)		(296)
FYE 2014												
Actual Earnings	\$	193,556	\$	69,725	\$	263,281	\$	374	\$	32	\$	406
Expected Earnings		93,765		36,000	_	129,765		150	_	13	_	163
Investment Gain or (Loss)		99,791		33,725		133,516		224		19		243
Deferred (40%)	\$	39,917	\$	13,490	\$	53,407	\$	90	\$	7	\$	97
<u>FYE 2013</u>												
Actual Earnings	\$	109,541	\$	36,811	\$	146,353	\$	12	\$	1	\$	13
Expected Earnings	_	92,786		33,568		126,354	_	10		1		11
Investment Gain or (Loss)		16,755		3,243		19,999		2		0		2
Deferred (20%)	\$	3,351	\$	649	\$	4,000	\$	0	\$	0	\$	0
Total Deferred Gain or (Loss)	\$	(120,451)	\$	(54,354)	\$	(174,805)	\$	(960)	\$	(97)	\$	(1,057)
Actuarial Value of Assets	\$	1,404,333	\$	613,629	\$	2,017,961	\$	15,173	\$	1,607	\$	16,780
Ratio of Actuarial to Market		109.4%		109.7%		109.5%		106.8%		106.4%		106.7%
Estimated Rate of Return		3.0%		3.1%		3.0%		4.7%		4.7%		4.7%

Dollar amounts in thousands

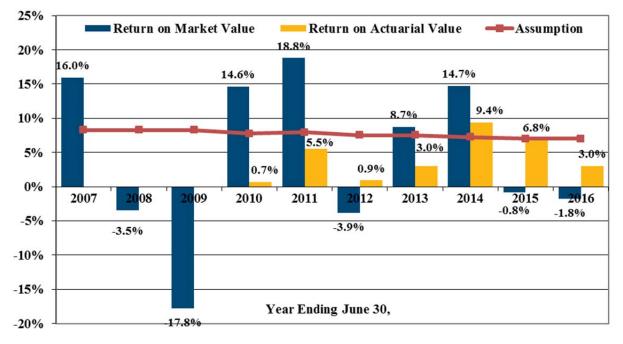
On an actuarial value of assets basis, the aggregate return for the year ending June 30, 2016 was 3.0% for Tier 1 and 4.7% for Tier 2, both less than the assumed return of 7.00%, but more than the return on the market value of assets. This return on the actuarial value of assets produced an investment loss of \$81.5 million for the year ending June 30, 2016.

As shown in the chart below, over the last ten years the investment return on the market value of assets has varied significantly from negative 17.8% in 2009 to 18.8% in 2011. The geometric average return was 3.1% and 3.9% over the last five and 10 years respectively. The return on the actuarial value of assets is more stable than on the market value with a geometric average of



## **SECTION III - ASSETS**

4.6% over the last five years. The return on the actuarial value of assets was not reported prior to 2010 by the prior actuary when valuations were performed every two years.



## **Historical Rates of Return**



## SECTION IV - MEASURES OF LIABILITY

This section presents detailed information on liability measures for the System for funding purposes, including:

- Present value of future benefits,
- Normal cost,
- Actuarial liability, and
- Analysis of changes in the unfunded actuarial liability during the year.

**Present Value of Future Benefits:** The present value of future benefits represents the expected amount of money needed today if all assumptions are met to pay for all benefits both earned as of the valuation date and expected to be earned in the future by current plan members under the current plan provisions. Table IV-1 below shows the present value of future benefits as of June 30, 2016 and June 30, 2015 separately by Tier.

Table IV-1         Present Value of Future Benefits												
			Ju	ne 30, 2016			Ju	ne 30, 2015				
		Basic		COLA		Total		Total	% Change			
Tier 1												
Actives	\$	924,294	\$	372,489	\$	1,296,783	\$	1,266,593	2.4%			
Deferred Vested		146,501		60,609		207,110		186,340	11.1%			
In Pay Status		1,444,676		1,070,438		2,515,114		2,367,553	6.2%			
Tier 1 Total	\$	2,515,471	\$	1,503,536	\$	4,019,007	\$	3,820,486	5.2%			
Tier 2												
Actives	\$	83,251	\$	11,636	\$	94,887	\$	62,358	52.2%			
Deferred Vested		932		38		970		476	103.8%			
Tier 2 Total	\$	84,183	\$	11,674	\$	95,857	\$	62,834	52.6%			
Total	\$	2,599,654	\$	1,515,210	\$	4,114,864	\$	3,883,320	6.0%			

Dollar amounts in thousands

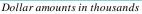


## SECTION IV - MEASURES OF LIABILITY

## **Normal Cost**

Under the Entry Age (EA) actuarial cost method, the present value of future benefits for each individual is spread over the individual's expected working career under the System as a level percentage of the individual's expected pay. The normal cost rate is determined by taking the value, as of entry age into the System, of each member's projected future benefits divided by the value, also at entry age, of the each member's expected future salary. The normal cost rate is multiplied by current salary to determine each member's normal cost. The normal cost of the System is the sum of the normal costs for each individual. The normal cost represents the expected amount of money needed to fund the benefits attributed to the next year of service under the Entry Age actuarial cost method. In addition, administrative expenses are added to the EA normal cost rate to get the total normal cost rate. Table IV-2 below shows the EA normal cost and Total normal cost rates as of June 30, 2016 and June 30, 2015 separately by Tier.

Table IV-2 Normal Cost												
			Ju	ne 30, 2016			Jur	ne 30, 2015				
		Basic		COLA		Total		Total	% Change			
Tier 1												
Retirement	\$	19,802	\$	7,924	\$	27,726	\$	28,002	-1.0%			
Termination		7,368		2,163		9,531		9,807	-2.8%			
Death		549		219		768		925	-17.0%			
Disability		955		413		1,368		1,424	-3.9%			
Reciprocity		477		201		678		759	- <u>10.7</u> %			
Total	\$	29,151	\$	10,920	\$	40,071	\$	40,917	-2.1%			
PV of Annual Payroll	\$	169,790	\$	169,790	\$	169,790	\$	176,632	-3.9%			
Normal Cost Rate		17.17%		6.43%		23.60%		23.17%	1.9%			
Admin Expense		0.70%		0.30%		1.00%		1.00%	0.0%			
Total Rate		17.87%		6.73%		24.60%		24.17%	1.8%			
Tier 2												
Retirement	\$	5,493	\$	811	\$	6,304	\$	4,387	43.7%			
Termination		1,410		128		1,538		1,070	43.7%			
Death		92		12		104		83	25.3%			
Disability	_	356	_	59	_	415	_	294	41.2%			
Total	\$	7,351	\$	1,010	\$	8,361	\$	5,834	43.3%			
PV of Annual Payroll	\$	72,923	\$	72,923	\$	72,923	\$	52,868	37.9%			
Normal Cost Rate		10.08%		1.38%		11.46%		11.04%	3.8%			
Admin Expense		0.90%		0.10%		1.00%		1.00%	0.0%			
Total Rate		10.98%		1.48%		12.46%		12.04%	3.5%			





#### SECTION IV - MEASURES OF LIABILITY

## **Actuarial Liability**

The actuarial liability represents the expected amount of money needed today if all assumptions are met to pay for benefits attributed to service prior to the valuation date under the Entry Age actuarial cost method. As such, it is the amount of assets targeted by the actuarial cost method for the System to hold as of the valuation date. It is not the amount necessary to settle the obligation. Table IV-3 below shows the actuarial liability as of June 30, 2016 and June 30, 2015 separately by Tier.

		A	Table ] Actuarial I					
		Ju	me 30, 2016		Ju	ne 30, 2015		
	Basic		COLA	Total		Total	% Change	
Tier 1								
Actives								
Retirement	\$ 690,893	\$	276,861	\$ 967,754	\$	927,749	4.3%	
Termination	38,621		22,074	60,695		59,145	2.6%	
Death	5,580		2,057	7,637		8,831	-13.5%	
Disability	 7,798		3,053	 10,851		10,794	0.5%	
Total Actives	\$ 742,892	\$	304,045	\$ 1,046,937	\$	1,006,519	4.0%	
Deferred Vested	\$ 146,501	\$	60,609	\$ 207,110	\$	186,340	11.1%	
In Pay Status								
Retirees	\$ 1,327,805	\$	955,785	\$ 2,283,590	\$	2,149,044	6.3%	
Beneficiaries	72,956		73,669	146,625		133,729	9.6%	
Disabled	43,915		40,984	84,899		84,780	0.1%	
Total In Pay Status	\$ 1,444,676	\$	1,070,438	\$ 2,515,114	\$	2,367,553	6.2%	
Tier 1 Total	\$ 2,334,069	\$	1,435,092	\$ 3,769,161	\$	3,560,412	5.9%	
Tier 2								
Actives								
Retirement	\$ 11,774	\$	1,743	\$ 13,517	\$	6,603	104.7%	
Termination	1,992		274	2,266		1,947	16.4%	
Death	192		22	214		135	58.5%	
Disability	508		83	591		326	81.3%	
Total Actives	\$ 14,466	\$	2,122	\$ 16,588	\$	9,011	84.1%	
Deferred Vested	932		38	970		476	103.8%	
Tier 2 Total	\$ 15,398	\$	2,160	\$ 17,558	\$	9,487	85.1%	
System Total	\$ 2,349,467	\$	1,437,252	\$ 3,786,719	\$	3,569,899	6.1%	

Dollar amounts in thousands



## **SECTION V - CONTRIBUTIONS**

## Amortization of the Unfunded Actuarial Liability

Under the contribution allocation procedure employed by the System, there are two components to the contribution: the normal cost (including administrative expenses) and an amortization payment on the unfunded actuarial liability. The normal cost rate was developed in Section IV. This section develops the UAL contribution rate.

The difference between the actuarial liability and the actuarial value of assets is the unfunded actuarial liability. The UAL is made up of the unamortized UAL as of June 30, 2015 plus the impact of the 2016 experience, the 2016 assumption changes, and the 2015 UAL payment that is made by the City on July 1, 2016.

Table V-1(a) provides the payment schedule to amortize the Tier 1 UAL as of June 30, 2009 over 30 years, and any additional actuarial gains/(losses), assumption or method changes after June 30, 2009 over 20 years from the valuation in which they are first recognized. Table V-1(b) provides the payment schedule to amortize the components of the Tier 2 UAL over 20 years from the valuation in which the component is first recognized. The amortization payment for the 2015 assumption changes is phased in over a 3-year period such that the payment in the first year is one third of the regular amortization payment. The amortization payments increase 2.85% each year so that they are a level percent of expected combined Tier 1 and Tier 2 payroll.

	Table V-1(a)UAL Amortization - Tier 1													
		Out	sta	nding Bala	nc	e	Remaining			P	ayment			
		Basic		COLA		Total	Period	Basic		COLA			Total	
Golden Handshake	\$	17,073	\$	4,152	\$	21,225	23	\$	1,172	\$	285	\$	1,457	
2009 UAL		611,744		149,808		761,552	23		41,987		10,282		52,270	
2010 (Gain) or Loss		44,475		3,241		47,716	14		4,306		314		4,619	
2010 Assumption Change		(35,727)		(19,833)		(55,561)	14		(3,459)		(1,920)		(5,379)	
2011 (Gain) or Loss		8,889		(11,735)		(2,847)	15		817		(1,079)		(262)	
2011 Assumption Changes		110,987		66,895		177,881	15		10,205		6,151		16,355	
2012 (Gain) or Loss		(185,200)		298,081		112,881	16	(	(16,243)		26,143		9,900	
SRBR Elimination		(41,482)				(41,482)	16 (3,		(3,638)	)		(3,638		
2013 (Gain) or Loss		50,448		21,087		71,535	17		4,236		1,771		6,007	
2013 Assumption Changes		31,267		30,656		61,923	17		2,626		2,574		5,200	
2014 (Gain) or Loss		(22,756)		(2,325)		(25,080)	18		(1,836)		(188)		(2,023)	
2014 Assumption Changes		58,516		43,285		101,801	18		4,721		3,492		8,213	
2015 (Gain) or Loss		28,351		20,104		48,455	19		2,204		1,563		3,767	
2015 Assumption Changes		94,657		105,009		199,667	19		4,905		5,442		10,347	
2016 (Gain) or Loss		77,617		34,492		112,108	20		5,829		2,590		8,419	
2016 Assumption Changes		32,245		27,515		59,760	20		2,422		2,066		4,488	
7/1/2016 Payment		48,632		51,033		99,665								
Total	\$	929,736	\$	821,464	\$	1,751,200		\$	60,254	\$	59,486	<b>\$</b> 1	119,740	

Dollar amounts in thousands

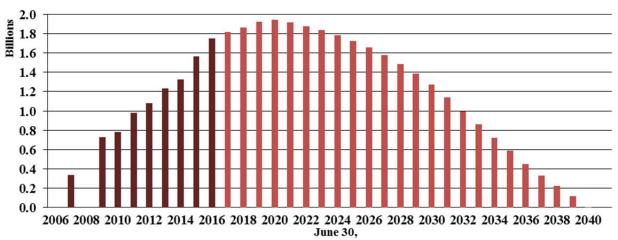


Table V-1 (b)UAL Amortization - Tier 2													
		Out	nding Bala	Remaining			P	Payment					
		Basic		COLA		Total	Period	]	Basic	(	COLA	%	of Pay
2013 (Gain) or Loss	\$	40	\$	10	\$	49	17	\$	3	\$	1	\$	4
2013 Assumption Changes		1		(1)		0	17		0		(0)		0
2014 (Gain) or Loss		(620)		1		(619)	18		(50)		0		(50)
2014 Assumption Changes		94		19		113	18		8		2		9
2015 (Gain) or Loss		717		173		891	19		56		13		69
2015 Assumption Changes		330		91		421	19		17		5		22
2016 (Gain) or Loss		(740)		160		(581)	20		(56)		12		(44)
2016 Assumption Changes		388		84		473	20		29		6		36
7/1/2016 Payment		24		18		42			0		0		0
Total	\$	234	\$	555	\$	789		\$	7	\$	39	\$	46

## **SECTION V - CONTRIBUTIONS**

Dollar amounts in thousands

The chart below shows the historical UAL and its projected decline if all assumptions are met as unrecognized investment gains and losses from the asset smoothing method are recognized over the next four years and as payments are made on the amortization schedules over the next 23 years.



## Historical and Deterministic Projected Unfunded Actuarial Liability

This amortization structure results in a total UAL rate of 44.4% of payroll for FYE 2018, which is less than the amount needed to pay the interest on the UAL based on the market value of assets (48.0% of payroll). As a result, the dollar amount of the UAL is expected to increase in the short term as shown in the chart above. As the recent investment losses are recognized in the actuarial value of assets, the phase-in of the amortization for the 2015 assumption changes is completed and as the remaining period for the amortization of the 2009 UAL shortens, the UAL rate will exceed the interest cost on the UAL and pay off the principal and interest in 23 years.



#### **SECTION V - CONTRIBUTIONS**

## **Contribution Rates and Amounts**

Tier 1 members pay 3/11ths of the EA normal cost (including administrative expenses, but excluding reciprocity normal cost). For Tier 1, the City pays 8/11ths of the EA normal cost (including administrative expenses, but excluding reciprocity normal cost) plus the reciprocity normal cost and the UAL payments shown above.

For Tier 2, members and the City each pay half of the EA normal cost, half of administrative expenses, and half of the UAL payments.

Table V-2 shows the components of the contribution rates for FYE 2018 and 2017. The UAL rate is calculated as the payment shown in Table V-1 increased with one-half year of interest and divided by the projected payroll for the fiscal year. For FYE 2018, the projected payroll is \$162.8 million for Tier 1 and \$111.6 million for Tier 2.

	Co	Table V ntribution				
_	Fiscal `	Year Ending	<u>; 2018</u>	Fiscal Y	; 2017	
	Basic	COLA	Total	Basic	COLA	Total
Tier 1						
Member Rate	4.80%	1.80%	6.60%	4.75%	1.72%	6.47%
City Service Normal Rate	12.79%	4.81%	17.60%	12.69%	4.58%	17.27%
City Reciprocity Normal Rate	0.28%	0.12%	0.40%	0.21%	0.22%	0.43%
City Normal Cost Rate	13.07%	4.93%	18.00%	12.90%	4.80%	17.70%
City Deficiency Rate	37.52%	37.59%	75.11%	28.76%	30.74%	59.49%
City Golden Handshake Rate	0.74%	0.19%	0.93%	0.70%	0.17%	0.87%
City UAL Rate	38.26%	37.78%	76.04%	29.45%	30.91%	60.36%
City Rate	51.33%	42.71%	94.04%	42.35%	35.71%	78.06%
Tier 2						
Member Normal Rate	5.49%	0.74%	6.23%	5.34%	0.68%	6.02%
Member UAL Rate	0.00%	0.02%	0.02%	0.01%	0.01%	0.02%
Member Rate	5.49%	0.76%	6.25%	5.35%	0.69%	6.04%
City Normal Cost Rate	5.49%	0.74%	6.23%	5.34%	0.68%	6.02%
City UAL Rate	0.00%	0.02%	0.02%	0.01%	0.01%	0.02%
City Rate	5.49%	0.76%	6.25%	5.35%	0.69%	6.04%



#### **SECTION V - CONTRIBUTIONS**

Table V-3 shows the City's contribution dollar amounts for FYE 2018 assuming contributions are made at the beginning of the fiscal year. In accordance with the Board's policy, contributions made at the beginning of FYE 2018 are discounted for one-half year of interest at 55% of the valuation discount rate. To the extent contributions are made after the beginning of the fiscal year, the amounts should be adjusted for interest.

C	Table V-3         City Contribution Amounts (BOY)													
	July 1, 2017							July 1, 2016						
		Basic	(	COLA		Total		Basic	(	COLA		Total		
<u>Tier 1</u>														
City Service Normal Cost	\$	20,509	\$	7,713	\$	28,222	\$	21,449	\$	7,741	\$	29,191		
City Reciprocity Normal Cost		449		192		641		355		372		727		
City Normal Cost	\$	20,958	\$	7,905	\$	28,863	\$	21,804	\$	8,113	\$	29,918		
City Deficiency Cost	\$	60,164	\$	60,276	\$1	20,439	\$	48,605	\$	51,957	\$1	00,561		
City Golden Handshake Cost		1,187		305		1,491		1,181		287		1,468		
City UAL Cost	\$	61,350	\$	60,580	\$1	21,931	\$	49,785	\$	52,244	\$1	102,029		
City Contribution	\$	82,035	\$	68,259	\$1	50,293	\$	71,589	\$	60,357	\$1	31,946		
Tier 2														
City Normal Cost	\$	6,035	\$	813	\$	6,849	\$	4,640	\$	591	\$	5,231		
City UAL Cost		0		22		22		8		8		17		
City Contribution	\$	6,015	\$	833	\$	6,848	\$	4,649	\$	599	\$	5,248		

Dollar amounts in thousands

Table V-4 shows sources for the change in the Tier 1 contribution rates and the City's Tier 1 contribution amount from the rates and amount calculated in the prior report. The increase in the City's Tier 1 contribution rate is due to the discount rate change, the phase-in of the 2015 assumption changes, investment and demographic experience. Payroll for Tier 1 is expected to decrease over time as members leave the system and new entrants join Tier 2. However, Tier 1 payroll is larger than was projected in the last valuation, partially offsetting the UAL rate increase from asset experience, demographic experience, and assumption changes.



## **SECTION V - CONTRIBUTIONS**

Reconciliation of C	Table V-4           Reconciliation of Changes in Tier 1 Contribution Rates and Amounts											
	Member Rate	City Normal Cost	City UAL Rate	City Total Rate	Projected Payroll	City Amount						
FYE 2017 Contribution	6.47%	17.70%	60.36%	78.06%	\$170,792	\$ 133,325						
Expected FYE 2018 Contribution	6.47%	17.70%	73.04%	90.74%	158,042	143,407						
Changes Due to:												
Asset experience	0.00%	0.00%	1.51%	1.51%	158,042	2,386						
Demographic experience	-0.06%	-0.22%	1.73%	1.51%	158,042	2,386						
Payroll Change	0.00%	0.00%	-2.26%	-2.26%	162,812	795						
Assumption Change	0.19%	0.52%	2.02%	2.54%	162,812	4,135						
Subtotal	0.13%	0.30%	3.00%	3.30%	162,812	\$ 9,702						
FYE 2018 Contribution	6.60%	18.00%	76.04%	94.04%	\$162,812	\$ 153,109						

Dollar amounts in thousands

Table V-5 shows sources for the change in the Tier 2 contribution rates and the City's Tier 2 contribution amount from the rates and amount calculated in the prior report. The increase in the City's Tier 2 contribution rate is primarily due to the discount rate change.

Reconciliation of Changes in Tie	Table V-5 er 2 Member +		ribution I	Rates and .	Amounts
	Normal	UAL	Total	Projected	
	Cost	Rate	Rate	Payroll	Amount
FYE 2017 Contribution	12.04%	0.04%	12.08%	\$ 87,803	\$ 10,607
Expected FYE 2018 Contribution	12.04%	0.10%	12.14%	107,924	13,102
Changes Due to:					
Investment experience	0.00%	-0.12%	-0.12%	107,924	(130)
Demographic experience	0.12%	0.08%	0.20%	107,924	216
Payroll Change	0.00%	-0.04%	-0.04%	111,616	407
Assumption Change	0.30%	0.02%	0.32%	111,616	357
Subtotal	0.42%	-0.06%	0.36%	111,616	\$ 850
FYE 2018 Contribution	12.46%	0.04%	12.50%	\$111,616	\$ 13,952

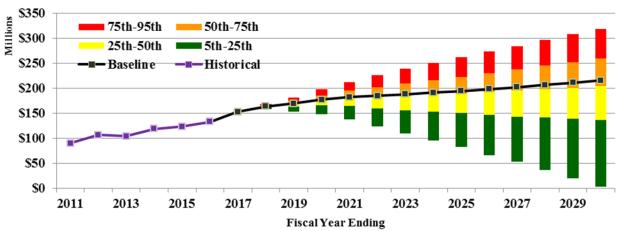
Dollar amounts in thousands

With declining payroll for the closed Tier 1, projections of contribution rates are not meaningful. As a result, the projections shown below show the projected range of City contribution amounts for Tier 1. For the fiscal year ending 2024 (based on the 2022 valuation), the range from the 5<sup>th</sup>



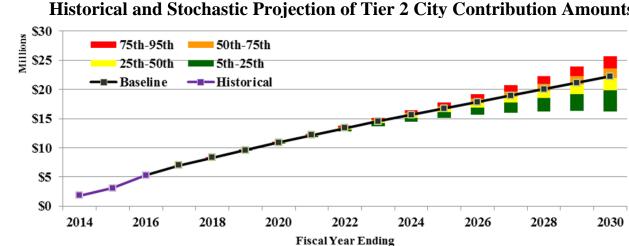
## **SECTION V - CONTRIBUTIONS**

to 95<sup>th</sup> percentile for City's Tier 1 contribution is from \$90 million to \$249 million. By the end of the projection period, the range extends up to \$314 million.



Historical and Stochastic Projection of Tier 1 City Contribution Amounts

Because Tier 2 is relatively young and growing rapidly, the contribution amounts are much less sensitive to investment returns. By the end of the projection period, the range from the 5<sup>th</sup> to 95<sup>th</sup> percentile for City's Tier 2 contribution is only from \$16 million to \$26 million. Tier 2 member contributions are identical to the City's contributions.



Historical and Stochastic Projection of Tier 2 City Contribution Amounts



#### SECTION VI - ACTUARIAL SECTION OF THE CAFR

The Government Finance Officers Association (GFOA) maintains a checklist of items to be included in the System's Comprehensive Annual Financial Report (CAFR) in order to receive recognition for excellence in financial reporting. The schedules in this section are listed by the GFOA for inclusion in the Actuarial Section of the System's CAFR. All amounts prior to June 30, 2010 were calculated by the prior actuary.

		Schedule	Table VI-1     of Funding	Progress		
Actuarial Valuation Date	Actuarial Value of Assets	Actuarial Liability (AL)	Unfunded AL	Funded Ratio	Covered Payroll	Unfunded AL as a % of Covered Payroll
6/30/2016 8	\$ 2,034,741	\$ 3,786,730	\$ 1,751,989	54%	\$ 266,823	657%
6/30/2015 7	2,004,481	3,569,898	1,565,417	56%	251,430	623%
6/30/2014 6	1,911,773	3,235,065	1,323,292	59%	234,677	564%
6/30/2013 5	1,783,270	3,013,763	1,230,493	59%	225,779	545%
6/30/2012 4	1,762,973	2,841,000	1,078,027	62%	225,859	477%
6/30/2011 <sup>3</sup>	1,788,660	2,770,227	981,567	65%	228,936	429%
6/30/2010 <sup>2</sup>	1,729,413	2,510,358	780,945	69%	300,811	260%
6/30/2009	1,756,558	2,486,155	729,597	71%	323,020	226%
6/30/2007	1,622,851	1,960,943	338,092	83%	291,405	116%

Dollar amounts in thousands

<sup>1</sup> Demographic and economic assumption changes, including reducing the discount rate from 8.25% to 7.75% increased the AL by \$229 million

 $^2$   $\,$  Increasing the discount rate from 7.75% to 7.95% decreased the AL by \$59 million.

<sup>3</sup> Demographic and economic assumption changes, including reducing the discount rate from 7.95% to 7.5% increased the AL by \$188 million

<sup>4</sup> Elimination of the Supplemental Retirement Benefit Reserve reduced the AL by \$43 million

<sup>5</sup> Reducing the discount rate from 7.5% to 7.25% and wage inflation to 2% for five years and 2.85% thereafter increased the AL by \$64 million

<sup>6</sup> Reducing the discount rate from 7.25% to 7.0% and eliminating the temporary 2% wage inflation increased the AL by \$103 million

<sup>7</sup> Demographic and economic assumption changes decreased the AL by \$192 million.

<sup>8</sup> Reducing the discount rate from 7.00% to 6.875% increased the AL by \$60 million.



## SECTION VI - ACTUARIAL SECTION OF THE CAFR

		Act	uar	ial Liability	For	•	_								
		(A)		<b>(B</b> )		(C)	_								
Valuation	Active Beneficiaries Ac		Active Benef		Remaining Active Members'		Active		Beneficiaries Active		]	Reported _	Liabi	n of Actua lity Cover ported As:	ed
Date	Co	ntributions		Inactives	L	iabilities		Assets*	(A)	<b>(B</b> )	( <b>C</b> )				
6/30/2016	\$	240,872	\$	2,722,224	\$	823,634	\$	2,034,741	100%	66%	09				
6/30/2015		243,828		2,553,892		772,178		2,004,481	100%	69%	09				
6/30/2014		233,289		2,331,656		670,120		1,911,773	100%	72%	09				
6/30/2013		234,217		2,164,153		615,393		1,783,270	100%	72%	09				
6/30/2012		234,619		2,001,498		604,883		1,762,973	100%	76%	09				
6/30/2011		234,574		1,848,254		687,400		1,788,660	100%	84%	09				
6/30/2010		242,944		1,504,698		762,716		1,729,413	100%	99%	09				
6/30/2009		228,967		1,393,114		864,074		1,756,558	100%	100%	169				
6/30/2007		214,527		1,003,001		743,415		1,622,851	100%	100%	55%				

\* Actuarial Value of Assets

Dollar amounts in thousands

The Government Finance Officers Association has named this exhibit the Solvency Test. It should be noted, however, that it doesn't test the solvency of the plan in the sense understood by financial economists that a 100 percent ratio would mean that there were sufficient assets to settle the obligation on the valuation date (e.g., by purchasing annuities). Instead, a 100 percent ratio only means that assets are expected to be sufficient if all assumptions are met in the future, including the expected rate of return on investments.

Table VI-3         Analysis of Financial Experience											
Gain or (Loss) for Year Ending on Valuation Date Due To:											
Actuarial	_	Combined	Total								
Valuation	Investment	Liability	Financial	Non-Recurring	Total						
Date	Income	Experience	Experience	Items	Experience						
6/30/2016	\$ (81,539	) \$ (29,989)	\$ (111,528)	\$ (60,233)	\$ (171,760						
6/30/2015	(3,641	) (45,998)	(49,639)	(191,527)	(241,167						
6/30/2014	39,675	(13,600)	26,075	(103,404)	(77,329						
6/30/2013	(76,502	2,899	(73,603)	(63,668)	(137,271						
6/30/2012	(119,331	) 2,023	(117,308)	43,109	(74,199						
6/30/2011	(82,166	) 83,403	1,237	(187,548)	(186,311						
6/30/2010	(124,137	45,785	(78,352)	(18,467)	(96,819						

Dollar amounts in thousands



## **APPENDIX A - MEMBERSHIP INFORMATION**

## **Data Assumptions and Methods**

In preparing our data, we relied on information supplied by the San José Department of Retirement Services. This information includes, but is not limited to, plan provisions, employee data, and financial information. Our methodology for obtaining the data used for the valuation is based upon the following assumptions and practices:

- Records on the "Active" data file are considered to be Active if they do not have a reason for termination.
- Records on any of the data files are considered to be Inactive if they have a reason for termination of deferred vested or leave of absence/inactive.
- Records on the "Retiree" and "Beneficiary/QDRO" files are considered in pay status if they do not have a date of death, are not inactive and have not withdrawn from the plan.
- Service for inactives that have no service amount is calculated to be the time from date of hire to date of termination.
- The most recent annual salary for continuing actives is set to be "earnable income." If "earnable income" was not provided, then the most recent annual salary is calculated to be "compensation rate 2" multiplied by 26.
- The annual salary for new active hires and rehires is calculated to be "compensation rate 2" multiplied by 26.
- The Tier 1 annual benefit for inactives is set to be the accrued benefit provided. If an accrued benefit is not provided, then the annual benefit is calculated to be 2.5% of final compensation per year of service in Tier 1, up to a maximum of 75% of final compensation. Members who terminated prior to June 30, 2001 have their final compensation adjusted for a three-year average rather than a 12-month average.
- The Tier 2 annual benefit for inactives is set to be the accrued benefit provided. If an accrued benefit is not provided, then the annual benefit is calculated to be 2.0% of final compensation per year of service in Tier 2, up to a maximum of 65% of final compensation. The final compensation is adjusted for a three-year average.
- We assume any member found in last year's "Retiree" file and not in this year's file is deceased without a beneficiary and should be removed from the valuation data.
- We assume all deceased members with payments continuing to a beneficiary have already been accounted for in the "Retiree" file.



## **APPENDIX A - MEMBERSHIP INFORMATION**

Table A-1San Jose Federated City Employees' Retirement SystemActive Member Data												
	J	une 30, 2016	J	une 30, 2015	% Change							
<u>Tier 1</u>												
Count		2,162		2,363	-8.5%							
Average Current Age		49.0		48.3	1.4%							
Average Eligibility Service		15.6		14.8	5.4%							
Average Benefit Service		15.3		14.6	4.8%							
Annual Expected Pensionable Earnings	\$	186,249,410	\$	192,615,490	-3.3%							
Average Expected Pensionable Earnings	\$	86,147	\$	81,513	5.7%							
Tier 2												
Count		1,135		873	30.0%							
Average Current Age		37.2		36.8	1.1%							
Average Eligibility Service		2.0		1.5	33.3%							
Average Tier 2 Benefit Service		1.6		1.1	45.5%							
Average Total Benefit Service*		1.8		1.4	28.6%							
Annual Expected Pensionable Earnings	\$	80,573,965	\$	58,814,232	37.0%							
Average Expected Pensionable Earnings	\$	70,990	\$	67,370	5.4%							
<u>Total</u>												
Count		3,297		3,236	1.9%							
Average Current Age		44.9		45.2	-0.7%							
Average Eligibility Service		10.9		11.2	-2.7%							
Average Benefit Service		10.6		11.0	-3.6%							
Annual Expected Pensionable Earnings	\$	266,823,375	\$	251,429,721	6.1%							
Average Expected Pensionable Earnings	\$	80,929	\$	77,698	4.2%							

\* Includes service attributable to Tier 1 benefits



## **APPENDIX A - MEMBERSHIP INFORMATION**

	Table A-2         San Jose Federated City Employees' Retirement System         Payee Member Data											
	Ju	ine 30, 2016	Jı	ine 30, 2015	%Change							
Retired & Disabled												
Count		3,492		3,408	2.5%							
Average Age		68.8		68.6	0.3%							
Total Annual Benefit	\$	165,313,149	\$	157,347,079	5.1%							
Average Annual Benefit	\$	47,341	\$	46,170	2.5%							
Beneficiaries & SADROs												
Count		511		493	3.7%							
Average Age		74.4		74.5	- 0.1%							
Total Annual Benefit	\$	12,437,426	\$	11,569,776	7.5%							
Average Annual Benefit	\$	24,339	\$	23,468	3.7%							
Total												
Count		4,003		3,901	2.6%							
Average Age		69.5		69.4	0.1%							
Total Annual Benefit	\$	177,750,575	\$	168,916,855	5.2%							
Average Annual Benefit	\$	44,404	\$	43,301	2.5%							

Benefits provided in June 30 valuation data



## **APPENDIX A - MEMBERSHIP INFORMATION**

San Jose Federated City E	Table A-3 San Jose Federated City Employees' Retirement System Inactive Member Data											
	Count											
	Ju	ine 30, 2016	Ju	ine 30, 2015	%Change							
Tier 1												
Vested												
Count		775		766	1.2%							
Average Age		47.4		47.1	0.6%							
Total Annual Benefit	\$	15,980,725	\$	15,144,608	5.5%							
Average Annual Benefit	\$	20,620	\$	19,771	4.3%							
Total Contribution Balance with Interest	\$	54,279,017	\$	50,719,943	7.0%							
Average Contribution Balance with Interest	\$	70,037	\$	66,214	5.8%							
Non-Vested												
Count		263		281	-6.4%							
Average Age		44.5		43.3	2.8%							
Total Annual Benefit	\$	1,082,754	\$	1,072,775	0.9%							
Average Annual Benefit	\$	4,117	\$	3,818	7.8%							
Total Contribution Balance with Interest	\$	4,273,552	\$	4,189,688	2.0%							
Average Contribution Balance with Interest	\$	16,249	\$	14,910	9.0%							
Total												
Count		1,038		1,047	-0.9%							
Average Age		46.7		46.1	1.3%							
Total Annual Benefit	\$	17,063,479	\$	16,217,383	5.2%							
Average Annual Benefit	\$	16,439	\$	15,489	6.1%							
Total Contribution Balance with Interest	\$	58,552,569	\$	54,909,631	6.6%							
Average Contribution Balance with Interest	\$	56,409	\$	52,445	7.6%							

For Inactives, benefit is calculated on the data assumptions and methods outlined in Appendix A if not provided in the June 30 valuation data.



## **APPENDIX A - MEMBERSHIP INFORMATION**

Table A-3 San Jose Federated City En Inactive M	plo	yees' Retire	emer	nt System	
		Co	ount		
	Ju	ine 30, 2016	%Change		
Tier 2					
Vested					
Count		8		1	700.0%
Average Age		43.0		29.0	48.3%
Total Annual Benefit*	\$	43,846		2,719	1512.6%
Average Annual Benefit*	\$	5,481		2,719	101.6%
Total Contribution Balance with Interest**	\$	224,063		11,956	1774.1%
Average Contribution Balance with Interest**	\$	28,008		11,956	134.3%
Non-Vested					
Count		160		97	64.9%
Average Age		37.5		38.4	-2.3%
Total Annual Benefit*	\$	214,829	\$	98,322	118.5%
Average Annual Benefit*	\$	1,343	\$	1,014	32.4%
Total Contribution Balance with Interest**	\$	888,500	\$	596,319	49.0%
Average Contribution Balance with Interest**	\$	5,553	\$	6,148	-9.7%
Total					
Count		168		98	71.4%
Average Age		37.7		38.3	-1.6%
Total Annual Benefit*	\$	258,675	\$	101,040	156.0%
Average Annual Benefit*	\$	1,540	\$	1,031	49.4%
Total Contribution Balance with Interest**	\$	1,112,563	\$	608,275	82.9%
Average Contribution Balance with Interest**	\$	6,622	\$	6,207	6.7%
Total					
Count		1,206		1,145	5.3%
Average Age		45.4		45.4	0.0%
Total Annual Benefit	\$	17,322,154	\$	16,318,423	6.2%
Average Annual Benefit	\$	14,363	\$	14,252	0.8%
Total Contribution Balance with Interest	\$	59,665,132	\$	55,517,906	7.5%
Average Contribution Balance with Interest	\$	49,474	\$	48,487	2.0%

For Inactives, benefit is calculated on the data assumptions and methods outlined in Appendix A if not provided in the June 30 valuation data.

\* Includes benefits attributable to Tier 1

\*\* Includes contributions attributable to Tier 1



## **APPENDIX A - MEMBERSHIP INFORMATION**

Table A-4 San Jose Federated City Employees' Retirement System Distribution of Active Members as of June 30, 2016												
Years of Service												
Age	Under 1	1 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 and up	Total	
Under 25	35	18	0	0	0	0	0	0	0	0	53	
25 to 29	96	169	6	0	0	0	0	0	0	0	271	
30 to 34	76	190	84	7	0	0	0	0	0	0	357	
35 to 39	51	168	112	67	45	0	0	0	0	0	443	
40 to 44	29	80	73	80	155	13	0	0	0	0	430	
45 to 49	29	85	70	72	163	53	35	0	0	0	507	
50 to 54	24	54	51	58	170	59	129	4	0	0	549	
55 to 59	13	57	65	33	98	22	70	6	0	0	364	
60 to 64	4	36	34	37	71	19	21	1	1	0	224	
65 to 69	2	9	14	17	22	9	2	0	0	1	76	
70 and up	2	0	7	4	9	1	0	0	0	0	23	
Total Count	361	866	516	375	733	176	257	11	1	1	3,297	

# Table A-5 San Jose Federated City Employees' Retirement System Distribution of Active Members as of June 30, 2016

					Av	erage Exp	ecto	ed Salary						
						Years of	i Sei	rvice						
Age	Under 1	1 to 4	5 to 9	10 to 14		15 to 19		20 to 24	25 to 29	30 to 34	35 to 39	40 and u	p	Total
Under 25	\$ 54,627	\$ 52,650	\$ 0	\$ 0	\$	0	\$	0	\$ 0	\$ 0	\$ 0	\$ (	\$	53,955
25 to 29	61,078	63,241	62,111	0		0		0	0	0	0	0		62,450
30 to 34	70,166	68,624	74,489	89,410		0		0	0	0	0	0		70,740
35 to 39	73,615	74,289	75,705	82,370		78,588		0	0	0	0	0		76,228
40 to 44	73,687	78,533	80,466	80,982		84,728		95,972	0	0	0	0		81,750
45 to 49	79,818	81,500	83,845	85,611		85,953		91,207	91,065	0	0	0		85,418
50 to 54	80,748	82,476	83,731	84,811		91,958		91,075	92,738	102,203	0	0		89,179
55 to 59	82,735	78,261	89,766	95,518		85,868		94,773	93,010	105,388	0	0		88,369
60 to 64	65,613	81,055	84,287	88,053		88,946		96,254	91,041	70,809	50,860	0		86,972
65 to 69	62,263	94,213	75,589	87,772		98,061		97,462	95,971	0	0	133,368		90,561
70 and up	108,613	0	92,091	77,969		93,576		51,074	0	0	0	0		89,869
Avg. Salary	\$ 69,063	\$ 72,800	\$ 80,476	\$ 85,121	\$	87,370	\$	92,597	\$ 92,471	\$ 101,086	\$ 50,860	\$ 133,368	\$	80,929



## **APPENDIX A - MEMBERSHIP INFORMATION**

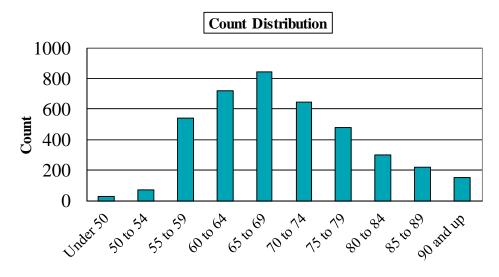
Table A-6 San Jose Federated City Employees' Retirement System Retirees and Disabled by Attained Age and Benefit Effective Date as of June 30, 2016															
Benefit Effective Fiscal Year End	Fiscal Year End Under 50 50 to 54 55 to 59 60 to 64 65 to 69 70 to 74 75 to 79 80 to 84 85 to 89 90 and up Total														
Prior to 1995	0	2	3	8	8	20	121	144	137	91	534				
1996	2	0	0	1	1	1	21	8	1	0	35				
1997	0	1	0	0	1	15	34	10	2	2	65				
1998	0	1	0	2	2	23	14	13	0	0	55				
1999	0	0	0	2	5	39	16	9	5	0	76				
2000	0	0	0	1	8	52	19	5	1	0	86				
2001	0	0	1	2	4	42	24	5	1	0	79				
2002	0	0	2	1	36	59	29	7	2	0	136				
2003	0	1	1	3	55	28	22	5	2	0	117				
2004	1	2	1	12	68	27	15	3	0	0	129				
2005	0	0	2	12	82	42	24	7	1	0	170				
2006	2	3	4	17	71	36	16	2	0	0	151				
2007	0	1	4	35	70	26	15	1	3	0	155				
2008	1	1	6	63	44	34	9	2	0	0	160				
2009	2	2	10	65	37	23	6	0	0	0	145				
2010	0	0	17	106	53	29	5	1	0	0	211				
2011	2	2	33	160	96	41	10	1	1	0	346				
2012	0	5	52	83	47	21	8	0	0	0	216				
2013	0	2	83	21	29	7	2	0	0	0	144				
2014	1	6	96	26	17	6	0	0	0	0	152				
2015	0	14	100	29	16	3	2	0	0	0	164				
2016	1	19	94	21	28	2	0	1	0	0	166				
Total	12	62	509	670	778	576	412	224	156	93	3,492				
Average Age at Reti Average Current Ag		ity		57.5 68.8											
Average Annual Per			9	5 47,341											



## **APPENDIX A - MEMBERSHIP INFORMATION**

Table A-7 San Jose Federated City Employees' Retirement System Distribution of Retirees, Disabled Members, and Beneficiaries as of June 30, 2016				
Age	Count			
Under 50	29			
50 to 54	72			
55 to 59	543			
60 to 64	722			
65 to 69	840			
70 to 74	643			
75 to 79	477			
80 to 84	302			
85 to 89	221			
90 and up 154				
Total	4,003			



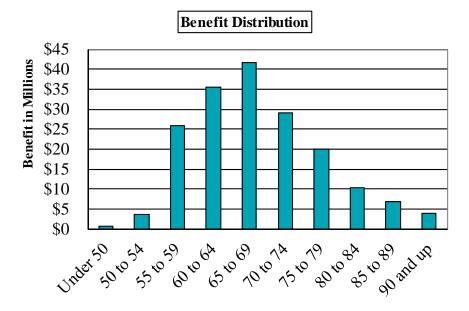




### **APPENDIX A - MEMBERSHIP INFORMATION**

Table A-8 San Jose Federated City Employees' Retirement System Distribution of Retirees, Disabled Members, and Beneficiaries as of June 30, 2016						
Age	Annual Benefit					
Under 50	\$ 802,029	)				
50 to 54	3,674,238	3				
55 to 59	25,964,058	3				
60 to 64	35,591,025	5				
65 to 69	41,565,099	)				
70 to 74	29,041,385	5				
75 to 79	19,950,167	7				
80 to 84	10,360,369	)				
85 to 89	6,929,103	3				
90 and up						
Total	\$ 177,750,575	5				

Chart A-2





## **APPENDIX A - MEMBERSHIP INFORMATION**

Table A-9           San Jose Federated City Employees' Retirement System           Change in Plan Membership							
	Actives	Vested Terminations*	TIER 1 Service Disabilities	Non-Service Disabilities	Retirees	Beneficiaries/ SADRO	Total
June 30, 2015	2,363	1,047	125	78	3,205	493	7,311
New Entrants	0	0	0	0	0	0	0
Rehires	7	(7)	0	0	0	0	0
Vested Terminations	(74)	74	0	0	0	0	0
Return of Contributions	(6)	(26)	0	0	0	0	(32)
Service Disabilities	0	(1)	1	0	0	0	0
Non-Service Disabilities	0	(1)	0	1	0	0	0
Retirements	(122)	(44)	0	0	166	0	0
Deaths	(5)	0	(4)	(5)	(76)	41	(49)
Beneficiary Deaths	0	0	0	0	0	(25)	(25)
Benefit Ceased	0	0	0	0	0	0	0
Tier Adjustment **	(1)	(5)	0	0	0	0	(6)
Miscellaneous Adjustments	0	1	0	0	0	2	3
June 30, 2016	2,162	1,038	122	74	3,295	511	7,202

		Vested	Service	Non-Service		Beneficiaries/	
	Actives	Terminations*		Disabilities	Retirees	SADRO	Total
June 30, 2015	873	98	0	0	0	0	971
New Entrants	369	0	0	0	0	0	369
Rehires	5	(5)	0	0	0	0	0
Vested Terminations	(78)	78	0	0	0	0	0
Return of Contributions	(39)	(26)	0	0	0	0	(65)
Service Disabilities	0	0	0	0	0	0	0
Non-Service Disabilities	0	0	0	0	0	0	0
Retirements	(1)	0	0	0	1	0	0
Deaths	0	0	0	0	0	0	0
Beneficiary Deaths	0	0	0	0	0	0	0
Benefit Ceased	0	0	0	0	0	0	0
Tier Adjustment **	6	0	0	0	0	0	6
Miscellaneous Adjustments	0	23	0	0	0	0	23
June 30, 2016	1,135	168	0	0	1	0	1,304

			TOTAL				
		Vested	Service	Non-Service		Beneficiaries/	
	Actives	Terminations*	Disabilities	Disabilities	Retirees	SADRO	Total
June 30, 2015	3,236	1,145	125	78	3,205	493	8,282
New Entrants	369	0	0	0	0	0	369
Rehires	12	(12)	0	0	0	0	0
Vested Terminations	(152)	152	0	0	0	0	0
Return of Contributions	(45)	(52)	0	0	0	0	(97)
Service Disabilities	0	(1)	1	0	0	0	0
Non-Service Disabilities	0	(1)	0	1	0	0	0
Retirements	(123)	(44)	0	0	167	0	0
Deaths	(5)	0	(4)	(5)	(76)	41	(49)
Beneficiary Deaths	0	0	0	0	0	(25)	(25)
Benefit Ceased	0	0	0	0	0	0	0
Tier Adjustment **	5	(5)	0	0	0	0	0
Miscellaneous Adjustments	0	24	0	0	0	2	26
June 30, 2016	3,297	1,206	122	74	3,296	511	8,506

\* Vested terminations includes non-vested and reciprocal terms that are still due a refund or benefit.

\*\* Members that terminated from Tier 1 and rehired into Tier 2



### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

# **Actuarial Assumptions**

The discount rate assumption was adopted by the Board of Administration with our input at the December 15, 2016 Board meeting. All other assumptions were adopted at the November 19, 2015 Board meeting based on recommendations from our Experience Study covering plan experience during the period from July 1, 2010 through June 30, 2015. Please refer to the full Experience Study Report for details, including the rationale for each assumption.

#### 1. Discount Rate

6.875%. The Board expects a long-term rate of return of 7.21% based on Meketa's 20-year capital market assumptions and the System's current investment policy. A margin for adverse deviation was used to improve the probability of achieving the discount rate.

#### 2. Wage Inflation and Payroll Growth

2.85%, compounded annually.

#### 3. Price Inflation

2.50%, compounded annually.

### 4. Administrative Expenses

1.0% of payroll is added to the normal cost of the system for expected administrative expenses.



#### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

#### 5. Salary Increase Rate

In addition to the wage inflation component of 2.85% shown above, the following merit component is added based on an individual member's years of service:

Table B-1 Salary Merit Increases				
Years of Service	Merit/ Longevity			
0	4.50%			
1	3.50			
2	2.50			
3	1.85			
4	1.40			
5	1.15			
6	0.95			
7	0.75			
8	0.60			
9	0.50			
10	0.45			
11	0.40			
12	0.35			
13	0.30			
14	0.25			
15+	0.25			

### 6. Family Composition

Percentage married is shown in the following Table B-2. Male retirees are assumed to be three years older than their partner, and female retirees are assumed to be two years younger than their partner.

Table B-2Percentage Married				
Gender	Gender Percentage			
Males 80%				
Females	60%			



### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

### 7. Rates of Termination

Sample rates of termination are shown in the following Table B-3.

Table B-3Rates of Termination				
Age	0 Years of Service	1-4 Years of Service	5 or more Years of Service	
20	18.00%	17.50%	9.00%	
25	18.00	15.50	9.00	
30	18.00	13.50	7.00	
35	18.00	11.50	5.50	
40	18.00	9.50	4.50	
45	18.00	8.00	3.50	
50	18.00	7.00	3.00	
55	18.00	6.00	3.00	
60	18.00	5.00	0.00	
65	0.00	0.00	0.00	

\*Withdrawal/termination rates do not apply once a member is eligible for retirement

25% of terminating employees are assumed to subsequently work for a reciprocal employer and receive 2.85% pay increases per year.

### 8. Rates of Refund

#### <u>Tier 1:</u>

Sample rates of vested terminated employees electing a refund of contributions are shown in the following Table B-4.

Table B-4Rates of Refund			
Age	Refund		
20	40.00%		
25	40.00		
30	27.50		
35	17.00		
40	8.00		
45	3.00		
50	1.00		
55	0.00		



### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

#### <u>Tier 2:</u>

Vested terminated employees are expected to take a refund if it exceeds the actuarial present value of their deferred benefit payment.

## 9. Rates of Disability

Sample disability rates of active members are provided in Table B-5.

Table B-5Rates of Disability at Selected Ages				
Age	Disability			
20	0.014%			
25	0.014			
30	0.021			
35	0.063			
40	0.136			
45	0.201			
50	0.218			
55	0.200			
60	0.181			
65	0.167			
70	0.149			

40% of disabilities are assumed to be duty related, and 60% are assumed to be non-duty.



#### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

#### **10. Rates of Mortality**

Mortality rates for actives, retirees, beneficiaries, terminated vested, and reciprocals are based on the sex-distinct employee and annuitant CalPERS mortality tables as described below. The CalPERS tables are from their 2014 experience study with a central experience year of 2009 and prior to the 20-year projection of those rates using Scale BB. Future mortality improvements are reflected by applying the SOA MP-2015 projection scale on a generational basis from the base year of 2009.

Base Mortality Tables					
Category	Male	Female			
Healthy Annuitant		0.921 times the CalPERS 2009 Healthy Annuitant Mortality Table (Female)			
Healthy Non- Annuitant	0.919 times the CalPERS 2009 Employee Mortality Table (Male)	0.918 times the CalPERS 2009 Employee Mortality Table (Female)			
Disabled Annuitant	1.051 times the CalPERS 2009 Ordinary Disability Mortality Table (Male)	1.002 times the CalPERS 2009 Ordinary Disability Mortality Table (Female)			

100% of Tier 1 active member deaths and 99% of Tier 2 active member deaths are assumed to be non-service connected.



### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

## **11. Rates of Retirement**

Rates of retirement for Tier 1 members are based on age according to the following Table B-6-Tier 1.

	Table B-6 – Tier 1					
	Rates of Retirement by Age and Service 15 or more Years					
	Less than 15 Years	of Service and less than 30 Years of	<b>30 or more Years</b>			
Age	of Service	Service	of Service			
50	0.0%	0.0%	70.0%			
51	0.0	0.0	70.0			
52	0.0	0.0	70.0			
53	0.0	0.0	70.0			
54	0.0	0.0	70.0			
55	8.0	35.0	50.0			
56	8.0	22.5	50.0			
57	8.0	22.5	50.0			
58	8.0	22.5	50.0			
59	8.0	22.5	50.0			
60	8.0	22.5	45.0			
61	8.0	30.0	45.0			
62	9.0	30.0	45.0			
63	10.0	30.0	45.0			
64	15.0	35.0	45.0			
65	20.0	40.0	45.0			
66	20.0	40.0	45.0			
67	20.0	40.0	45.0			
68	20.0	40.0	45.0			
69	20.0	40.0	45.0			
70 & over	100.0	100.0	100.0			



#### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

Rates of retirement for Tier 2 members are based on age according to the following Table B-6 - Tier 2.

Table B-6 – Tier 2Rates of Retirement by Age and Service		
	Less than 32.5 Years	
Age	of Service	of Service
55	4.0%	7.0%
56	3.0	6.0
57	3.0	6.0
58	3.0	6.0
59	5.0	10.0
60	7.5	15.0
61	10.0	25.0
62	10.0	25.0
63	10.0	25.0
64	10.0	25.0
65	40.0	70.0
66	25.0	50.0
67	25.0	50.0
68	25.0	50.0
69	25.0	50.0
70 & over	100.0	100.0

### **12. Deferred Member Benefit**

The benefit was estimated based on information provided by the Department of Retirement Services. The data used to value the estimated deferred benefit were credited service, date of termination, and last pay rate. Based on the data provided, the highest average salary was estimated.

Tier 1 terminated vested members are assumed to retire at age 57 and Tier 2 terminated vested members are assumed to retire at age 65.

### **13.** Changes Since Last Valuation

The discount rate was reduced from 7.00% to 6.875%.



### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

## **Contribution Allocation Procedure**

The contribution allocation procedure primarily consists of an actuarial cost method, an asset smoothing method, and an amortization method as described below. All components of the contribution allocation procedure were established prior to the June 30, 2010 Actuarial Valuation except as specifically noted below.

#### 1. Actuarial Cost Method

The Entry Age actuarial cost method was used for active employees, whereby the normal cost is computed as the level annual percentage of pay required to fund all benefits between each member's date of hire and last assumed date of employment. The actuarial liability is the difference between the present value of future benefits and the present value of future normal costs. Or, equivalently, it is the accumulation of normal costs for all periods prior to the valuation date. The normal cost and actuarial liability are calculated on an individual basis. The sum of the individual amounts is the normal cost and actuarial liability for the System. The actuarial liability for the System should have as of the valuation date according to the actuarial cost method.

#### 2. Asset Valuation Method

For the purpose of determining contribution rates and amounts, an actuarial value of assets is used that dampens the volatility in the market value of assets, resulting in a smoother pattern of contribution rates.

The actuarial value of assets is calculated by recognizing 20% of the difference in each of the prior four years of actual investment returns compared to the expected return on the market value of assets.

#### **3.** Amortization Method

The unfunded actuarial liability is the difference between the actuarial liability and the actuarial value of assets. The unfunded actuarial liability as of June 30, 2009 is amortized as a level percentage of Tier 1 pay over a closed 30-year period commencing June 30, 2009. Actuarial gains and losses, assumption changes, and plan changes are amortized as a level percentage of Tier 1 and Tier 2 pay over 20-year periods beginning with the valuation date in which they first arise. The amortization payment for the 2015 assumption changes is phased in over a 3-year period. The phase-in is calculated by multiplying the first year amortization payment by one third. For the second year, the amortization schedule is recalculated reflecting the one-third payment in the first year and the remaining 19-year period, and the calculated amortization payment is then multiplied by two-thirds. For the third year, the amortization schedule is again recalculated reflecting the prior payments and the remaining 18-year period. To remain a level percentage of expected future payroll, each annual amortization payment increases by 2.85%.



### **APPENDIX B - ACTUARIAL ASSUMPTIONS AND METHODS**

#### 4. Contributions

The Board adopted a policy in 2010 and modified it in 2015 setting the City's contribution to be the UAL contribution amount reported in the actuarial valuation plus the greater of the normal cost dollar amount reported in the actuarial valuation (adjusted for interest based on the time of the contribution) and the dollar amount determined by applying the normal cost as a percent of payroll reported in the actuarial valuation to the actual payroll for the fiscal year. The City and Member contributions determined by a valuation become effective for the fiscal year commencing one year after the valuation date. For Tier 1, City contributions are normally made on the first day of the fiscal year. All other contributions are made on a payroll-by-payroll basis.

The total contribution rate is the sum of the normal cost rate (including assumed administrative expenses) and the UAL rate. The normal cost rate is determined by dividing the total normal cost determined under the actuarial cost method by the payroll expected for members active on the valuation date. The UAL payments are adjusted for interest from the valuation date to the date of expected payment in the following fiscal year. The UAL rate is determined by dividing the UAL payments by the total expected payroll for the year (including members active on the valuation date and new entrants expected to replace active members who are expected to leave employment).

For Tier 1, members contribute 3/11ths of the normal cost rate (including administrative expenses, but excluding reciprocity), and the City pays the remainder of the total contribution rate. For Tier 2, the members and the City each pay half of the total contribution rate.

#### 5. Changes Since Last Valuation

The Board modified its contribution policy to fix the UAL contribution based on the dollar amount shown in the actuarial valuation report.



#### APPENDIX C - SUMMARY OF PLAN PROVISIONS TIER 1

## 1. Membership Requirement

Participation in the Plan is immediate upon the first day of full-time employment for members hired before September 30, 2012.

## 2. Final Compensation

Members who separated from city service prior to June 30, 2001

The highest average annual compensation earnable during any period of three consecutive years.

Members who separated from city service on or after June 30, 2001

The highest average annual compensation earnable during any period of twelve consecutive months.

## 3. Credited Service

One year of service credit is given for 1,739 or more hours of Federated city service rendered in any calendar year. A partial year (fraction with the numerator equal to the hours worked, and the denominator equal to 1,739) is given for each calendar year with less than 1,739 hours worked.

# 4. Member Contributions

### Member

The amount needed to fund 3/11ths of benefits accruing for the current year. These contributions are credited with interest at 3.0% per year, compounded annually.

### **Employer**

The Employer contributes the remaining amounts necessary to maintain the soundness of the Retirement System.

# 5. Service Retirement

### <u>Eligibility</u>

Age 55 with five years of service, or any age with 30 years of service.



#### APPENDIX C - SUMMARY OF PLAN PROVISIONS TIER 1

#### Benefit – Member

2.5% of Final Compensation for each year of credited service, subject to a maximum of 75% of Final Compensation.

#### Benefit - Survivor

50% of the service retirement benefit paid to a qualified survivor.

# 6. Service-Connected Disability Retirement

### <u>Eligibility</u>

No age or service requirement.

#### Benefit - Member

2.5% of Final Compensation for each year of credited service, subject to a minimum of 40% and a maximum of 75% of Final Compensation. Workers' Compensation benefits are generally offset from the service-connected benefits under this system.

#### Benefit - Survivor

50% of the disability retirement benefit paid to a qualified survivor.

# 7. Non-Service Connected Disability Retirement

#### **Eligibility**

Five years of service.

#### Benefit - Member

### Members who were hired prior to September 1, 1998:

The amount of the service-connected benefit reduced by 0.5% for each year that the disability age preceded 55.

### Members who were hired on or after September 1, 1998:

20% of Final Compensation, plus 2% of Final Compensation for each year of credited service between six and 16 years, plus 2.5% of Final Compensation for each year of credited service in excess of 16 years, subject to a maximum of 75% of Final Compensation.



### APPENDIX C - SUMMARY OF PLAN PROVISIONS TIER 1

### Benefit - Survivor

50% of the disability retirement benefit paid to a qualified survivor.

# 8. Death While an Active Employee

## Less than five Years of Service, or No Qualified Survivor

Lump sum benefit equal to the accumulated refund of all employee contributions with interest, plus one month of salary for each year of service, up to a maximum of six years.

## Five or more Years of Service

2.5% of Final Compensation for each year of credited service, subject to a minimum of 40% and a maximum of 75% of Final Compensation. The benefit is payable until the spouse or registered domestic partner marries or establishes a domestic partnership. If the member was age 55 with 20 years of service at death, the benefit is payable for the lifetime of the member's spouse or registered domestic partner.

# 9. Withdrawal Benefits

### Less than five Years of Service

Lump sum benefit equal to the accumulated employee contributions with interest.

### Five or more years of credited service

The amount of the service retirement benefit, payable at age 55.

# **10.Additional Post-retirement Death Benefit**

A death benefit payable as a lump sum equal to \$500 will be paid to a qualified survivor upon the member's death.

# 11.Post-retirement Cost-of-Living Benefit

Benefits are increased every April 1 by 3.0%, regardless of actual inflation.

# **12.**Changes Since Last Valuation

None.



#### APPENDIX C - SUMMARY OF PLAN PROVISIONS TIER 2

# 1. Membership Requirement

Any person who is hired, rehired or reinstated by the City on or after September 30, 2012.

## 2. Final Compensation

The average annual compensation earnable during the highest three consecutive years of service. Final compensation only includes base pay, excluding premium pay and any other additional compensation.

# 3. Credited Service

One year of service credit is given for 2,080 or more hours of Federated city service rendered in any calendar year. A partial year (fraction with the numerator equal to the hours worked, and the denominator equal to 2,080) is given for each calendar year with less than 2,080 hours worked.

# 4. Member Contributions

50% of total Tier 2 contributions to the pension plan, including, but not limited to administrative expenses, normal cost and unfunded actuarial liability.

## 5. Unreduced Service Retirement

<u>Eligibility</u>

Age 65 with five years of service.

#### Benefit - Member

2.0% of Final Compensation for each year of credited service attributable to Tier 2 and 2.5% of Final Compensation for each year of credited service attributable to Tier 1, subject to a maximum of 65% of Final Compensation.

Benefit - Survivor

Single life annuity.



#### APPENDIX C - SUMMARY OF PLAN PROVISIONS TIER 2

## 6. Early Service Retirement

**Eligibility** 

Age 55 with five years of service.

#### Benefit - Member

Reduced benefit actuarially equivalent to the unreduced service retirement benefits commencing at age 65. The early retirement reduction is applied to the benefit after the application of the maximum of 65% of final compensation.

## 7. Service-Connected Disability Retirement

#### **Eligibility**

No age or service requirement.

#### Benefit - Member

Monthly benefit equivalent to 50% of Final Compensation less the amounts specified in Section 3.28.1330 and Section 3.28.1340.

# 8. Non-Service Connected Disability Retirement

<u>Eligibility</u>

Five years of service.

#### Benefit - Member

2.0% of Final Compensation for each year of credited service attributable to Tier 2 and 2.5% of Final Compensation for each year of credited service attributable to Tier 1, subject to a minimum of 20% of Final Compensation and a maximum of 50% of Final Compensation less the amounts specified in Section 3.28.1330 and Section 3.28.1340.



### APPENDIX C - SUMMARY OF PLAN PROVISIONS TIER 2

# 9. Death Before Retirement

## If death occurs before retirement eligibility is reached

Lump sum benefit equal to the accumulated refund of all employee contributions with interest.

If death occurs after retirement eligibility is reached

Benefit equivalent to what the employee would have received if retired at the time of death.

Employees killed in the line of duty

Monthly benefit equivalent to 50% of Final Compensation.

# **10.Withdrawal Benefits**

Less than five Years of Service

Lump sum benefit equal to the accumulated employee contributions with interest.

### Five or more years of credited service

The amount of the service retirement benefit, actuarially reduced for early retirement, and payable when retirement eligibility is reached.

# **11.Benefit Forms**

Annuity benefits are paid in the form of a life annuity or an actuarially equivalent annuity with 50%, 75% or 100% continuance to a survivor.

# 12.Post-retirement Cost-of-Living Benefit

Benefits are increased every April 1 by the change in the December CPI-U for San José-San Francisco-Oakland, subject to a cap of 1.5%. The first COLA after retirement shall be prorated based on the number of months retired.

Note: The summary of major plan provisions is designed to outline principal plan benefits. If the Department of Retirement Services should find the plan summary not in accordance with the actual provisions, the actuary should immediately be alerted so the proper provisions are valued.



### **APPENDIX D - GLOSSARY OF TERMS**

# 1. Actuarial Liability

The Actuarial Liability is the difference between the Present Value of Future Benefits and the present value of total future Normal Costs. This is also referred to as the "accrued liability" or "actuarial accrued liability." The Actuarial Liability represents the targeted amount of assets a plan should have as of a valuation date according to the Actuarial Cost Method.

## 2. Actuarial Assumptions

Estimates of future experience with respect to rates of mortality, disability, turnover, retirement rate or rates of investment income and salary increases. Demographic actuarial assumptions (rates of mortality, disability, turnover and retirement) are generally based on past experience, often modified for projected changes in conditions. Economic assumptions (price inflation, wage inflation, and investment income) are generally based on expectations for the future that may differ from the Plan's past experience.

## 3. Actuarial Cost Method

A mathematical budgeting procedure for allocating the dollar amount of the Present Value of Future Benefits between future Normal Cost and Actuarial Liability.

## 4. Actuarial Gain (Loss)

The difference between actual experience and the anticipated experience based on the actuarial assumptions during the period between two actuarial valuation dates.

# 5. Actuarial Present Value

The amount of funds currently required to provide a payment or series of payments in the future. It is determined by discounting future payments at the discount rate and by probabilities of payment.

# 6. Actuarially Determined Contribution

The payment to the System as determined by the actuary using a Contribution Allocation Procedure. It may or may not be the actual amount contributed to the System.

# 7. Amortization Method

A method for determining the amount, timing, and pattern of payments of the Unfunded Actuarial Liability.



#### **APPENDIX D - GLOSSARY OF TERMS**

## 8. Asset Valuation Method

The method used to develop the actuarial value of assets from the market value of assets typically by smoothing investment returns above or below the assumed rate of return over a period of time.

## 9. Contribution Allocation Procedure

A procedure typically using an Actuarial Cost Method, an Asset Valuation Method, and an Amortization Method to develop the Actuarially Determined Contribution.

## **10.Discount Rate**

The rate of interest used to discount future benefit payments to determine the Actuarial Present Value. For purposes of determining an Actuarially Determined Contribution, the Discount Rate is typically based on the long-term expected return on assets.

## **11.Funded Status or Funding Ratio**

The market or actuarial value of assets divided by the Actuarial Liability. For purposes of this report, the Funded Status represents the proportion of the actual assets compared to the target established by the Actuarial Cost Method as of the valuation date. These measures are for contribution budgeting purposes and are not appropriate for assessing the sufficiency of plan assets to cover the estimated cost of settling the plan's benefit obligations.

## **12.Normal Cost**

The portion of the Present Value of Future Benefits allocated to the current year by the Actuarial Cost Method.

## **13.Present Value of Future Benefits**

The Actuarial Present Value of all benefits both earned as of the valuation date and expected to be earned in the future by current plan members based on current plan provisions and actuarial assumptions.

# 14.Unfunded Actuarial Liability (UAL)

The unfunded actuarial liability is the difference between actuarial liability and either the market or the actuarial value of assets. This value is sometimes referred to as "unfunded actuarial accrued liability." It represents the difference between the actual assets and the amount of assets expected by the Actuarial Cost Method as of the valuation date.





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